1	GALENA WEST Chief of Enforcement		
2	Chief of Enforcement ANGELA BRERETON		
3	Assistant Chief Counsel FAIR POLITICAL PRACTICES COMMISSION		
4	1102 Q Street, Suite 3000 Sacramento, CA 95811		
5	Telephone: (916) 322-5771 abrereton@fppc.ca.gov		
6 7	Attorneys for Complainant Enforcement Division of the Fair Political Practices Commission		
8	BEFORE THE FAIR POLITICAL P	RACTICES COMMISSION	
9			
10			
11	In the Matter of:	FPPC Case No. 16/20047	
12		DEFAULT DECISION AND ORDER	
13	JENNIFER ALLSUP,	(Government Code Section 11506 and 11520)	
14			
15	Respondent.		
16			
17	Complainant, the Enforcement Division of the	Fair Political Practices Commission, hereby	
18	submits this Default Decision and Order for consideration	n by the Fair Political Practices Commission at	
19	its next regularly scheduled meeting.		
20	Pursuant to the California Administrative Proceed	lure Act, ¹ Jennifer Allsup ("Allsup") has been	
21	served with all of the documents necessary to conduct an administrative hearing regarding the above		
22	captioned matter, including the following:		
23	1. An Order Finding Probable Cause;		
24	2. An Accusation;		
25	3. A Notice of Defense (Two Copies per Respondent);		
26	4. A Statement to Respondent; and,		
27	5. Copies of Sections 11506, 11507.5, 11507.6 and 11507.7 of the Government Code.		
28	¹ The California Administrative Procedure Act, which governs administrative adjudications, is contained in sections 11370 through 11529 of the Government Code.		

Government Code section 11506 provides that failure of a respondent to file a Notice of Defense within fifteen days after being served with an Accusation shall constitute a waiver of respondent's right to a hearing on the merits of the Accusation. The Statement to Respondent, served on Allsup, explicitly stated that a Notice of Defense must be filed within fifteen days of being served with an Accusation in order to request a hearing. Allsup was granted an extension to file a Notice of Defense an extra fifteen days, but she failed to file a Notice of Defense by the extended deadline. Government Code section 11520 provides that, if the respondent fails to file a Notice of Defense, the Commission may take action, by way of a default, based upon the respondent's express admissions or upon other evidence, and that affidavits may be used as evidence without any notice to the respondent.

Allsup violated the Political Reform Act as described in Exhibit 1, which is attached hereto and incorporated by reference as though fully set forth herein. Exhibit 1 is a true and accurate summary of the law and evidence in this matter. This Default Decision and Order is submitted to the Commission to obtain a final disposition of this matter.

Dated: 23Sept2020

Galena West, Chief of Enforcement Fair Political Practices Commission

1	<u>ORDER</u>		
2	The Commission issues this Default Decision and Order and imposes an administrative penalty of		
3	\$12,000 upon Jennifer Allsup, payable to the "General Fund of the State of California."		
4	IT IS SO ORDERED, effective upon execution below by the Chair of the Fair Political Practices		
5	Commission at Sacramento, California.		
6			
7 8	Dated:		
8 9	Richard C. Miadich, Chair Fair Political Practices Commission		
10			
11			
12			
13			
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
26			
27			
28			
	3 DEFAULT DECISION AND ORDER		
	FPPC Case No. 16/20047		

EXHIBIT 1

INTRODUCTION

Respondent Jennifer Allsup ("Allsup") formerly served as a Commissioner for the Modesto Entertainment Commission between March 2009 and May 5, 2016.

The Political Reform Act (the "Act")¹ requires designated officials who make or influence governmental decisions to file an Annual Statement of Economic Interests ("SEI"). This matter arose out of a non-filer referral sent to the Fair Political Practices Commission's (the "Commission") Enforcement Division by the filing officer for Allsup's failure to file a 2014 Annual SEI, 2015 Annual SEI, and Leaving Office SEI.

As a Modesto Entertainment Commissioner, Allsup had a duty to file the 2014 Annual SEI by April 1, 2015, the 2015 Annual SEI by April 1, 2016, and a Leaving Office SEI by June 4, 2016. Allsup failed to timely file a 2014 Annual SEI, a 2015 Annual SEI and a Leaving Office SEI.

DEFAULT PROCEEDINGS UNDER THE ADMINISTRATIVE PROCEDURE ACT

When the Commission determines that there is probable cause for believing that the Act has been violated, it may hold a hearing to determine if a violation has occurred.² Notice of the hearing, and the hearing itself, must be conducted in accordance with the Administrative Procedure Act (the "APA").³ A hearing to determine whether the Act has been violated is initiated by the filing of an accusation, which shall be a concise written statement of the charges, specifying the statutes and rules which the respondent is alleged to have violated.⁴

Included among the rights afforded a respondent under the APA, is the right to file the Notice of Defense with the Commission within 15 days after service of the accusation, by which the respondent may (1) request a hearing; (2) object to the accusation on the ground it does not state acts or omission upon which the agency may proceed; (3) object to the form of the accusation on the ground that it is so indefinite or certain that the respondent cannot identify the transaction or prepare a defense; (4) admit the accusation in whole or in part; (5) present new matter by way of a defense; or (6) object to the accusation on the ground that, under the circumstances, compliance with a Commission regulation would result in a material violation of another department's regulation affecting substantive rights.⁵

¹ The Act is contained in Government Code Section 81000 through 91014. All statutory references are to the Government Code, unless otherwise indicated. The regulations of the Fair Political Practices Commission ("Commission") are contained in Sections 18110 through 18997 of Titles 2 of the California Code of Regulations. All regulatory references are to Title 2, Division 6 of the California Code of Regulations, unless otherwise indicated.

² Section 83116.

³ The California Administrative Procedure Act, which governs administrative adjudications, is continued in Sections 11370 through 11529 of the Government Code; Section 83116.

⁴ Section 11503.

⁵ Section 11506, subdivision. (a)(1)-(6).

The APA provides that a respondent's failure to file a Notice of Defense within 15 days after service of an accusation constitutes a waiver of the respondent's right to a hearing.⁶ Moreover, when a respondent fails to file a Notice of Defense, the Commission may take action based on the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to the respondent.⁷

PROCEDURE REQUIREMENTS AND HISTORY

A. Initiation of the Administrative Action

The service of the probable cause hearing notice, as required by Section 83115.5, upon the person alleged to have violated starts the administrative action.⁸

A finding of probable cause may not be made by the Commission unless the person alleged to have violated the Act is 1) notified of the violation by service of process or registered mail with return of receipt requested; 2) provided with a summary of the evidence; and 3) informed of his or her right to be present in person and represented by counsel at any proceeding of the Commission held for the purpose of considering whether probable cause exists for believing the person violated the Act.⁹ Additionally, the required notice to the alleged violator shall be deemed made on the date of service, the date the registered mail receipt is signed, or if the registered mail receipt is not signed, the date returned by the post office.¹⁰

No administrative action pursuant to Chapter 3 of the Act alleging a violation of any of the provisions of Act may be commenced more than five years after the date on which the violation occurred.¹¹

Documents supporting the procedural history are included in the attached Certification of Records ("Certification") filed herewith at Exhibit 1, A-1 through A-9, and incorporated herein by reference.

In accordance with Section 83115.5 and 91000.5, the Enforcement Division initiated the administrative action against Allsup in this matter by serving her on November 9, 2019 with a Report in Support of a Finding of Probable Cause (the "Report") (Certification, Exhibit A-1) by certified mail, return receipt requested.¹² (Certification, Exhibit A-2.) The administrative action commenced on November 9, 2019, and the five-year statute of limitations was effectively tolled on this date.

As required by Section 83115.5, the packet served on Allsup contained a cover letter and a memorandum describing probable cause proceedings, advising that Allsup had 21 days in which

⁶ Section 11506, subdivision. (c).

⁷ Section 11503, subdivision. (a).

⁸ Section 91000.5, subdivision. (a).

⁹ Section 83115.5.

¹⁰ Section 83115.5.

¹¹ Section 91000.5.

¹² Section 83115.5.

to request a probable cause conference and/or to file a written response to the Report. (Certification, Exhibit A-3.) Allsup neither requested a probable cause conference nor submitted a written response to the Report.

B. <u>Ex Parte Request for a Finding of Probable Cause</u>

Because Allsup failed to request a probable cause conference or submit a written response to the Report by the statutory deadline, the Enforcement Division submitted an Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served to the Hearing Officer of the Commission on December 11, 2019. (Certification, Exhibit A-4.)

On December 11, 2019, Hearing Officer John M. Feser, Jr., Senior Commission Counsel, Legal Division issued a Finding of Probable Cause and an Order to Prepare and Serve and Accusation on Allsup. (Certification, Exhibit A-5.)

C. The Issuance and Service of the Accusation

Under the Act, if the Hearing Officer makes a finding of probable cause, the Enforcement Division must prepare an accusation pursuant to Section 11503 of the APA, and have it served on the persons who are the subject of the probable cause finding.¹³

Section 11503 states:

A hearing to determine whether a right, authority, license, or privilege should be revoked, suspended, limited, or conditioned shall be initiated by filing an accusation or District Statement of Reduction in Force. The accusation or District Statement of Reduction in Force shall be a written statement of charges that shall set forth in ordinary and concise language the acts or omissions with which the respondent is charged, to the end that the respondent will be able to prepare his or her defense. It shall specify the statutes and rules that the respondent is alleged to have violated, but shall not consist merely of charges phrased in the language of those statutes and rules. The accusation or District Statement of Reduction in Force shall be verified unless made by a public officer acting in his or her official capacity or by an employee of the agency before which the proceeding is to be held. The verification may be on information and belief.

Upon the filing of the accusation, the agency must 1) serve a copy thereof on the respondent as provided in Section 11505, subdivision (c); 2) include a post card or other form entitled Notice of Defense that, when signed by or on behalf of the respondent and returned to the agency, will acknowledge service of the accusation and constitute a notice of defense under Section 11506; 3) include (i) a statement that respondent may request a hearing by filing a notice of defense as provided in Section 11506 within 15 days after service upon the respondent of the accusation, and that failure to do so will constitute a waiver of the respondent's right to a hearing, and (ii) copies

¹³ Regulation 18361.4, subdivision. (e).

of Sections 11507.5, 11507.6, and 11507.7.¹⁴ The APA also sets forth the language required in the accompanying statement to the respondent.¹⁵

The Accusation and accompanying information may be sent to the respondent by any means selected by the agency, but no order adversely affecting the rights of the respondent may be made by the agency in any case unless the respondent has been served personally or by registered mail as set forth in the APA.¹⁶

On January 23, 2020, the Commission's Chief of Enforcement, Galena West, issued an Accusation against Allsup in this matter. (Certification, Exhibit A-6.) In accordance with Section 11505, the Accusation and accompanying information, consisting of a Statement to Respondent, two copies of a Notice of Defense Form, copies of Government Code Sections 11506, 11507.5, 11507.6 and 11507.7 were served on Allsup by personal service on January 28, 2020. (Certification, Exhibit A-8.)

Along with the Accusation, the Enforcement Division served Allsup with a "Statement to Respondent," which notified her that she could request a hearing on the merits and warned that, unless a Notice of Defense was filed within 15 days of service of the Accusation, she would be deemed to have waived the right to a hearing. (Certification, Exhibit A-7.) Allsup did not file a Notice of Defense within the statutory time period, which was due to end on February 12, 2020. On February 6, 2020, the Enforcement Division granted Allsup an extension to file her Notice of Defense to February 27, 2020. (Certification, Exhibit A-9.) Allsup did not file a Notice of Defense by the extended due date. (Certification, Exhibit A-9.)

As a result, on August 17, 2020, the Enforcement Division sent a letter to Allsup advising that this matter would be submitted for a Default Decision and Order at the Commission's public meeting scheduled for October 15, 2020. (Certification, Exhibit A-14.)

On September 21, 2020, the Enforcement Division sent another letter to Allsup advising that this matter would be submitted for a Default Decision and Order at the Commission's public meeting scheduled for October 15, 2020. (Certification, Exhibit A-15.) A copy of the Default Decision and Order, and this accompanying Exhibit 1 with attachments, was included with the letter.

SUMMARY OF THE LAW

The Act and its regulations are amended from time to time. The violations in this case occurred in 2015 and 2016. For this reason, all legal references and discussions of law pertain to the Act's provisions as they existed at that time.

An express purpose of the Act is to ensure that the assets and income of public officials that may be materially affected by their official actions be disclosed, so that conflicts of interests

¹⁴ Section 11505, subdivision. (a).

¹⁵ Section 11505, subdivision. (b).

¹⁶ Section 11505, subdivision. (c).

may be avoided.¹⁷ In furtherance of this purpose, the Act requires every state and local agency to adopt and promulgate a conflict of interest code, and any violation of such a code is deemed a violation of the Act.¹⁸

An agency's conflict of interest code must specifically designate the positions within the agency that are required to file SEIs that disclose reportable investments, business positions, interests in real property, and sources of income.¹⁹ The persons who are to be designated in an agency's conflict of interest code are the officers, employees, members, and consultants of the agency whose position with the agency entails making, or participating in making, governmental decisions that may foreseeably have a material effect on one or more of the person's economic interests.²⁰ An agency's conflict of interest code must require designated positions to annually file an SEI and to file a Leaving Office SEI within 30 days of leaving office.²¹

The Modesto Entertainment Commission conflict of interest code designated that all Commission Members are required to disclose all business positions, all investments, interests in real property, income, loans or gifts from individuals or businesses – Schedules A, B, C, D, E and F – from all sources located in or doing business within the jurisdiction. Designated positions are required to file an annual statement by April 1 of the following year and to file leaving office SEIs within 30 days of leaving office.²²

SUMMARY OF THE EVIDENCE

Allsup formerly served as a Commissioner for the Modesto Entertainment Commission from March 2009 until May 5, 2016. The Modesto Entertainment Commission conflict of interest code designates all Commission Members as having a SEI filing obligation. (Certification, Exhibit A-11.) Therefore, under this code, Allsup had a duty to file an Annual SEI by April 1 of each year, and a Leaving Office SEI within 30 days of leaving office.

Allsup was appointed in 2009 and filed previous SEIs including her Assuming Office, 2009 Annual, 2010 Annual, 2011 Annual, 2012 Annual, and 2013 Annual. (Certification, Exhibit A-10.)

According to the Modesto City Clerk's Office, Allsup failed to timely file the 2014 Annual, 2015 Annual, and Leaving Office SEIs. (Certification, Exhibit A-12.) Before referring the case to the Enforcement Division, the Modesto City Clerk's Office contacted Allsup at least three times via U.S. mail on June 9, 2016, September 19, 2016, and October 17, 2016, regarding her duty to file her 2015 Annual SEI and/or her Leaving Office SEI. (Certification, Exhibit A-12.) After receiving no response, the Modesto City Clerk's Office referred the matter to the Enforcement Division on November 2, 2016. (Certification, Exhibit A-12.)

¹⁷ Section 81002, subdivision. (c).

¹⁸ Section 87300.

¹⁹ Section 87302, subdivision. (a) and (b).

 $^{^{20}}$ Section 82019, subdivision. (a) and 87302.

²¹ Section 87302, subdivision. (b).

 $^{^{22}}$ Conflict of Interest Code of the Modesto Entertainment Commission, as incorporated by reference, Regulation 18730 (b)(5)(C)-(D).

On July 10, 2020, the Modesto City Clerk's Office confirmed that Allsup has not filed her 2014 Annual, 2015 Annual, and Leaving Office SEIs, and these filings remain outstanding. (Certification, Exhibit A-13.)

Summary of Contact

Overall, Allsup was contacted at least 19 times by the Enforcement Division regarding her duty to file a 2014 Annual, 2015 Annual, and Leaving Office SEIs, in addition to the attempts by the Filing Officer as described above. The contacts are as follows:

- Emailed Allsup on March 20, 2018
- Emailed Allsup on April 2, 2018
- Emailed Allsup on April 5, 2018
- Attempted phone call, no answer, left a phone message on April 5, 2018
- Emailed Allsup on April 6, 2018
- Emailed Allsup on April 10, 2018
- Emailed Allsup a link to 2014 Form 700 on April 17, 2018
- Emailed Allsup a deadline reminder for SEIs on April 24, 2018
- Called Allsup on April 24, 2018
- Emailed Allsup a deadline reminder for SEIs on May 15, 2018
- Emailed Allsup on August 8, 2018
- Emailed Allsup on September 11, 2019
- Emailed Allsup on November 6, 2019
- A PC Report was sent on November 7, 2019 and served on November 9, 2019 via certified mail. An email regarding the PC Report was sent on November 18, 2019.
- An Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation be Prepared and Served was mailed on December 11, 2019
- An Accusation was personally served on January 28, 2020
- An email regarding an extension to file notice of defense was sent on February 6, 2020
- Called Allsup on February 6, 2020, followed up by email
- An email regarding an extension to file notice of defense was sent on March 4, 2020
- Letter mailed and emailed to Allsup on August 17, 2020 informing her that a Default Decision and Order would appear on the agenda for the September 17, 2020 Commission meeting as a notice item
- Letter mailed and emailed to Allsup on September 21, 2020 regarding Notice of Intent to Enter Default Decision and Order informing her the Default Decision and Order would be presented at the October 15, 2020 meeting for Commission action

VIOLATIONS

Allsup committed three violations of the Act, as follows:

COUNT 1

Failure to Timely File a 2014 Annual SEI by April 1, 2015

Allsup had a duty to file a 2014 Annual SEI by April 1, 2015. By failing to timely file this statement, Allsup violated Government Code section 87300.

COUNT 2

Failure to Timely File a 2015 Annual SEI by April 1, 2016

Allsup had a duty to file a 2015 Annual SEI by April 1, 2016. By failing to timely file this statement, Allsup violated Government Code section 87300.

COUNT 3

Failure to Timely File a Leaving Office SEI by June 4, 2016

Allsup had a duty to file a Leaving Office SEI by June 4, 2016. By failing to timely file this statement, Allsup violated Government Code section 87300.

CONCLUSION

This matter consists of three counts of violating the Act, which carries a maximum administrative penalty of \$15,000.²³

In determining the appropriate penalty for a particular violation of the Act, the Commission considers the facts of the case, the public harm involved, and the purposes of the Act. Also, the Commission considers factors such as: (a) the seriousness of the violation; (b) the presence or absence of any intention to conceal, deceive, or mislead; (c) whether the violation was deliberate negligent or inadvertent; (d) whether the violation was isolated or part of a pattern; (e) whether the violator has a prior record of violations.²⁴

Here, failure to file annual and leaving office SEIs deprives the public of important information about a public official's economic interests which could lead to potential conflicts of interests regarding decisions they make in his/her official capacity. Allsup has failed to file the missing SEIs, despite repeated outreach attempts. Allsup was an experienced public official who should have been aware of her duties under the Act to timely file her SEIs and disclose all of her

²³ Section 83116, subdivision. (c).

²⁴ Regulation 18361.5, subdivision. (d).

reportable economic interests on each of her SEIs. Allsup failed to timely file three SEIs in a row – after timely filing five consecutive annual SEIs – demonstrating that she was aware of her filing obligations. Allsup's violations deprived the public of important and timely information regarding her economic interests, including her interest in her husband's income which derived from business entities that were regulated by or had business before the MEC.²⁵ Allsup has not filed these SEIs to date. Allsup does not have a prior record of violations.

The Enforcement Division also takes into consideration previous cases that were approved by the Commission in determining penalties. In this matter. The following case was used as a guideline:

• In the Matter of Lola Skelton, FPPC No. 16/19779. (Commission approved a default decision on February 15, 2018.) The Respondent, a Trustee on the Hughes-Elizabeth Lakes Union School District Board of Trustees, failed to file the 2015 Annual SEI and 2016 Annual SEI despite being contacted 12 times by phone and writing regarding her duty to file SEIs. Despite being in office at the time of the default decision, she failed to file the outstanding SEIs. In addition, the respondent had a prior history of noncompliance and paid a fine in a prior case. The commission imposed a penalty of \$5,000 per count, \$10,000 in total for these violations.

This case is similar to the present matter as Allsup is well aware of her obligation to file SEIs but has failed to file despite multiple requests for compliance from both the filing officer and the Enforcement Division. This case is distinguishable because Allsup is no longer in office and does not have a prior history of noncompliance. Therefore, a lesser default penalty amount is recommended.

PROPOSED PENALTY

After considering the factors of Regulation 18361.5 and the penalties imposed in prior cases, a penalty of \$4,000 per count, for a total penalty of \$12,000, is recommended.

²⁵ Mike Allsup, Allsup's husband, owned several companies doing business within the city of Modesto, including DAM SWEET Productions, a music booking and event business (his businesses are listed on his LinkedIn Profile: <u>https://www.linkedin.com/in/mike-allsup-6aa44358/</u>). The MEC webpage says that it "is responsible for overseeing the entertainment permit process, including … processing of special event requests within the City of Modesto." <u>https://www.modestogov.com/1147/Entertainment-Commission</u>.

Mike and Jennifer Allsup each identify the other as his/her spouse: <u>https://www.facebook.com/DAMROCKS;</u> <u>https://www.facebook.com/jenniferallsup?eid=ARB1nAV--P22Muv-GhkxNqIWj0-</u> <u>hOMJoeV3VoiZ7_gwYYkYM0xABI75zOIWoaE2mubkgHBbls37L4nIV&timeline_context_item_type=intro_card</u>



DECLARATION OF CUSTODIAN OF RECORDS CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION Enforcement Division

CERTIFICATION OF RECORDS

The undersigned declares and certifies as follows:

- 1. I am employed as an Associate Governmental Program Analyst by the California Fair Political Practices Commission (Commission). My business address is: California Fair Political Practices Commission, 1102 Q Street, Ste 3000, Sacramento, CA 95811.
- 2. I am a duly authorized custodian of the records maintained by the Commission in the Enforcement Division. As such, I am authorized to certify copies of those records as being true and correct copies of the original business records which are in the custody of the Commission.
- 3. I have reviewed documents maintained in *FPPC Case No. 16/20047; Jennifer Allsup*, and have caused copies to be made of documents contained therein. I certify that the copies attached hereto are true and correct copies of the documents prepared in the normal course of business and which are contained in files maintained by the Commission. The attached documents are as follows:
- EXHIBIT A-1: Report in Support of a Finding of Probable Cause, dated November 7, 2019.
- EXHIBIT A-2: Proof of Service for the Report in Support of a Finding of Probable Cause and applicable statutes and regulations, dated November 7, 2019, and USPS certified mail receipts for certified mail delivered to the Respondent on November 9, 2019.
- EXHIBIT A-3: Cover letter to the Respondent regarding the Report in Support of a Finding of Probable Cause, memorandum describing Probable Cause Proceedings, and applicable statutes and regulations, dated November 7, 2019.
- EXHIBIT A-4: Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation be Prepared and Served, dated December 11, 2019.
- EXHIBIT A-5: Finding of Probable Cause and Order to Prepare and Serve an Accusation, dated December 11, 2019, and Proof of Service, dated December 12, 2019.
- EXHIBIT A-6: Accusation, dated January 23, 2020.
- EXHIBIT A-7: Statement to the Respondent, Notices of Defense, applicable statutes, and Proof of Service for Accusation and accompanying documents, dated January 23, 2020.

- EXHIBIT A-8: Proof of Service on January 28, 2020 for Accusation and accompanying documents from process server, dated January 29, 2020.
- EXHIBIT A-9: Emails to Jennifer Allsup regarding Extension to File Notice of Defense, dated February 6, 2020 and March 4, 2020.
- EXHIBIT A-10: Jennifer Allsup's Statement of Economic Interests: Assuming Office, 2009 Annual, 2010 Annual, 2011 Annual, 2012 Annual, and 2013 Annual.
- EXHIBIT A-11: Conflict of Interest Code for the Modesto Entertainment Commission.
- EXHIBIT A-12: Letters from Modesto City Clerk, dated October 29, 2009 (regarding Assuming Office SEI) and June 9, 2016, September 19, 2016, and October 17, 2016 (regarding late-filed Annual and Leaving Office SEIs). Emails between Assistant City Clerk and FPPC from November 2, 2016, April 18, 2018, and November 6, 2019.
- EXHIBIT A-13: Confirmation from the Modesto City Clerk that Allsup has not filed her 2014 Annual, 2015 Annual, and Leaving Office SEIs, dated July 10, 2020.
- EXHIBIT A-14: Notice of Intent to Enter into Default Decision and Order, dated August 17, 2020.
- EXHIBIT A-15: Notice of Intent to Enter into Default Decision and Order, dated September 21, 2020.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed on September 24, 2020, at Sacramento, California.

dwo jentr Dominika Wojenska

Dominika Wojenska Associate Governmental Program Analyst Enforcement Division Fair Political Practices Commission

Exhibit A-1

	II.		
1 2 3 4 5 6 7 8 9 10 11	GALENA WEST Chief of Enforcement ANGELA J. BRERETON Assistant Chief Counsel FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street, Suite 3000 Sacramento, CA 95811 Telephone: (916) 322.5771 Email: <u>abrereton@fppc.ca.gov</u> Attorney for Complainant Enforcement Division of the Fair Political Practices Commission BEFORE THE FAIR POLITICAL PRACTICES COMMISSION STATE OF CALIFORNIA		
11 12 13 14 15 16	In the Matter of JENNIFER ALLSUP, Respondent.	 FPPC No. 16/20047 REPORT IN SUPPORT OF A FINDING OF PROBABLE CAUSE Conference Date: TBA Conference Time: TBA Conference Location: Commission Offices 1102 Q Street, Suite 3000 Sacramento, CA 95811 	
17 18	INTRODUCTION		
19	Respondent Jennifer Allsup ("Allsup") serve	ed as a Commissioner for the Modesto Entertainment	
20	Commission (the "MEC") since March 2009. She le	ft her position on May 5, 2016. The Political Reform	
21	Act (the "Act") ¹ requires all designated officials to periodically file Statements of Economic Interests		
22	("SEI") disclosing all relevant economic interests. Allsup, a designated official, failed to timely file a		
23	2014 Annual SEI by April 1, 2015, a 2015 Annual SEI by April 1, 2016, and a Leaving Office SEI by		
24	June 4, 2016.		
25 26 27	¹ The Political Reform Act is contained in Government Code §§ 81000 through 91014, and all statutory references are to this code. The regulations of the Fair Political Practice Commission are contained in §§ 18110 through 18997 of Title 2 of the California Code of Regulations, and all regulatory references are to this source.		
27	I REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE		
20	FPPC Case	No. 16/20047	

1		
1	SUMMARY OF THE LAW	
2	All legal references and discussions of law pertain to the Act's provisions as they existed in 2014	
3	through 2016.	
4	Jurisdiction	
5	The Fair Political Practices Commission (the "Commission") has administrative jurisdiction to	
6	enforce the provisions of the Act. ²	
7	Probable Cause Proceedings	
8	Prior to the Enforcement Division commencing an administrative action, the General Counsel of	
9	the Commission or his designee (the "hearing officer"), must make a finding that there is probable cause	
10	to believe the respondent has violated the Act. ³ After a finding of probable cause, the Commission may	
11	hold a noticed hearing in accordance with the Administrative Procedure Act ⁴ to determine whether	
12	violations occurred, and levy an administrative penalty of up to \$5,000 for each violation. ⁵	
13	Standard for Finding Probable Cause	
14	To make a finding of probable cause, the hearing officer must be presented with sufficient	
15	evidence to lead a person of ordinary caution and prudence to believe, or entertain a strong suspicion,	
16	that a respondent committed or caused a violation. ⁶	
17	Need for Liberal Construction and Vigorous Enforcement of the Political Reform Act	
18	When enacting the Political Reform Act, the people of the state of California found and declared	
19	that previous laws regulating political practices suffered from inadequate enforcement by state and local	
20	authorities. ⁷ To that end, the Act must be liberally construed to achieve its purposes. ⁸	
21		
22		
23	20 / 0011/	
24	² Section 83116. ³ Section 83115.5 and Regulations 18361 and 18361.4. ⁴ Section 11500, et sec	
25	⁴ Section 11500, et seq. ⁵ Section 83116 and Regulation 18361.4, subd. (e). ⁶ Section 18361.4, subd. (e).	
26	 ⁶ Section 18361.4, subd. (e). ⁷ Section 81001, subd. (h). ⁸ Section 81003. 	
27	2	
28	REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE FPPC Case No. 16/20047	

One central purpose of the Act is to increase transparency and decrease conflicts of interest in the
 actions of public officials by requiring disclosure of their financial interests.⁹ Another is to provide
 adequate enforcement mechanisms so that the Act will be "vigorously enforced."¹⁰

Conflict of Interest Codes

4

The Act requires every state and local agency to develop a Conflict of Interest Code.¹¹ These codes must designate those officials who participate in making decisions which may foreseeably have a material financial effect on any financial interest belonging to that official and require those designated officials to disclose all reportable interests on SEIs.¹² The requirements of an agency's Conflict of Interest Code have the force of law, and any violation of those requirements is deemed a violation of the Act.¹³ <u>Conflict of Interest Code for the Modesto Entertainment Commission</u>

The conflict of interest code designated that all Committee Members are required to disclose all business positions, all investments, interests in real property, income, loans or gifts from individuals or businesses – Schedules A, B, C, D, E and F – from all sources located in or doing business within the jurisdiction. Designated positions are required to file an annual statement by April 1 of the following year and to file leaving office SEIs within 30 days of leaving office.¹⁴

SUMMARY OF THE EVIDENCE

Allsup served as a Commissioner for the MEC from March 2009 until May 5, 2016. She was appointed in 2009 and filed previous SEIs including her Assuming Office, 2009 Annual, 2010 Annual, 2011 Annual, 2012 Annual, and her 2013 Annual. Allsup failed to file her 2014 Annual SEI, 2015 Annual SEI, and a Leaving Office SEI.

- ⁹ Section 81002, subdivision. (c)
 ¹⁰ Section 81002, subdivision. (f).
- ¹¹ Section 87300.
- 12 Section 87302, subdivision. (a).
- ¹³ Section 87300.
- ¹⁴ Conflict of Interest Code of the Entertainment Commission of the City of Modesto, as incorporated by reference, Regulation 18730 (b)(5)(C).

27

1	The Modesto City Clerk contacted Allsup at least three times via U.S. mail regarding her SEI.	
2	After Allsup did not file the required SEI, the Modesto City Clerk referred the matter to the Enforcement	
3	Division.	
4	The Enforcement Division contacted Allsup via U.S. Mail, email, and phone at least fifteen times	
5	between March 20, 2018 and August 3, 2018 regarding the required SEIs.	
6	To date, Allsup has failed to file her SEIs for 2014, 2015 and a Leaving Office SEI.	
7	VIOLATION	
8	Count 1: Failure to Timely File a 2014 Annual SEI	
9	Allsup failed to timely file a 2014 Annual SEI by April 1, 2015, in violation of Section 87300.	
10	Count 2: Failure to Timely File a 2015 Annual SEI	
11	Allsup failed to timely file a 2015 Annual SEI by April 1, 2016, in violation of Section 87300.	
12	Count 3: Failure to Timely File a Leaving Office SEI	
13	Allsup failed to timely file a Leaving Office SEI by June 4, 2016, in violation of Section 87300.	
14	EXCULPATORY OR MITIGATING INFORMATION	
15	Allsup previously timely filed SEIs for 2009 through 2013, demonstrating that she was aware of	
16	her filing obligations. Allsup does not have a prior enforcement history.	
17	OTHER RELEVANT INFORMATION	
18	Allsup was an experienced public official who should have been aware of her duties under the	
19	Act to timely file her SEIs and disclose all of her reportable economic interests on each of her SEIs.	
20	Allsup failed to timely file three SEIs in a row. Allsup's violations deprived the public of important and	
21	timely information regarding her economic interests, including her interest in her husband's income	
22	which derived from business entities that were regulated by or had business before the MEC. Allsup has	
23	not filed these SEIs to date.	
24		
25		
26		
27	4	
28	REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE FPPC Case No. 16/20047	

1		
1	CONCLUSION	
2	Probable cause exists to believe that Allsup violated the Act as detailed above. The Enforcement	
3	Division respectfully requests an order finding probable cause pursuant to Section 83115.5 and	
4	Regulation 18361.4.	
5	Dated: 11.7-2019	
6	Dated: 11 T-CULI	
7		
8	Respectfully Submitted,	
9 10	FAIR POLITICAL PRACTICES COMMISSION Galena West Enforcement Chief	
11	Auguste Barot	
12	By: Angela J. Brereton	
13	Assistant Chief Counsel Enforcement Division	
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27	5	
28	REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE FPPC Case No. 16/20047	

Exhibit A-2

PROOF OF SERVICE

At the time of service, I was over 18 years of age and not a party to this action. My business address is Fair Political Practices Commission, 1102 Q Street, Suite 3000, Sacramento, CA 95811. On November 7, 2019, I served the following document(s):

- 1. Letter dated November 7, 2019, from Angela J. Brereton;
- 2. FPPC No. 16/20047 Report in Support of a Finding of Probable Cause;
- 3. Probable Cause Fact Sheet
- 4. Selected Sections of the California Government Code regarding Probable Cause Proceedings for the Fair Political Practices Commission; and
- 5. Selected Regulations of the Fair Political Practices Commission regarding Probable Cause Proceedings

By Personal Delivery. I personally delivered the document(s) listed above to the person(s) at the address(es) as shown on the service list below.

 \boxtimes By United States Postal Service. I enclosed the document(s) in a sealed envelope or package addressed to the person(s) at the addresses listed below and placed the envelope or package for collection and mailing by certified mail, return receipt requested, following my company's ordinary business practices. I am readily familiar with this business' practice for collection and processing correspondence for mailing with the United States Postal Service. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service, in a sealed envelope with postage fully prepaid.

I am a resident or employed in the county where the mailing occurred. The envelope or package was placed in the mail in Sacramento County, California.

SERVICE LIST

Certified Mail, Return Receipt Requested

Jennifer Allsup

Modesto, CA

Certified Mail, Return Receipt Requested

Jennifer Allsup

Modesto, CA

Certified Mail, Return Receipt Requested

Jennifer Allsup c/o Ralston's Goat Spirits and Fare 1001 10th Street Modesto, CA 95354

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on November 7, 2019.

Cherry Sail



For delivery information, visit our website at www.usps.com [®] ,			
Contilled Mail Fee \$	FICU	AL USE	
Cortified Mail Fee			
s			
Extra Services & Fees (c	heck box, edd fee as appr	ropriate)	
Return Receipt (hardcop		<u>20 20</u>	
Return Receipt (electron	to) \$	Postmark	
Certified Mail Restricted	Delivery \$	Here	
Adult Signature Require	1 8		
Adult Signature Restrict	od Delivery \$		
Postage			
\$			
Total Postage and Fee	3		
6/			
Sont To			-
Jenn Jenn	iter Alls	MP	
Street	ARTIC		••••
Siree			
City, Stato, ZIP+4*			••••
	0 0		
Moderto	CA		

SENDER: COMPLETE THIS SECTION COMPLETE THIS SECTION ON DELIVERY Complete items 1, 2, and 3. A. Signature C Agent Print your name and address on the reverse the X Addressee so that we can return the card to you. B. Received by (Printed Name) 1 Attach this card to the back of the maliplece, C. Date of Delivery or on the front if space permits. If YES, enter delivery address below: 1. Article Addressed to: 1 Yes D No Jennifer Allsup c/o Railston's Goat Spirits and Fare 1001 10th street Modesto. CA 95354 3. Service Type Adult Signature Adult Signature Restricted Delivery Ø Certified Mail® Control Mail® Control en Delivery C) Priority Mall Express® Priority Mail Expresse
 Registered Mail[™]
 Registered Mail[™]
 Registered Mail Restricted
 Delivery
 S. Return Receipt for
 Merchandise 9590 9402 4740 8344 7634 59 Collect on Delivery
Collect on Delivery Restricted Delivery □ Signature Confirmation™ □ Signature Confirmation Restricted Delivery 2. Article Number (Transfer from service label) Insured Mall
 Insured Mall Restricted Delivery (over \$500) 018 2290 0001 9166 4374 PS Form 3811, July 2015 PSN 7530-02-000-9053 Domestic Return Receipt

H374	U.S. Postal Service [™] CERTIFIED MAIL [®] RECEIPT Domestic Mail Only		
т т	For delivery information, visit our website at www.usps.com*.		
	OFFICIAL Certified Mail Feo	USE	
9766	\$ Extra Services & Fees (check box, add fee as appropriate)		
1000	Return Receipt (hardcopy) Return Receipt (electronic) Carlified Mail Restricted Delivery Adult Signature Required Adult Signature Restricted Delivery &	Posimark Hərə	
2290	Postage \$ Total Postage and Foes		
81.07	\$ Sont To Jennifer Allsup Stroot and Api. No., or Poter No. 1001 10 Stroet City, Stato, 210+4* Misclesto, CA 95354		
	PS Form 3800, April 2015 PSN 7530-02-000-9047	See Reverse for Instructions	





Exhibit A-3



STATE OF CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street • Suite 3000 • Sacramento, CA 95811

November 7, 2019

CERTIFIED MAIL, RETURN RECEIPT REQUESTED

Jennifer Allsup Former Modesto Entertainment Commissioner

Jennifer Allsup Former Modesto Entertainment Commissioner

Modesto, CA

Modesto, CA

Jennifer Allsup Former Modesto Entertainment Commissioner c/o Ralston's Goat Spirits and Fare 1001 10th Street Modesto, CA 95354

In the Matter of Jennifer Allsup; FPPC No. 2016-20047

Dear Ms. Allsup:

The Enforcement Division of the Fair Political Practices Commission (the "Commission") is proceeding with an administrative action against you for your failure to comply with the filing and disclosure provisions of the Political Reform Act (the "Act"). The enclosed Report in Support of a Finding of Probable Cause (the "Report") contains a summary of the alleged violations and the relevant law and evidence.

You have the right to file a written response to the Report. That response may contain any information you think is relevant and that you wish to bring to the attention of the Hearing Officer. In your response, please indicate whether you would like the Hearing Officer to make a determination of probable cause based on the written materials alone (the Report and your response) or request a conference, during which you may orally present your case to the Hearing Officer. Probable cause conferences are held in our office, which is located at 1102 Q Street, Suite 3000, Sacramento, CA 95811. You may appear at the conference in person or by telephone and you are entitled to be represented by counsel. *If you wish to submit a written response or request a probable cause conference, it must be filed with the Commission Assistant at the address listed above within 21 days from the date of service of this letter.* You can reach the Commission Assistant at (916) 327-8269.

Please note that probable cause conferences are not settlement conferences. The sole purpose of a probable cause conference is to determine whether there is probable cause to believe that the Act was violated. However, settlement discussions are encouraged by the Commission and may take place at any time except during a probable cause conference. *If you are interested in reaching a settlement in this matter, please contact me at (916) 322-5771 or abrereton@fppc.ca.gov.*

Finally, you have the right to request discovery of the evidence in possession of, and relied upon by, the Enforcement Division. *This request must also be filed with the Commission Assistant within 21 days from the date of service of this letter.* Should you request discovery, the Enforcement Division will provide the evidence by service of process or certified mail. From the date you are served with the evidence, you would have an additional 21 days to file a written response to the Report, just as described above.

Should you take no action within 21 days from the date of service of this letter, your rights to respond and to request a conference are automatically waived and the Enforcement Division will independently pursue the issuance of an accusation.

For your convenience, I have enclosed a fact sheet on probable cause proceedings and copies of the most relevant statutes and regulations.

Sincerely, Brereton Angela J Brereton

Assistant Chief Counsel Enforcement Division

Enclosures

INTRODUCTION

The Fair Political Practices Commission is required by law to determine whether probable cause exists to believe that the Political Reform Act (the "Act") was violated before a public administrative accusation may be issued.

The probable cause proceedings before the Fair Political Practices Commission are unique, and most respondents and their attorneys are unfamiliar with them. Therefore, we have prepared this summary to acquaint you with the process.

THE LAW

Government Code sections 83115.5 and 83116 set forth the basic requirement that a finding of probable cause be made in a "private" proceeding before a public accusation is issued and a public hearing conducted in accordance with the Administrative Procedure Act.

The Commission has promulgated regulations further defining the probable cause procedure and delegating to the General Counsel (the "Hearing Officer" for purposes of these proceedings) the authority to preside over such proceedings and decide probable cause. A copy of these statutes and regulations are attached for your convenience.

In summary, the statutes and regulations entitle you to the following:

- a) A written probable cause report containing a summary of the law alleged to have been violated, and a summary of the evidence, including any exculpatory and mitigating information and any other relevant material and arguments;
- b) The opportunity to request discovery, respond in writing, and to request a probable cause conference within 21 days of service of the probable cause report;
- c) If the Commission met to consider whether a civil lawsuit should be filed in this matter, a copy of any staff memoranda submitted to the Commission and a transcript of staff discussions with the Commission at any such meeting; and
- d) If a timely request was made, a non-public conference with the General Counsel and the Enforcement Division staff to consider whether or not probable cause exists to believe the Act was violated.

THE PROCEDURE

Probable Cause Report

Administrative enforcement proceedings are commenced with the service, by registered or certified mail or in person, of a probable cause report. The report will contain a summary of the law and the evidence, including any exculpatory and mitigating information of which the staff has knowledge and any other relevant material and arguments. It is filed with the Hearing Officer.

Discovery

Within 21 calendar days following the service of the probable cause report, you may request discovery of the evidence in the possession of the Enforcement Division. This is not a right to full discovery of the Enforcement Division file, but to the evidence relied upon by the Division along with any exculpatory or mitigating evidence.¹

This request must be sent by registered or certified mail to the Commission Assistant.

Response to Probable Cause Report

Within 21 calendar days following the service of the probable cause report (or, if you timely requested discovery, within 21 calendar days from the service of the evidence) you may submit a response to the Report. By regulation, the written response may contain, "... a summary of evidence, legal arguments, and any mitigating or exculpatory information."²

You must file your response with the Commission Assistant and provide a copy, by service of process or registered or certified mail with return receipt requested, to all other proposed respondents listed in the probable cause report.

Staff Reply

Within 10 calendar days following the date the response was filed with the Commission Assistant, Commission staff may submit any evidence or argument in rebuttal. You will be served with a copy of any such reply.

Probable Cause Conference

Probable cause conferences are held at the offices of the Fair Political Practices Commission, which is located at 1102 Q Street, Suite 3000, Sacramento, CA 95811. You may appear at the conference in person or by telephone. The proceedings are not public unless all proposed respondents agree to open the conference to the public. Otherwise, the probable cause report, any written responses, and the probable cause conference itself are confidential.

Unless the probable cause conference is public, the only persons who may attend are the staff of the Commission, any proposed respondent and his or her attorney or representative, and, at the discretion of the Hearing Officer, witnesses.

The Hearing Officer may, but need not, permit testimony from witnesses. Probable cause conferences are less formal than court proceedings. The rules of evidence do not apply. The conferences will be recorded and a copy of the recording will be provided upon request.

Since it has the burden of proof, the Enforcement Division is permitted to open and close the conference presentations. The Hearing Officer may also hold the record open to receive additional evidence or arguments.

Probable cause conferences are not settlement conferences. The sole purpose of a probable cause conference is to determine whether or not there is probable cause to believe that the Political Reform Act was violated. Anyone who wishes to discuss settlement with the Enforcement

¹ But see 2 CCR § 18362, which states that the Commission provides access to complaints, responses to complaints, and investigative files and information in accordance with the requirements of the Public Records Act (Govt. Code \S 6250, et seq.).

² 2 CCR § 18361.4, subd. (c).

Division may do so before or after the probable cause conference but not during the conference.

The Hearing Officer will find probable cause "if the evidence is sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion that a proposed respondent committed or caused a violation."³

Ordinarily, probable cause determinations are made based upon the written probable cause report, any written response by the respondent, any written reply by the Enforcement Division, and the oral arguments presented at the conference. Timely written presentations are strongly recommended.

Probable Cause Order and Accusation

Once the matter is submitted to the Hearing Officer, the probable cause decision will normally be made within ten days. If the Hearing Officer finds probable cause, he will issue a Finding of Probable Cause, which will be publicly announced at the next Commission Meeting. An Accusation will be issued soon after the Finding of Probable Cause is publicly announced.

Continuances

Every reasonable effort is made to accommodate the schedules of parties and counsel. However, once a date has been set, it is assumed to be firm and will not be continued except upon the order of the Hearing Officer after a showing of good cause.

Settlements

Settlement discussions may take place at any time between a proposed respondent (or his or her counsel or representative) and the Enforcement Division except during the probable cause conference. The Hearing Officer will not participate in any settlement negotiations.

CONCLUSION

This fact sheet was intended to give you a brief summary of the probable cause process at the Fair Political Practices Commission. Such a summary cannot answer every question that might arise in such proceedings. Therefore, if you have any questions that are not addressed by this fact sheet or the copies of the law and regulations we have attached, feel free to contact the attorney whose name appears on the probable cause report.

Attachments: Relevant Sections of (1) California Government Code, and (2) Regulations of the Fair Political Practices Commission, Title 2, Division 6 of the California Code of Regulations.

³ 2 CCR §18361.4, subd. (e).

CALIFORNIA GOVERNMENT CODE

Probable Cause Statutes

§ 83115.5. Probable cause; violation of title; notice of violation; summary of evidence; notice of rights; private proceedings

No finding of probable cause to believe this title has been violated shall be made by the commission unless, at least 21 days prior to the commission's consideration of the alleged violation, the person alleged to have violated this title is notified of the violation by service of process or registered mail with return receipt requested, provided with a summary of the evidence, and informed of his right to be present in person and represented by counsel at any proceeding of the commission held for the purpose of considering whether probable cause exists for believing the person violated this title. Notice to the alleged violator shall be deemed made on the date of service, the date the registered mail receipt is signed, or if the registered mail receipt is not signed, the date returned by the post office. A proceeding held for the purpose of considering probable cause shall be private unless the alleged violator files with the commission a written request that the proceeding be public.

§ 83116. Violation of title; probable cause; hearing; order

When the Commission determines there is probable cause for believing this title has been violated, it may hold a hearing to determine if a violation has occurred. Notice shall be given and the hearing conducted in accordance with the Administrative Procedure Act (Chapter 5 (commencing with Section 11500), Part 1, Division 3, Title 2, Government Code). The Commission shall have all the powers granted by that chapter. When the Commission determines on the basis of the hearing that a violation has occurred, it shall issue an order that may require the violator to do all or any of the following:

- (a) Cease and desist violation of this title.
- (b) File any reports, statements, or other documents or information required by this title.
- (c) Pay a monetary penalty of up to five thousand dollars (\$5,000) per violation to the General Fund of the state. When the Commission determines that no violation has occurred, it shall publish a declaration so stating.

REGULATIONS OF THE FAIR POLITICAL PRACTICES COMMISSION TITLE 2, DIVISION 6 OF THE CALIFORNIA CODE OF REGULATIONS

Probable Cause Regulations

§ 18361 (b). Delegation by the Executive Director Pertaining to Enforcement Proceedings and Authority to Hear Probable Cause Proceedings.

Probable cause proceedings under Regulation 18361.4 shall be heard by the General Counsel or an attorney from the Legal Division. The General Counsel may delegate the authority to hear probable cause proceedings, in writing, to an administrative law judge.

§ 18361.4. Probable Cause Proceedings

(a) <u>Probable Cause Report</u>. If the Chief of the Enforcement Division decides to commence probable cause proceedings pursuant to Sections 83115.5 and 83116, he or she shall direct the Enforcement Division staff to prepare a written report, hereafter referred to as "the probable cause report." The probable cause report shall contain a summary of the law and evidence gathered in connection with the investigation, including any exculpatory and mitigating information of which the staff has knowledge and any other relevant material and arguments. The evidence recited in the probable cause report may include hearsay, including declarations of investigators or others relating the statements of witnesses or concerning the examination of physical evidence.

(b) No probable cause hearing will take place until at least 21 calendar days after the Enforcement Division staff provides the following, by service of process or registered or certified mail with return receipt requested, to all proposed respondents:

- (1) A copy of the probable cause report;
- (2) Notification that the proposed respondents have the right to respond in writing to the probable cause report and to request a probable cause conference at which the proposed respondent may be present in person and represented by counsel, and;
- (3) If the Commission met in executive session on this matter pursuant to Regulation 18361.2, a copy of any staff memoranda submitted to the Commission at that time along with the recording of any discussion between the Commission and the staff at the executive session as required in subdivision (b) of Regulation 18361.2.

(c) Response to Probable Cause Report.

- (1) Each proposed respondent may submit a written response to the probable cause report. The response may contain a summary of evidence, legal arguments, and any mitigating or exculpatory information. A proposed respondent who submits a response must file it with the Commission Assistant who will forward the response to the General Counsel or an attorney in the Legal Division (the "hearing officer") and provide a copy, by service of process or registered or certified mail with return receipt requested, to all other proposed respondents listed in the probable cause report not later than 21 days following service of the probable cause report.
- (2) Within 21 calendar days following the service of the probable cause report, a proposed

respondent may request discovery of evidence in the possession of the Enforcement Division. This request must be sent by registered or certified mail to the Commission Assistant. Upon receipt of the request, the Enforcement Division shall provide discovery of evidence relied upon by the Enforcement Division sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion that a proposed respondent committed or caused a violation, along with any exculpatory or mitigating evidence. This is not a right to full discovery of the Enforcement Division file. The Enforcement Division shall provide access to documents for copying by the Respondent, or upon agreement among the parties, the Enforcement Division will provide copies of the requested documents upon payment of a fee for direct costs of duplication. The Enforcement Division shall provide such evidence by service of process or registered or certified mail with return receipt requested to all respondents, with a copy to the Commission Assistant. A respondent may submit a written response to the probable cause report described in subsection (1) no later than 21 calendar days after service of discovery.

(3) The Commission staff may submit any evidence or argument in rebuttal to the response. When the Commission staff submits evidence or argument in rebuttal to the response, it shall provide a copy, by service of process or registered or certified mail with return receipt requested, to all proposed respondents listed in the probable cause report not later than 10 calendar days following the date the response was filed with the Commission Assistant. The hearing officer may extend the time limitations in this section for good cause. At any time prior to a determination of probable cause, the hearing officer may allow additional material to be submitted as part of the initial response or rebuttal.

(d) Probable Cause Conference. Any proposed respondent may request a probable cause conference. The request shall be served upon the Commission Assistant and all other proposed respondents not later than 21 days after service of the probable cause report unless the hearing officer extends the time for good cause. The Commission Assistant shall fix a time for the probable cause conference and the hearing officer shall conduct the conference informally. The conference shall be closed to the public unless a proposed respondent requests and all other proposed respondents agree to a public conference. If the conference is not public, only members of the Commission staff, any proposed respondent and his or her legal counsel or representative shall have the right to be present and participate. The hearing officer may allow witnesses to attend and participate in part or all of the probable cause conference. In making this determination, the hearing officer shall consider the relevancy of the witness' proposed testimony, whether the witness has a substantial interest in the proceedings, and whether fairness requires that the witness be allowed to participate. Representatives of any civil or criminal prosecutor with jurisdiction may attend the conference at the discretion of the hearing officer if they agree to respect the confidential nature of the proceedings. If the conference is not open to the public and none of the parties and the presiding officer object, the conference may be conducted in whole or in part by telephone. The probable cause conference shall be recorded. The hearing officer may determine whether there is probable cause based solely on the probable cause report, any responses or rebuttals filed and any arguments presented at the probable cause conference by the interested parties. If the hearing officer requires additional information before determining whether there is probable cause, he or she may permit any party to submit additional evidence at the probable cause conference.

(e) Finding of Probable Cause. The hearing officer may find there is probable cause to believe a violation has occurred if the evidence is sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion that a proposed respondent committed or caused a violation. A finding of probable cause by the hearing officer does not constitute a finding that a violation has actually occurred. The hearing officer shall not make a finding of probable cause if he or she is presented with clear and convincing evidence that, at a time prior to the alleged violation, the violator consulted with the staff of the Commission in good faith, disclosed truthfully all the material facts, and committed the acts complained of either in reliance on the advice of the staff or because of the staff's failure to provide advice. If the hearing officer makes a finding of probable cause, the Enforcement Division shall prepare an Accusation pursuant to Section 11503 and have it served upon the person or persons who are subjects of the probable cause finding. The hearing officer shall publicly announce the finding of probable cause. The announcement shall contain a summary of the allegations and a cautionary statement that the respondent is presumed to be innocent of any violation of the Act unless a violation is proved in a subsequent proceeding. The Chief of the Enforcement Division shall be responsible for the presentation of the case in support of the Accusation at an administrative hearing held pursuant to Section 83116.

§ 18362. Access to Enforcement Records

(a) Production of Enforcement Records. The Commission will make complaints, investigative files, and related records available to the public and members of the media in accordance with the Public Records Act (Government Code Section 6250, et seq.) Enforcement records requests should specifically identify the documents sought.

(b) Format of Enforcement Records. The Commission will make records available for inspection at its office during office hours. The Commission may provide copies of requested records either in paper or electronic format to the person that requested the records in lieu of inspecting the records at the Commission offices. Any person requesting paper copies of records must reimburse the Commission ten cents (\$0.10) per page to pay the cost of copying, or supply copying equipment and make copies in the offices of the Commission. Original records of the Commission may not be removed from the offices of the Commission.

(c) Complaint Notice Period. The Commission may not provide or make available complaints or related records until after the disclosure periods provided in Regulation 18360.

§ 18361.2. Memorandum Respecting Civil Litigation.

(a) If the Executive Director concludes civil litigation should be initiated, he or she shall submit to the Commission a written memorandum, which shall be first reviewed by the General Counsel, or an attorney from the Legal Division, summarizing the facts and the applicable law of the case and recommending the initiation of a lawsuit. The memorandum shall include all exculpatory and mitigating information known to the staff.

(b) The Commission shall review the memorandum at an executive session. The General

Counsel, or an attorney from the Legal Division, and the Commission Assistant shall be in attendance. No other member of the staff may be present unless the Commission meets with a member of the staff for that person to answer questions. The Commission may not resume its deliberations until the person is no longer present. Any communication between the Commission and the person during the executive session shall be recorded. After review of the memorandum, the Commission may direct the Executive Director to do any of the following:

- (1) Initiate civil litigation.
- (2) Decide whether probable cause proceedings should be commenced pursuant to 2 Cal. Code of Regulations Section 18361.4.
- (3) Return the matter to the staff for further investigation.
- (4) Take no further action on the matter or take any other action it deems appropriate.

(c) If the Commission decides to initiate civil litigation, the Commission may then permit other members of the staff to attend the executive session.

(d) If the Executive Director deems it necessary, he or she may call a special meeting of the Commission to review a staff memorandum recommending the initiation of civil litigation.

(e) It is the intent of the Commission in adopting this section to preserve for the members of the Commission the authority to decide whether alleged violations should be adjudicated in administrative hearings or in civil litigation, while at the same time avoiding the possibility that discussions with members of the staff might cause members of the Commission to prejudge a case that might be heard by the Commission under Government Code Section 83116.

Exhibit A-4


FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street • Suite 3000 • Sacramento, CA 95811

December 11, 2019

Jennifer Allsup Former Modesto Entertainment Commissioner

Jennifer Allsup Former Modesto Entertainment Commissioner

Modesto, CA

Modesto, CA

Jennifer Allsup Former Modesto Entertainment Commissioner c/o Ralston's Goat Spirits and Fare 1001 10th Street Modesto, CA 95354

Re: **FPPC File No. 16/20047**

Dear Ms. Allsup:

Enclosed please find the following document: Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served.

Please either refer to the materials previously sent to you regarding probable cause proceedings, or contact me at (916) 322-5771, if you have any questions or concerns regarding this matter.

Sincerely,

Ingila Brereton

Angela J. Brereton Assistant Chief Counsel Enforcement Division

Enclosures

	11 C		Ξ.
1	GALENA WEST Chief of Enforcement ANGELA J. BRERETON Assistant Chief Counsel		
2			
3	FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street, Suite 3000	e	
4	Sacramento, CA 95811 Telephone: (916) 322.5771		
5	Email: <u>abrereton@fppc,ca.gov</u>		
6	Attorneys for Complainant		
7	BEFORE THE FAIR POLITICA	L PRACTICES COMMISSION	
8	STATE OF CA	ALIFORNIA	
9			
10	In the Matter of) FPPC No. 16/20047)	
11	JENNIFER ALLSUP,) EX PARTE REQUEST FOR A FINDING OF) PROBABLE CAUSE AND AN ORDER THAT	
12) AN ACCUSATION BE PREPARED AND) SERVED	
13	Respondent.)) Gov. Code § 83115.5	
14)	
15	TO THE HEARING OFFICER OF THE FAIR POLITICAL PRACTICES COMMISSION:		
16	Pursuant to Section 83115.5 of the Political Reform Act (the "Act") ¹ and Regulation 18361.4,		
17	Respondent Jennifer Allsup ("Allsup") was served with a copy of a report in support of a finding of		
18	probable cause ("Report") in the above-entitled matter. ² The Report, attached as "Exhibit A," was part of		
19	a packet of materials, including a cover letter and a memorandum describing probable cause proceedings,		
20	which was sent to Allsup on November 7, 2019, by certified mail, with a return receipt requested, and		
21	received by an Agent on November 9, 2019. A copy of the Agent's signed return receipts is attached as		
22	"Exhibit B."		
23	In the cover letter dated November 7, 2019, a	nd the enclosed materials, attached as "Exhibit C,"	
24	Allsup was advised that she could respond in writir	ng to the Report and orally present the case to the	
25			
26	¹ The Political Reform Act is contained in Government	Code §§ 81000 through 91014, and all statutory references are	
27	to this code. The regulations of the Fair Political Practices Commission are contained in §§ 18110 through 18997 of Title 2 of the California Code of Regulations, and all regulatory references are to this source. ² Gov. Code § 83115.5; Cal. Code Reg., tit. 2, § 18361.4.		
28			

.

1 Hearing Officer at a probable cause conference to be held in Sacramento. Allsup was further advised that 2 in order to have a probable cause conference she needed to make a written request for one on or before 21 days of the date she received the Report. Additionally, Allsup was advised that if she did not request a 3 4 probable cause conference, such a conference would not be held and probable cause would be determined 5 based solely on the Report and any written response that she submitted within 21 days of the date she was 6 served with the Report. To date, Allsup has not submitted a written response or requested a probable cause 7 conference. 8 WHEREFORE, based on the attached Report, the Enforcement Division requests a finding by the Hearing Officer that probable cause exists to believe that Allsup committed violations of the Act, stated 9 as follows: 10 11 <u>Count 1</u>: Allsup failed to timely file a 2014 Annual SEI by April 1, 2015, in violation of Section 87300. 12 <u>Count 2</u>: Allsup failed to timely file a 2015 Annual SEI by April 1, 2016, in violation of Section 13 87300. 14 Count 3: Allsup failed to timely file a Leaving Office SEI by June 4, 2016, in violation of Section 15 87300.

Additionally, after finding probable cause exists, the Enforcement Division requests an order by

- 17 || the Hearing Officer that an accusation be prepared against Allsup and served upon her.³
- 18 A copy of this Request was mailed via U.S. Mail to Allsup on December 11, 2019 at her last known
 19 addresses, as follows:

20 || Jennifer Allsup

- 21 || Modesto, CA
- 22 || Jennifer Allsup
- 23 Modesto, CA
- 24 Jennifer Allsup c/o Ralston's Goat Spirits and Fare
 25 1001 10th Street Modesto, CA 95354
- 27

28

16

³ Gov. Code § 11503.

1	
2	Dated: 12.11.2019 Respectfully Submitted,
3	FAIR POLITICAL PRACTICES COMMISSION
4	Galena West
5	Chief of Enforcement
6	Augel Bonotan
7	By: Angela J. Brereton Assistant Chief Sounsel
8	Assistant Chief Sounsel Enforcement Division
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	· ·
21	
22	
23	
24 25	
25	
20	
28	3
	EX PARTE REQUEST FOR A FINDING OF PROBABLE CAUSE AND AN ORDER RE: ACCUSATION FPPC NO. 16/20047

EXHIBIT A

	1		
1	GALENA WEST Chief of Enforcement		
2	ANGELA J. BRERETON Assistant Chief Counsel		
3	FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street, Suite 3000	DN	
4	Sacramento, CA 95811		
5	Telephone: (916) 322.5771 Email: <u>abrereton@fppc.ca.gov</u>		
6			
7	Enforcement Division of the Fair Political Practices Commission		
8	BEFORE THE FAIR POLITIC	AL PRACTICES COMMISSION	
9		CALIFORNIA	
10			
11	In the Matter of) FPPC No. 16/20047	
12) REPORT IN SUPPORT OF A FINDING OF) PROBABLE CAUSE	
13	JENNIFER ALLSUP,) Conference Date: TBA	
14) Conference Time: TBA) Conference Location: Commission Offices	
15	Respondent.) 1102 Q Street, Suite 3000 Sacramento, CA 95811	
16)	
17)		
18	INTRODUCTION		
19	Respondent Jennifer Allsup ("Allsup") served as a Commissioner for the Modesto Entertainment		
20	Commission (the "MEC") since March 2009. She left her position on May 5, 2016. The Political Reform		
21	Act (the "Act") ¹ requires all designated officials to periodically file Statements of Economic Interests		
22	("SEI") disclosing all relevant economic interests.	Allsup, a designated official, failed to timely file a	
23	2014 Annual SEI by April 1, 2015, a 2015 Annual SEI by April 1, 2016, and a Leaving Office SEI by		
24	June 4, 2016.		
25	¹ The Political Reform Act is contained in Governme	ent Code §§ 81000 through 91014, and all statutory references are	
26	to this code. The regulations of the Fair Political Practice Co the California Code of Regulations, and all regulatory referen	mmission are contained in §§ 18110 through 18997 of Title 2 of	ć
27		1	
28	REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE FPPC Case No. 16/20047		
		~	

		Ĩ
1		
1	SUMMARY OF THE LAW	
2	All legal references and discussions of law pertain to the Act's provisions as they existed in 2014	
3	through 2016.	
4	Jurisdiction	
5	The Fair Political Practices Commission (the "Commission") has administrative jurisdiction to	
6	enforce the provisions of the Act. ²	
7	Probable Cause Proceedings	
8	Prior to the Enforcement Division commencing an administrative action, the General Counsel of	
9	the Commission or his designee (the "hearing officer"), must make a finding that there is probable cause	
10	to believe the respondent has violated the Act. ³ After a finding of probable cause, the Commission may	
11	hold a noticed hearing in accordance with the Administrative Procedure Act ⁴ to determine whether	
12	violations occurred, and levy an administrative penalty of up to \$5,000 for each violation. ⁵	
13	Standard for Finding Probable Cause	
14	To make a finding of probable cause, the hearing officer must be presented with sufficient	
15	evidence to lead a person of ordinary caution and prudence to believe, or entertain a strong suspicion,	
16	that a respondent committed or caused a violation. ⁶	
17	Need for Liberal Construction and Vigorous Enforcement of the Political Reform Act	
18	When enacting the Political Reform Act, the people of the state of California found and declared	
19	that previous laws regulating political practices suffered from inadequate enforcement by state and local	
20	authorities. ⁷ To that end, the Act must be liberally construed to achieve its purposes. ⁸	
21		
22		
23	2.5-4	
24	² Section 83116. ³ Section 83115.5 and Regulations 18361 and 18361.4.	
25	⁴ Section 11500, et seq. ⁵ Section 83116 and Regulation 18361.4, subd. (e).	
26	⁶ Section 18361.4, subd. (e). ⁷ Section 81001, subd. (h). ⁸ Section 81003.	
27		
28	2 REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE	
	FPPC Case No. 16/20047	

1 One central purpose of the Act is to increase transparency and decrease conflicts of interest in the 2 actions of public officials by requiring disclosure of their financial interests.⁹ Another is to provide 3 adequate enforcement mechanisms so that the Act will be "vigorously enforced."¹⁰

4 Conflict of Interest Codes

5 The Act requires every state and local agency to develop a Conflict of Interest Code.¹¹ These
6 codes must designate those officials who participate in making decisions which may foreseeably have a
7 material financial effect on any financial interest belonging to that official and require those designated
8 officials to disclose all reportable interests on SEIs.¹² The requirements of an agency's Conflict of Interest
9 Code have the force of law, and any violation of those requirements is deemed a violation of the Act.¹³
10 Conflict of Interest Code for the Modesto Entertainment Commission

The conflict of interest code designated that all Committee Members are required to disclose all business positions, all investments, interests in real property, income, loans or gifts from individuals or businesses – Schedules A, B, C, D, E and F – from all sources located in or doing business within the jurisdiction. Designated positions are required to file an annual statement by April 1 of the following year and to file leaving office SEIs within 30 days of leaving office.¹⁴

16

SUMMARY OF THE EVIDENCE

Allsup served as a Commissioner for the MEC from March 2009 until May 5, 2016. She was
appointed in 2009 and filed previous SEIs including her Assuming Office, 2009 Annual, 2010 Annual,
2011 Annual, 2012 Annual, and her 2013 Annual. Allsup failed to file her 2014 Annual SEI, 2015 Annual
SEI, and a Leaving Office SEI.

21 22

23

24

⁹ Section 81002, subdivision. (c)
¹⁰ Section 81002, subdivision. (f).

¹¹ Section 87300.

25
26

27

28

I	¹² Section 87302, subdivision. (a).
L	¹³ Section 87300.
l	¹⁴ Conflict of Interest Code of the Entertainment Commission of the City of Modesto, as incorporated by reference,
l	Regulation 18730 (b)(5)(C).
E	

REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE FPPC Case No. 16/20047

1	The Modesto City Clerk contacted Allsup at least three times via U.S. mail regarding her SEI.
2	After Allsup did not file the required SEI, the Modesto City Clerk referred the matter to the Enforcement
3	Division.
4	The Enforcement Division contacted Allsup via U.S. Mail, email, and phone at least fifteen times
5	between March 20, 2018 and August 3, 2018 regarding the required SEIs.
6	To date, Allsup has failed to file her SEIs for 2014, 2015 and a Leaving Office SEI.
7	VIOLATION
8	Count 1: Failure to Timely File a 2014 Annual SEI
9	Allsup failed to timely file a 2014 Annual SEI by April 1, 2015, in violation of Section 87300.
10	Count 2: Failure to Timely File a 2015 Annual SEI
11	Allsup failed to timely file a 2015 Annual SEI by April 1, 2016, in violation of Section 87300.
12	Count 3: Failure to Timely File a Leaving Office SEI
13	Allsup failed to timely file a Leaving Office SEI by June 4, 2016, in violation of Section 87300.
14	EXCULPATORY OR MITIGATING INFORMATION
15	Allsup previously timely filed SEIs for 2009 through 2013, demonstrating that she was aware of
16	her filing obligations. Allsup does not have a prior enforcement history.
17	OTHER RELEVANT INFORMATION
18	Allsup was an experienced public official who should have been aware of her duties under the
19	Act to timely file her SEIs and disclose all of her reportable economic interests on each of her SEIs.
20	Allsup failed to timely file three SEIs in a row. Allsup's violations deprived the public of important and
21	timely information regarding her economic interests, including her interest in her husband's income
22	which derived from business entities that were regulated by or had business before the MEC. Allsup has
23	not filed these SEIs to date.
24	
25	
26	
27	4
28	REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE FPPC Case No. 16/20047

1	CONCLUSION
2	Probable cause exists to believe that Allsup violated the Act as detailed above. The Enforcement
3	Division respectfully requests an order finding probable cause pursuant to Section 83115.5 and
4	Regulation 18361.4.
5	11 7 2010
6	Dated: 11.7-2019
7	
8	Respectfully Submitted,
9	FAIR POLITICAL PRACTICES COMMISSION Galena West
10	Enforcement Chief
11	Ungele martin
12	By: Angela J. Brereton Assistant Chief Counsel
13	Enforcement Division
14 15	
15	
10	
18	
19	
20	
20	
22	
23	
24	
25	
26	
27	
28	5 REPORT IN SUPPORT OF FINDING OF PROBABLE CAUSE
	FPPC Case No. 16/20047

EXHIBIT B



OFFICIAL USE Contified Mail Fee S Extra Services & Faes (check box, edd fee as appropriate)	-
\$ Extra Services & Fees (check box, add fee as appropriate)	
The second	
Return Receipt (hardcopy) \$	
Return Receipt (electronic) \$ Postmark	
Certified Mail Restricted Delivery \$ Here	
Adult Signature Required \$	
Adult Signature Restricted Delivery \$	
Postage	
Total Postage and Fees	
S	
Sont To JENNIFER ALLSUP	
Strong and And Ale of BO Bay Ma	

SENDER: COMPLETE THIS SECTION COMPLETE THIS SECTION ON DELIVERY Complete items 1, 2, and 3. A. Signature C Agent Print your name and address on the reverse the X Addressee so that we can return the card to you. B. Received by (Printed Name) 1 Attach this card to the back of the maliplece, C. Date of Delivery or on the front if space permits. If YES, enter delivery address below: 1. Article Addressed to: 1 Yes D No Jennifer Allsup c/o Railston's Goat Spirits and Fare 1001 10th street Modesto. CA 95354 3. Service Type Adult Signature Adult Signature Restricted Delivery Ø Certified Mail® Control Mail® Control en Delivery C) Priority Mall Express® Priority Mail Expresse
 Registered Mail[™]
 Registered Mail[™]
 Registered Mail Restricted
 Delivery
 S. Return Receipt for
 Merchandise 9590 9402 4740 8344 7634 59 Collect on Delivery
Collect on Delivery Restricted Delivery □ Signature Confirmation™ □ Signature Confirmation Restricted Delivery 2. Article Number (Transfer from service label) Insured Mall
 Insured Mall Restricted Delivery (over \$500) 018 2290 0001 9166 4374 PS Form 3811, July 2015 PSN 7530-02-000-9053 Domestic Return Receipt

H374	U.S. Postal Service [™] CERTIFIED MAIL [®] RECEIPT Domestic Mail Only		
т т	For delivery information, visit our website at www.usps.com*.		
	OFFICIAL Certified Mail Feo	USE	
9766	\$ Extra Services & Fees (check box, add fee as appropriate)		
1000	Return Receipt (hardcopy) Return Receipt (electronic) Gorified Mail Restricted Delivery Adult Signature Required Adult Signature Restricted Delivery	Posimark Hərə	
2290	Postage \$ Total Postage and Fees		
81.07	Sent TO TENNIFEY ALLSUP Stroot and Apt. No., or PO Box No. 1001. 107 Stroet City, Stato, 21844* WASCRESPICT 9535		
	PS Form 3800, April 2015 PSN 7530 02-000-9047	See Reverse for Instructions	





EXHIBIT C



STATE OF CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street • Suite 3000 • Sacramento, CA 95811

November 7, 2019

CERTIFIED MAIL, RETURN RECEIPT REQUESTED

Jennifer Allsup Former Modesto Entertainment Commissioner

Jennifer Allsup Former Modesto Entertainment Commissioner

Modesto, CA

Modesto, CA

Jennifer Allsup Former Modesto Entertainment Commissioner c/o Ralston's Goat Spirits and Fare 1001 10th Street Modesto, CA 95354

In the Matter of Jennifer Allsup; FPPC No. 2016-20047

Dear Ms. Allsup:

The Enforcement Division of the Fair Political Practices Commission (the "Commission") is proceeding with an administrative action against you for your failure to comply with the filing and disclosure provisions of the Political Reform Act (the "Act"). The enclosed Report in Support of a Finding of Probable Cause (the "Report") contains a summary of the alleged violations and the relevant law and evidence.

You have the right to file a written response to the Report. That response may contain any information you think is relevant and that you wish to bring to the attention of the Hearing Officer. In your response, please indicate whether you would like the Hearing Officer to make a determination of probable cause based on the written materials alone (the Report and your response) or request a conference, during which you may orally present your case to the Hearing Officer. Probable cause conferences are held in our office, which is located at 1102 Q Street, Suite 3000, Sacramento, CA 95811. You may appear at the conference in person or by telephone and you are entitled to be represented by counsel. *If you wish to submit a written response or request a probable cause conference, it must be filed with the Commission Assistant at the address listed above within 21 days from the date of service of this letter.* You can reach the Commission Assistant at (916) 327-8269.

Please note that probable cause conferences are not settlement conferences. The sole purpose of a probable cause conference is to determine whether there is probable cause to believe that the Act was violated. However, settlement discussions are encouraged by the Commission and may take place at any time except during a probable cause conference. *If you are interested in reaching a settlement in this matter, please contact me at (916) 322-5771 or abrereton@fppc.ca.gov.*

Finally, you have the right to request discovery of the evidence in possession of, and relied upon by, the Enforcement Division. *This request must also be filed with the Commission Assistant within 21 days from the date of service of this letter.* Should you request discovery, the Enforcement Division will provide the evidence by service of process or certified mail. From the date you are served with the evidence, you would have an additional 21 days to file a written response to the Report, just as described above.

Should you take no action within 21 days from the date of service of this letter, your rights to respond and to request a conference are automatically waived and the Enforcement Division will independently pursue the issuance of an accusation.

For your convenience, I have enclosed a fact sheet on probable cause proceedings and copies of the most relevant statutes and regulations.

Sincerely, Brereton

Angela JUBrereton Assistant Chief Counsel Enforcement Division

Enclosures

INTRODUCTION

The Fair Political Practices Commission is required by law to determine whether probable cause exists to believe that the Political Reform Act (the "Act") was violated before a public administrative accusation may be issued.

The probable cause proceedings before the Fair Political Practices Commission are unique, and most respondents and their attorneys are unfamiliar with them. Therefore, we have prepared this summary to acquaint you with the process.

THE LAW

Government Code sections 83115.5 and 83116 set forth the basic requirement that a finding of probable cause be made in a "private" proceeding before a public accusation is issued and a public hearing conducted in accordance with the Administrative Procedure Act.

The Commission has promulgated regulations further defining the probable cause procedure and delegating to the General Counsel (the "Hearing Officer" for purposes of these proceedings) the authority to preside over such proceedings and decide probable cause. A copy of these statutes and regulations are attached for your convenience.

In summary, the statutes and regulations entitle you to the following:

- a) A written probable cause report containing a summary of the law alleged to have been violated, and a summary of the evidence, including any exculpatory and mitigating information and any other relevant material and arguments;
- b) The opportunity to request discovery, respond in writing, and to request a probable cause conference within 21 days of service of the probable cause report;
- c) If the Commission met to consider whether a civil lawsuit should be filed in this matter, a copy of any staff memoranda submitted to the Commission and a transcript of staff discussions with the Commission at any such meeting; and
- d) If a timely request was made, a non-public conference with the General Counsel and the Enforcement Division staff to consider whether or not probable cause exists to believe the Act was violated.

THE PROCEDURE

Probable Cause Report

Administrative enforcement proceedings are commenced with the service, by registered or certified mail or in person, of a probable cause report. The report will contain a summary of the law and the evidence, including any exculpatory and mitigating information of which the staff has knowledge and any other relevant material and arguments. It is filed with the Hearing Officer.

Discovery

Within 21 calendar days following the service of the probable cause report, you may request discovery of the evidence in the possession of the Enforcement Division. This is not a right to full discovery of the Enforcement Division file, but to the evidence relied upon by the Division along with any exculpatory or mitigating evidence.¹

This request must be sent by registered or certified mail to the Commission Assistant.

Response to Probable Cause Report

Within 21 calendar days following the service of the probable cause report (or, if you timely requested discovery, within 21 calendar days from the service of the evidence) you may submit a response to the Report. By regulation, the written response may contain, "... a summary of evidence, legal arguments, and any mitigating or exculpatory information."²

You must file your response with the Commission Assistant and provide a copy, by service of process or registered or certified mail with return receipt requested, to all other proposed respondents listed in the probable cause report.

Staff Reply

Within 10 calendar days following the date the response was filed with the Commission Assistant, Commission staff may submit any evidence or argument in rebuttal. You will be served with a copy of any such reply.

Probable Cause Conference

Probable cause conferences are held at the offices of the Fair Political Practices Commission, which is located at 1102 Q Street, Suite 3000, Sacramento, CA 95811. You may appear at the conference in person or by telephone. The proceedings are not public unless all proposed respondents agree to open the conference to the public. Otherwise, the probable cause report, any written responses, and the probable cause conference itself are confidential.

Unless the probable cause conference is public, the only persons who may attend are the staff of the Commission, any proposed respondent and his or her attorney or representative, and, at the discretion of the Hearing Officer, witnesses.

The Hearing Officer may, but need not, permit testimony from witnesses. Probable cause conferences are less formal than court proceedings. The rules of evidence do not apply. The conferences will be recorded and a copy of the recording will be provided upon request.

Since it has the burden of proof, the Enforcement Division is permitted to open and close the conference presentations. The Hearing Officer may also hold the record open to receive additional evidence or arguments.

Probable cause conferences are not settlement conferences. The sole purpose of a probable cause conference is to determine whether or not there is probable cause to believe that the Political Reform Act was violated. Anyone who wishes to discuss settlement with the Enforcement

¹ But see 2 CCR § 18362, which states that the Commission provides access to complaints, responses to complaints, and investigative files and information in accordance with the requirements of the Public Records Act (Govt. Code \S 6250, et seq.).

² 2 CCR § 18361.4, subd. (c).

Division may do so before or after the probable cause conference but not during the conference.

The Hearing Officer will find probable cause "if the evidence is sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion that a proposed respondent committed or caused a violation."³

Ordinarily, probable cause determinations are made based upon the written probable cause report, any written response by the respondent, any written reply by the Enforcement Division, and the oral arguments presented at the conference. Timely written presentations are strongly recommended.

Probable Cause Order and Accusation

Once the matter is submitted to the Hearing Officer, the probable cause decision will normally be made within ten days. If the Hearing Officer finds probable cause, he will issue a Finding of Probable Cause, which will be publicly announced at the next Commission Meeting. An Accusation will be issued soon after the Finding of Probable Cause is publicly announced.

Continuances

Every reasonable effort is made to accommodate the schedules of parties and counsel. However, once a date has been set, it is assumed to be firm and will not be continued except upon the order of the Hearing Officer after a showing of good cause.

Settlements

Settlement discussions may take place at any time between a proposed respondent (or his or her counsel or representative) and the Enforcement Division except during the probable cause conference. The Hearing Officer will not participate in any settlement negotiations.

CONCLUSION

This fact sheet was intended to give you a brief summary of the probable cause process at the Fair Political Practices Commission. Such a summary cannot answer every question that might arise in such proceedings. Therefore, if you have any questions that are not addressed by this fact sheet or the copies of the law and regulations we have attached, feel free to contact the attorney whose name appears on the probable cause report.

Attachments: Relevant Sections of (1) California Government Code, and (2) Regulations of the Fair Political Practices Commission, Title 2, Division 6 of the California Code of Regulations.

³ 2 CCR §18361.4, subd. (e).

CALIFORNIA GOVERNMENT CODE

Probable Cause Statutes

§ 83115.5. Probable cause; violation of title; notice of violation; summary of evidence; notice of rights; private proceedings

No finding of probable cause to believe this title has been violated shall be made by the commission unless, at least 21 days prior to the commission's consideration of the alleged violation, the person alleged to have violated this title is notified of the violation by service of process or registered mail with return receipt requested, provided with a summary of the evidence, and informed of his right to be present in person and represented by counsel at any proceeding of the commission held for the purpose of considering whether probable cause exists for believing the person violated this title. Notice to the alleged violator shall be deemed made on the date of service, the date the registered mail receipt is signed, or if the registered mail receipt is not signed, the date returned by the post office. A proceeding held for the purpose of considering probable cause shall be private unless the alleged violator files with the commission a written request that the proceeding be public.

§ 83116. Violation of title; probable cause; hearing; order

When the Commission determines there is probable cause for believing this title has been violated, it may hold a hearing to determine if a violation has occurred. Notice shall be given and the hearing conducted in accordance with the Administrative Procedure Act (Chapter 5 (commencing with Section 11500), Part 1, Division 3, Title 2, Government Code). The Commission shall have all the powers granted by that chapter. When the Commission determines on the basis of the hearing that a violation has occurred, it shall issue an order that may require the violator to do all or any of the following:

- (a) Cease and desist violation of this title.
- (b) File any reports, statements, or other documents or information required by this title.
- (c) Pay a monetary penalty of up to five thousand dollars (\$5,000) per violation to the General Fund of the state. When the Commission determines that no violation has occurred, it shall publish a declaration so stating.

REGULATIONS OF THE FAIR POLITICAL PRACTICES COMMISSION TITLE 2, DIVISION 6 OF THE CALIFORNIA CODE OF REGULATIONS

Probable Cause Regulations

§ 18361 (b). Delegation by the Executive Director Pertaining to Enforcement Proceedings and Authority to Hear Probable Cause Proceedings.

Probable cause proceedings under Regulation 18361.4 shall be heard by the General Counsel or an attorney from the Legal Division. The General Counsel may delegate the authority to hear probable cause proceedings, in writing, to an administrative law judge.

§ 18361.4. Probable Cause Proceedings

(a) <u>Probable Cause Report</u>. If the Chief of the Enforcement Division decides to commence probable cause proceedings pursuant to Sections 83115.5 and 83116, he or she shall direct the Enforcement Division staff to prepare a written report, hereafter referred to as "the probable cause report." The probable cause report shall contain a summary of the law and evidence gathered in connection with the investigation, including any exculpatory and mitigating information of which the staff has knowledge and any other relevant material and arguments. The evidence recited in the probable cause report may include hearsay, including declarations of investigators or others relating the statements of witnesses or concerning the examination of physical evidence.

(b) No probable cause hearing will take place until at least 21 calendar days after the Enforcement Division staff provides the following, by service of process or registered or certified mail with return receipt requested, to all proposed respondents:

- (1) A copy of the probable cause report;
- (2) Notification that the proposed respondents have the right to respond in writing to the probable cause report and to request a probable cause conference at which the proposed respondent may be present in person and represented by counsel, and;
- (3) If the Commission met in executive session on this matter pursuant to Regulation 18361.2, a copy of any staff memoranda submitted to the Commission at that time along with the recording of any discussion between the Commission and the staff at the executive session as required in subdivision (b) of Regulation 18361.2.
- (c) Response to Probable Cause Report.
 - (1) Each proposed respondent may submit a written response to the probable cause report. The response may contain a summary of evidence, legal arguments, and any mitigating or exculpatory information. A proposed respondent who submits a response must file it with the Commission Assistant who will forward the response to the General Counsel or an attorney in the Legal Division (the "hearing officer") and provide a copy, by service of process or registered or certified mail with return receipt requested, to all other proposed respondents listed in the probable cause report not later than 21 days following service of the probable cause report.
 - (2) Within 21 calendar days following the service of the probable cause report, a proposed

respondent may request discovery of evidence in the possession of the Enforcement Division. This request must be sent by registered or certified mail to the Commission Assistant. Upon receipt of the request, the Enforcement Division shall provide discovery of evidence relied upon by the Enforcement Division sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion that a proposed respondent committed or caused a violation, along with any exculpatory or mitigating evidence. This is not a right to full discovery of the Enforcement Division file. The Enforcement Division shall provide access to documents for copying by the Respondent, or upon agreement among the parties, the Enforcement Division will provide copies of the requested documents upon payment of a fee for direct costs of duplication. The Enforcement Division shall provide such evidence by service of process or registered or certified mail with return receipt requested to all respondents, with a copy to the Commission Assistant. A respondent may submit a written response to the probable cause report described in subsection (1) no later than 21 calendar days after service of discovery.

(3) The Commission staff may submit any evidence or argument in rebuttal to the response. When the Commission staff submits evidence or argument in rebuttal to the response, it shall provide a copy, by service of process or registered or certified mail with return receipt requested, to all proposed respondents listed in the probable cause report not later than 10 calendar days following the date the response was filed with the Commission Assistant. The hearing officer may extend the time limitations in this section for good cause. At any time prior to a determination of probable cause, the hearing officer may allow additional material to be submitted as part of the initial response or rebuttal.

(d) Probable Cause Conference. Any proposed respondent may request a probable cause conference. The request shall be served upon the Commission Assistant and all other proposed respondents not later than 21 days after service of the probable cause report unless the hearing officer extends the time for good cause. The Commission Assistant shall fix a time for the probable cause conference and the hearing officer shall conduct the conference informally. The conference shall be closed to the public unless a proposed respondent requests and all other proposed respondents agree to a public conference. If the conference is not public, only members of the Commission staff, any proposed respondent and his or her legal counsel or representative shall have the right to be present and participate. The hearing officer may allow witnesses to attend and participate in part or all of the probable cause conference. In making this determination, the hearing officer shall consider the relevancy of the witness' proposed testimony, whether the witness has a substantial interest in the proceedings, and whether fairness requires that the witness be allowed to participate. Representatives of any civil or criminal prosecutor with jurisdiction may attend the conference at the discretion of the hearing officer if they agree to respect the confidential nature of the proceedings. If the conference is not open to the public and none of the parties and the presiding officer object, the conference may be conducted in whole or in part by telephone. The probable cause conference shall be recorded. The hearing officer may determine whether there is probable cause based solely on the probable cause report, any responses or rebuttals filed and any arguments presented at the probable cause conference by the interested parties. If the hearing officer requires additional information before determining whether there is probable cause, he or she may permit any party to submit additional evidence at the probable cause conference.

(e) Finding of Probable Cause. The hearing officer may find there is probable cause to believe a violation has occurred if the evidence is sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion that a proposed respondent committed or caused a violation. A finding of probable cause by the hearing officer does not constitute a finding that a violation has actually occurred. The hearing officer shall not make a finding of probable cause if he or she is presented with clear and convincing evidence that, at a time prior to the alleged violation, the violator consulted with the staff of the Commission in good faith, disclosed truthfully all the material facts, and committed the acts complained of either in reliance on the advice of the staff or because of the staff's failure to provide advice. If the hearing officer makes a finding of probable cause, the Enforcement Division shall prepare an Accusation pursuant to Section 11503 and have it served upon the person or persons who are subjects of the probable cause finding. The hearing officer shall publicly announce the finding of probable cause. The announcement shall contain a summary of the allegations and a cautionary statement that the respondent is presumed to be innocent of any violation of the Act unless a violation is proved in a subsequent proceeding. The Chief of the Enforcement Division shall be responsible for the presentation of the case in support of the Accusation at an administrative hearing held pursuant to Section 83116.

§ 18362. Access to Enforcement Records

(a) Production of Enforcement Records. The Commission will make complaints, investigative files, and related records available to the public and members of the media in accordance with the Public Records Act (Government Code Section 6250, et seq.) Enforcement records requests should specifically identify the documents sought.

(b) Format of Enforcement Records. The Commission will make records available for inspection at its office during office hours. The Commission may provide copies of requested records either in paper or electronic format to the person that requested the records in lieu of inspecting the records at the Commission offices. Any person requesting paper copies of records must reimburse the Commission ten cents (\$0.10) per page to pay the cost of copying, or supply copying equipment and make copies in the offices of the Commission. Original records of the Commission may not be removed from the offices of the Commission.

(c) Complaint Notice Period. The Commission may not provide or make available complaints or related records until after the disclosure periods provided in Regulation 18360.

§ 18361.2. Memorandum Respecting Civil Litigation.

(a) If the Executive Director concludes civil litigation should be initiated, he or she shall submit to the Commission a written memorandum, which shall be first reviewed by the General Counsel, or an attorney from the Legal Division, summarizing the facts and the applicable law of the case and recommending the initiation of a lawsuit. The memorandum shall include all exculpatory and mitigating information known to the staff.

(b) The Commission shall review the memorandum at an executive session. The General

Counsel, or an attorney from the Legal Division, and the Commission Assistant shall be in attendance. No other member of the staff may be present unless the Commission meets with a member of the staff for that person to answer questions. The Commission may not resume its deliberations until the person is no longer present. Any communication between the Commission and the person during the executive session shall be recorded. After review of the memorandum, the Commission may direct the Executive Director to do any of the following:

- (1) Initiate civil litigation.
- (2) Decide whether probable cause proceedings should be commenced pursuant to 2 Cal. Code of Regulations Section 18361.4.
- (3) Return the matter to the staff for further investigation.
- (4) Take no further action on the matter or take any other action it deems appropriate.

(c) If the Commission decides to initiate civil litigation, the Commission may then permit other members of the staff to attend the executive session.

(d) If the Executive Director deems it necessary, he or she may call a special meeting of the Commission to review a staff memorandum recommending the initiation of civil litigation.

(e) It is the intent of the Commission in adopting this section to preserve for the members of the Commission the authority to decide whether alleged violations should be adjudicated in administrative hearings or in civil litigation, while at the same time avoiding the possibility that discussions with members of the staff might cause members of the Commission to prejudge a case that might be heard by the Commission under Government Code Section 83116.

Exhibit A-5

BEFORE THE FAIR POLITICAL PRACTICES COMMISSION

STATE OF CALIFORNIA

In the Matter of

JENNIFER ALLSUP,

Respondent.

) FPPC No. 16/20047

FINDING OF PROBABLE CAUSE AND ORDER TO PREPARE AND SERVE AN ACCUSATION

Gov. Code § 83115.5

By means of an Ex Parte Request for an Order Finding Probable Cause and an Order that an Accusation be Prepared and Served, the Enforcement Division submitted the above-entitled matter to the Hearing Officer for a determination of Probable Cause. As set forth in the Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation be Prepared and Served (Ex Parte Request), the Enforcement Division served a Report in Support of a Finding of Probable Cause (PC Report) on Respondent Jennifer Allsup concerning this matter on November 9, 2019, by certified mail, return receipt requested. Accompanying the PC Report was a packet of materials that informed Allsup of her right to file a written response to the PC Report and to request a probable cause conference within 21 days following service of the PC Report. During the 21 days that followed service of the PC Report, Allsup did not file a response to the PC Report or request a probable cause conference. Pursuant to California Code of Regulations title 2, section 18361.4, determination of probable cause may be made solely on papers submitted when the respondent does not request a probable cause conference.¹

In making a probable cause determination, it is the duty of the Hearing Officer of the Fair Political Practices Commission to determine whether probable cause exists to believe that a respondent violated the Political Reform Act as alleged by the Enforcement Division in the PC Report served on the respondent.

¹ The Political Reform Act is contained in Government Code sections 81000 through 91014. The regulations of the Fair Political Practices Commission are contained in Sections 18110 through 18997 of Title 2 of the California Code of Regulations.

1	Probable cause to believe a violation has occurred can be found to exist when "the evidence is	
2	sufficient to lead a person of ordinary caution and prudence to believe or entertain a strong suspicion	
3	that the proposed respondent(s) committed or caused a violation." ²	
4	The PC Report served on Allsup and the subsequent Ex Parte Request in this matter alleges	
5	violations of the Political Reform Act were committed, as follows:	
6 7	Count 1: Allsup failed to timely file a 2014 Annual SEI by April 1, 2015, in violation of Section 87300.	
8	Count 2: Allsup failed to timely file a 2015 Annual SEI by April 1, 2016, in violation of Section 87300.	
9 10	Count 3: Allsup failed to timely file a Leaving Office SEI by June 4, 2016, in violation of Section 87300.	
11	Based on the Ex Parte Request given to me, I find that notice has been given to Allsup. ³ I further	
12	find, based on the PC Report and the Ex Parte Request, that there is probable cause to believe Allsup	
13	violated the Political Reform Act as alleged in Counts 1–3, as identified above.	
14	I therefore direct that the Enforcement Division issue an accusation against Allsup in accordance	
15	with this finding.	
16	IT IS SO ORDERED.	
17		
18	Dated: 12/11/19	
19	Hearing Officer	
20	Fair Political Practices Commission	
21		
22		
23		
24		
25		
26		
27 28	² Cal. Code Reg., tit. 2, § 18361.4, subd. (e). ³ Government Code § 83115.5; Cal. Code Reg., tit. 2, §18361.4, subd. (b). 2	
	FINDING OF PROBABLE CAUSE AND ORDER TO PREPARE AND SERVE AN ACCUSATION FPPC NO. 16/20047	

FPPC No. 16/20047, In the matter of Jennifer Allsup

PROOF OF SERVICE

At the time of service, I was over 18 years of age and not a party to this action. My business address is Fair Political Practices Commission, 1102 Q Street, Suite 3000, Sacramento, CA 95811. On the date below, I served the following document:

FINDING OF PROBABLE CAUSE AND ORDER TO PREPARE AND SERVE AN ACCUSATION

MANNER OF SERVICE

(U.S. Mail) By causing a true copy thereof to be served on the parties in this action through the U.S. Mail and addressed as listed below. I am familiar with the procedure of the Fair Political Practices Commission for collection and processing of correspondence for mailing with the United States Postal Service, and the fact that the correspondence would be deposited with the United States Postal Service that same day in the ordinary course of business.

SERVICE LIST

Jennifer AllsupJennifer AllsupJennifer AllsupModesto, CAModesto, CAand Fare1001 10th Street1001 10th StreetModest, CA 95354

(By Personal Service) On Thursday, December 12, 2019, at approximately 10:30 a.m., I personally served:

Angela Brereton, Assistant Chief Counsel, at 1102 Q Street, Suite 3000, Sacramento, CA 95811.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct and that this document is executed at Sacramento, California, on December 12, 2019.

lohn

Sasha Linker

Exhibit A-6

GALENA WEST Chief of Enforcement		
ANGELA J. BRERETON		
FAIR POLITICAL PRACTICES COMMISSIO	N	
Sacramento, CA 95811		
Email: <u>abrereton@fppc.ca.gov</u>		
Attorneys for Complainant Enforcement Division of the Fair Political Practices Commission		
Enforcement Division of the 1 and 1 ontical 1 factors.	5 COMMISSION	
BEFORE THE FAIR POLITICA	AL PRACTICES COMMISSION	
STATE OF C	CALIFORNIA	
In the Matter of) FPPC No. 16/20047	
JENNIFER ALLSUP,	ACCUSATION	
)	
Respondent.) (Gov. Code § 11503)	
)	
	he Fair Political Practices Commission, after a finding	
	DICTION	
1. Complainant is the Enforcement Division of the Fair Political Practices Commission		
("Commission") and makes this Accusation in its official capacity and in the public interest.		
2. The authority to bring this action is derived from Title 2, California Code of Regulations,		
Sections 18361 and 18361.4, subdivision (e), and the statutory law of the State of California, specifically		
including, but not limited to, Government Code Sections 83111, 83116, and 91000.5, which assign to the		
Enforcement Division the duty to administer, implement, and enforce the provisions of the Political		
Reform Act, found at Government Code Sections 8	1000 through 91014.	
1 ACCUSATION		
FPPC Case No. 16/20047		
	Chief of Enforcement ANGELA J. BRERETON Assistant Chief Counsel FAIR POLITICAL PRACTICES COMMISSIC 1102 Q Street, Suite 3000 Sacramento, CA 95811 Telephone: (916) 322.5771 Email: <u>abrereton@fppc.ca.gov</u> Attorneys for Complainant Enforcement Division of the Fair Political Practice: BEFORE THE FAIR POLITIC. STATE OF O In the Matter of JENNIFER ALLSUP, Respondent. Complainant, the Enforcement Division of th of probable cause pursuant to Government Code Sec <u>JURISE</u> 1. Complainant is the Enforcement D ("Commission") and makes this Accusation in its o 2. The authority to bring this action is o Sections 18361 and 18361.4, subdivision (e), and th including, but not limited to, Government Code Sec Enforcement Division the duty to administer, imp Reform Act, found at Government Code Sections 8 ACCU	

1			
1	3. When enacting the Political Reform Act (the "Act"), ¹ California voters specifically found		
2	and declared that previous laws regulating political practices had suffered from inadequate enforcement,		
3	and it was their purpose to ensure that the Act be vigorously enforced. ²		
4	4. To that end, Section 81003 requires that the Act be liberally construed to achieve its		
5	purposes.		
6	5. One central purpose of the Act is to increase transparency and decrease conflicts of interest		
7	in the actions of public officials by requiring disclosure of their financial interests. ³		
8	<u>RESPONDENT</u>		
9	6. Respondent Jennifer Allsup ("Allsup") served as a Commissioner for the Modesto		
10	Entertainment Commission ("MEC") since March 2009. She left her position on or about May 5, 2016.		
11	APPLICABLE LAW		
12	7. All applicable law in this Accusation is the law as it existed during the relevant time for		
13	the violations alleged in this Accusation.		
14	A. Conflict of Interest Codes		
15	8. The Act requires every state and local agency to develop a Conflict of Interest Code. ⁴		
16	These codes must designate those officials who participate in making decisions which may foreseeably		
17	have a material financial effect on any financial interest belonging to that official and require those		
18	designated officials to disclose all reportable interests on SEls. ⁵ The requirements of an agency's Conflict		
19	of Interest Code have the force of law, and any violation of those requirements is deemed a violation of		
20	the Act. ⁶		
21			
22	///		
23			
24	¹ The Political Reform Act is contained in Government Code Sections 81000 through 91014. The regulations of the		
25	Fair Political Practices Commission are contained in Sections 18110 through 18997 of Title 2 of the California Code of Regulations.		
26	² Sections 81001, subd. (h), and 81002, subd. (f). ³ Section 81002, subdivision. (c)		
27	⁴ Section 87300. ⁵ Section 87302, subdivision. (a).		
28	⁶ Section 87300.		
	ACCUSATION		
	FPPC Case No. 16/20047		
1			

Conflict of Interest Code for the Modesto Entertainment Commission

The MEC conflict of interest code designated that all Committee Members are required to disclose all business positions, all investments, interests in real property, income, loans or gifts from individuals or businesses – Schedules A, B, C, D, E and F – from all sources located in or doing business within the jurisdiction.

10. Designated positions are required to file an annual statement by April 1 of the following year and to file leaving office SEIs within 30 days of leaving office.⁷

Factors to be Considered by the Fair Political Practices Commission

11. In framing a proposed order following a finding of a violation pursuant to Section 83116, the Commission and the administrative law judge shall consider all the surrounding circumstances including but not limited to: (1) The seriousness of the violation; (2) The presence or absence of any intention to conceal, deceive or mislead; (3) Whether the violation was deliberate, negligent or inadvertent; (4) Whether the violator demonstrated good faith by consulting the Commission staff or any other government agency in a manner not constituting a complete defense under Section 83114(b); (5) Whether the violation was isolated or part of a pattern and whether the violator has a prior record of violations of the Act or similar laws; and (6) Whether the violator, upon learning of a reporting violation, voluntarily filed amendments to provide full disclosure.⁸

18

27

28

GENERAL FACTS

12. Allsup served as a Commissioner for the MEC from or about March 2009 until on or about May 5, 2016.

13. Allsup was appointed in 2009, and she filed several SEIs including her Assuming Office, 2009 Annual, 2010 Annual, 2011 Annual, 2012 Annual, and her 2013 Annual.

14. Allsup failed to timely file her 2014 Annual SEI, 2015 Annual SEI, and a Leaving Office

⁷ Conflict of Interest Code of the Entertainment Commission of the City of Modesto, as incorporated by reference, Regulation 18730 (b)(5)(C).

⁸ Regulation 18361.5, subd. (d).



15. To date, Allsup has failed to file her Annual SEIs for 2014 and 2015 and has failed to file a Leaving Office SEI.

PROCEDURAL HISTORY

16. The Modesto City Clerk gave Allsup written notice by contacting Allsup at least three times via U.S. mail regarding her delinquent 2015 Annual SEI.

6 17. After Allsup did not file the required 2015 Annual SEI, the Modesto City Clerk referred
7 the matter to the Enforcement Division.

18. The Enforcement Division contacted Allsup via U.S. Mail, email, and phone at least fifteen times between March 20, 2018 and September 11, 2019 regarding the required SEIs.

19. The Enforcement Division initiated the administrative action against Allsup in this matter
 by serving her with a packet containing a cover letter, a Report in Support of a Finding of Probable Cause
 ("PC Report"), a fact sheet regarding probable cause proceedings, selected sections of the Government
 Code regarding probable cause proceedings for the Commission, and selected regulations of the
 Commission regarding probable cause proceedings.

20. Allsup was served with the PC Report on or around November 9, 2019. The information contained in the packet advised Allsup that she had 21 days in which to request a probable cause conference and/or to file a written response to the PC Report.

21. Allsup did not timely request a probable cause conference nor did she timely file a written response to the PC report.

22. On or about December 11, 2019, after reviewing both the PC Report and Ex Parte Request, the Hearing Officer issued an order finding there was probable cause to believe Allsup violated the Act, and directed the Enforcement Division to issue an Accusation against Allsup in accordance with the finding.

23. To date, Allsup has failed to file her Annual SEls for 2014 and 2015, and has failed to file a Leaving Office SEI.

27 ||///

1

2

3

4

5

8

9

15

16

17

18

19

20

21

22

23

24

25

26

28

ĺ			
1		VIOLATIONS	
2	24.	Allsup committed three violations of the Act, as follows:	
3		<u>Count 1</u>	
4		Failure to Timely File a 2014 Annual SEI	
5	25.	Complainant incorporates paragraphs 1-24 of this Accusation, as though completely set	
6	forth here.		
7	26.	As a member of the Modesto Entertainment Commission, Allsup had a duty under the Act	
8	to file a 2014 Annual SEI by April 1, 2015.		
9	27.	Allsup failed to timely file a 2014 Annual SEI by April 1, 2015.	
10	28.	By failing to timely file a 2014 Annual SEI, Allsup violated Government Code section	
11	87300.		
12		<u>Count 2</u>	
13		Failure to Timely File a 2015 Annual SEI	
14	29.	Complainant incorporates paragraphs 1-28 of this Accusation, as though completely set	
15	forth here.		
16	30.	As a member of the Modesto Entertainment Commission, Allsup had a duty under the Act	
17	to file a 2015 Annual SEI by April 1, 2016.		
18	31.	Allsup failed to timely file a 2015 Annual SEI by April 1, 2016.	
19	32.	By failing to timely file a 2015 Annual SEI, Allsup violated Government Code section	
20	87300.		
21		<u>Count 3</u>	
22		Failure to Timely File a Leaving Office SEI	
23	33.	Complainant incorporates paragraphs 1-32 of this Accusation, as though completely set	
24	forth here.		
25	34.	When Allsup left her position as a member of the Modesto Entertainment Commission on	
26	or about May 5, 2016, she had a duty under the Act to file a Leaving Office SEI within 30 days of that		
27	date – on or about June 4, 2016.		
28	5		
	ACCUSATION FPPC Case No. 16/20047		

35. Allsup failed to timely file a Leaving Office SEI on or about June 4, 2016.

36. By failing to timely file a Leaving Office SEI, Allsup violated Government Code section 87300.

EXCULPATORY OR MITIGATING FACTORS

37. Allsup previously timely filed SEIs for 2009 through 2013. Allsup does not have a prior enforcement history.

.

AGGRAVATING FACTORS AND OTHER RELEVANT MATERIALS

38. Allsup was an experienced public official who should have been aware of her duties under the Act to timely file her SEIs and disclose all of her reportable economic interests on each of her SEIs. Allsup failed to timely file three SEIs in a row – after timely filing five consecutive annual SEIs – demonstrating that she was aware of her filing obligations. Allsup's violations deprived the public of important and timely information regarding her economic interests, including her interest in her husband's income which derived from business entities that were regulated by or had business before the MEC. Allsup has not filed these SEIs to date.

PRAYER

WHEREFORE, Complainant prays as follows:

 That the Fair Political Practices Commission hold a hearing pursuant to Section 83116 and Regulation 18361.5, and at such hearing find that Allsup violated the Act as alleged herein;
 That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Allsup to pay a monetary penalty of up to Five Thousand Dollars (\$5,000) for the violation of the Political Reform Act alleged in Count 1;

That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Allsup to pay a monetary penalty of up to Five Thousand Dollars (\$5,000) for the violation of the Political Reform Act alleged in Count 2;

That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Allsup to pay a monetary penalty of up to Five Thousand Dollars (\$5,000) for the violation of the Political Reform Act alleged in Count 3;
5.	That the Fair Political Practices Commission, pursuant to Regulation 18361.5, subdivision
	(d), consider the following factors in framing a proposed order following a finding of a
	violation pursuant to Section 83116: (1) the seriousness of the violation; (2) the presence
	or absence of any intention to conceal, deceive or mislead; (3) whether the violation was
	deliberate, negligent or inadvertent; (4) whether the violator demonstrated good faith by
	consulting the Commission staff or any other government agency in a manner not
	constituting a complete defense under Section 83114, subdivision (b); (5) whether the
	violation was isolated or part of a pattern and whether the violator has a prior record of
	violations of the Act or similar laws; and (6) whether the violator, upon learning of a
	reporting violation, voluntarily filed amendments to provide full disclosure.

6. That the Fair Political Practices Commission grant such other and further relief as it deems just and proper.

Dated: 6

Galena West Chief of Enforcement Fair Political Practices Commission

· 7

Exhibit A-7



FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street · Suite 3000 · Sacramento, CA 95811

STATEMENT TO RESPONDENT [Government Code Section 11505, subdivision (b)] Jennifer Allsup FPPC Case No. 16/20047

Enclosed is an Accusation, which was filed with the Fair Political Practices Commission (the "FPPC") and which is hereby served upon you, along with two copies of a Notice of Defense and Government Code Sections 11506 through 11508.

Unless a written request for a hearing signed by you or on your behalf is delivered or mailed to the FPPC within 15 days after the Accusation was served on you, the FPPC may proceed upon the Accusation without a hearing. The request for a hearing may be made by delivering or mailing the enclosed form entitled Notice of Defense, or by delivering or mailing a notice of defense as provided by Section 11506 of the Government Code to the Commission Assistant at the FPPC.

You may, but need not, be represented by counsel at any or all stages of these proceedings.

If you desire a list of the names and addresses of witnesses against you, or an opportunity to inspect and copy the items mentioned in Section 11507.6 of the Government Code that are in the possession, custody, or control of this agency, or if you wish to discuss the possibility of resolving this matter without a formal hearing, you may contact Angela J. Brereton, Assistant Chief Counsel, FPPC Enforcement Division.

The hearing may be postponed for good cause. If you have good cause, you are obliged to notify the FPPC or, if an administrative law judge has been assigned to the hearing, the Office of Administrative Hearings, within 10 working days after you discover the good cause. Failure to give notice within 10 days will deprive you of a postponement.

After a hearing, the FPPC will consider the following factors in determining whether to assess a penalty (Title 2, California Code of Regulations, Section 18361.5, subdivision (d).):

1. The seriousness of the violation;

0

- 2. The presence or absence of any intention to conceal, deceive, or mislead;
- 3. Whether the violation was deliberate, negligent, or inadvertent;
- 4. Whether the violator demonstrated good faith by consulting Commission staff or any other government agency in a manner not constituting a complete defense under Government Code Section 83114, subdivision (b);
- 5. Whether the violation was isolated or part of a pattern;
- 6. Whether the violator has a prior record of violations of the Political Reform Act or similar laws; and
- 7. Whether the violator, upon learning of a reporting violation, voluntarily filed amendments to provide full disclosure.



Before the Fair Political Practices Commission

State of California

In the Matter of

JENNIFER ALLSUP,

Respondent.

NOTICE OF DEFENSE (Pursuant to Gov. Code § 11506)

FPPC Case No. 16/20047

JENNIFER ALLSUP, a Respondent named in the above entitled proceeding, hereby acknowledges receipt of the Accusation, a copy of the Statement to Respondent, a copy of Government Code Sections 11506 through 11508, and two copies of a *NOTICE OF DEFENSE*.

Pursuant to Government Code Section 11506, subdivision (a), you may file this *NOTICE OF DEFENSE* requesting a hearing on the grounds listed below. Failure to file this *NOTICE OF DEFENSE* shall constitute a waiver of your right to a hearing. If you waive your right to a hearing, you may file a statement of mitigation by separate letter that will be considered by the Commission in assessing any penalties for the violations alleged in the Accusation.

If you wish to file a *NOTICE OF DEFENSE*, please check **all** applicable grounds for the *NOTICE OF DEFENSE*, complete the remainder of the form, and mail to the Commission within fifteen (15) days of receipt of the Accusation.

GROUNDS FOR NOTICE OF DEFENSE

.

	1)	I request a hearing;		
	2)	I object to the Accusation upon the ground that it does not state acts or omissions upon which the agency may proceed;		
	3)	I object to the form of the Accusation on the ground that it is so indefinite or uncertain that I cannot identify the transaction that is the subject of the Accusation or prepare my defense;		
4) I admit the Accusation in whole or in part (check box "a" or "b");		' or "b");		
		I) I admit the Accusation in whole.		
		b) I admit the Accusation in part as indicated below	*	
			· · · · · · · · · · · · · · · · · · ·	
	5)	wish to present new matter by way of defense;		
	6)	I object to the accusation upon the ground that, under the circumstances, compliance with the requirements of a regulation of the Fair Political Practices Commission would result in a material violation of another regulation enacted by another department affecting substantive rights.		

Dated:

Respondent

Print Name

Mailing Address

City, State, Zip



Before the Fair Political Practices Commission

State of California

In the Matter of

JENNIFER ALLSUP,

NOTICE OF DEFENSE (Pursuant to Gov. Code § 11506)

FPPC Case No. 16/20047

Respondent.

JENNIFER ALLSUP, a Respondent named in the above entitled proceeding, hereby acknowledges receipt of the Accusation, a copy of the Statement to Respondent, a copy of Government Code Sections 11506 through 11508, and two copies of a *NOTICE OF DEFENSE*.

Pursuant to Government Code Section 11506, subdivision (a), you may file this *NOTICE OF DEFENSE* requesting a hearing on the grounds listed below. Failure to file this *NOTICE OF DEFENSE* shall constitute a waiver of your right to a hearing. If you waive your right to a hearing, you may file a statement of mitigation by separate letter that will be considered by the Commission in assessing any penalties for the violations alleged in the Accusation.

If you wish to file a *NOTICE OF DEFENSE*, please check **all** applicable grounds for the *NOTICE OF DEFENSE*, complete the remainder of the form, and mail to the Commission within fifteen (15) days of receipt of the Accusation.

GROUNDS FOR NOTICE OF DEFENSE

1)	I request a hearing;		
2)	I object to the Accusation upon the ground that it does not state acts or omissions upon which the agency may proceed;		
3)	I object to the form of the Accusation on the ground that it is so indefinite or uncertain that I cannot identify the transaction that is the subject of the Accusation or prepare my defense;		
4)	I admit the Accusation in whole or in part (check box "a" or "b");		
	a) I admit the Accusation in whole.		
	b) I admit the Accusation in part as indicated below:		
5)	I wish to present new matter by way of defense;		
6)	I object to the accusation upon the ground that, under the circumstances, compliance with the requirements of a regulation of the Fair Political Practices Commission would result in a material violation of another regulation enacted by another department affecting substantive rights.		
Dated:	· · · ·		
·	Respondent		
	Print Name		
	2) 3) 4) □ 5) 6)		

Mailing Address

City, State, Zip

California Government Code sections 11506 through 11508

§ 11506. Filing of notice of defense or notice of participation; Contents; Right to hearing on the merits

(a) Within 15 days after service of the accusation or District Statement of Reduction in Force the respondent may file with the agency a notice of defense, or, as applicable, notice of participation, in which the respondent may:

(1) Request a hearing.

(2) Object to the accusation or District Statement of Reduction in Force upon the ground that it does not state acts or omissions upon which the agency may proceed.

(3) Object to the form of the accusation or District Statement of Reduction in Force on the ground that it is so indefinite or uncertain that the respondent cannot identify the transaction or prepare a defense.

(4) Admit the accusation or District Statement of Reduction in Force in whole or in part.

(5) Present new matter by way of defense.

(6) Object to the accusation or District Statement of Reduction in Force upon the ground that, under the circumstances, compliance with the requirements of a regulation would result in a material violation of another regulation enacted by another department affecting substantive rights.

(b) Within the time specified the respondent may file one or more notices of defense, or, as applicable, notices of participation, upon any or all of these grounds but all of these notices shall be filed within that period unless the agency in its discretion authorizes the filing of a later notice.

(c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense or notice of participation, and the notice shall be deemed a specific denial of all parts of the accusation or District Statement of Reduction in Force not expressly admitted. Failure to file a notice of defense or notice of participation shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing. Unless objection is taken as provided in paragraph (3) of subdivision (a), all objections to the form of the accusation or District Statement of Reduction in Force shall be deemed waived.

(d) The notice of defense or notice of participation shall be in writing signed by or on behalf of the respondent and shall state the respondent's mailing address. It need not be verified or follow any particular form.

Updated September 8, 2017

1

(e) As used in this section, "file," "files," "filed," or "filing" means "delivered or mailed" to the agency as provided in Section 11505.

HISTORY: Added Stats 1945 ch 867 § 1. Amended Stats 1963 ch 931 § 1; Stats 1982 ch 606 § 1; Stats 1986 ch 951 § 20; Stats 1995 ch 938 § 29 (SB 523), operative July 1, 1997; Stats 2013 ch 90 § 5 (SB 546), effective January 1, 2014.

§ 11507. Amended or supplemental accusation or District Statement of Reduction in Force; Objections

At any time before the matter is submitted for decision, the agency may file, or permit the filing of, an amended or supplemental accusation or District Statement of Reduction in Force. All parties shall be notified of the filing. If the amended or supplemental accusation or District Statement of Reduction in Force presents new charges, the agency shall afford the respondent a reasonable opportunity to prepare his or her defense to the new charges, but he or she shall not be entitled to file a further pleading unless the agency in its discretion so orders. Any new charges shall be deemed controverted, and any objections to the amended or supplemental accusation or District Statement of Reduction in Force may be made orally and shall be noted in the record.

HISTORY: Added Stats 1945 ch 867 § 1. Amended Stats 2013 ch 90 § 6 (SB 546), effective January 1, 2014; Stats 2014 ch 71 § 69 (SB 1304), effective January 1, 2015.

§ 11507.3. Consolidated proceedings; Separate hearings

(a) When proceedings that involve a common question of law or fact are pending, the administrative law judge on the judge's own motion or on motion of a party may order a joint hearing of any or all the matters at issue in the proceedings. The administrative law judge may order all the proceedings consolidated and may make orders concerning the procedure that may tend to avoid unnecessary costs or delay.

(b) The administrative law judge on the judge's own motion or on motion of a party, in furtherance of convenience or to avoid prejudice or when separate hearings will be conducive to expedition and economy, may order a separate hearing of any issue, including an issue raised in the notice of defense or notice of participation, or of any number of issues.

HISTORY: Added Stats 1995 ch 938 § 30 (SB 523), operative July 1, 1997. Amended Stats 2013 ch 90 § 7 (SB 546), effective January 1, 2014.

§ 11507.5. Exclusivity of discovery provisions

The provisions of Section 11507.6 provide the exclusive right to and method of discovery as to any proceeding governed by this chapter.

HISTORY: Added Stats 1968 ch 808 § 3.

§ 11507.6. Request for discovery

After initiation of a proceeding in which a respondent or other party is entitled to a hearing on the merits, a party, upon written request made to another party, prior to the hearing and within 30 days after service by the agency of the initial pleading or within 15 days after the service of an additional pleading, is entitled to (1) obtain the names and addresses of witnesses to the extent known to the other party, including, but not limited to, those intended to be called to testify at the hearing, and (2) inspect and make a copy of any of the following in the possession or custody or under the control of the other party:

(a) A statement of a person, other than the respondent, named in the initial administrative pleading, or in any additional pleading, when it is claimed that the act or omission of the respondent as to this person is the basis for the administrative proceeding;

(b) A statement pertaining to the subject matter of the proceeding made by any party to another party or person;

(c) Statements of witnesses then proposed to be called by the party and of other persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, not included in (a) or (b) above;

(d) All writings, including, but not limited to, reports of mental, physical and blood examinations and things which the party then proposes to offer in evidence;

(e) Any other writing or thing which is relevant and which would be admissible in evidence;

(f) Investigative reports made by or on behalf of the agency or other party pertaining to the subject matter of the proceeding, to the extent that these reports (1) contain the names and addresses of witnesses or of persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, or (2) reflect matters perceived by the investigator in the course of his or her investigation, or (3) contain or include by attachment any statement or writing described in (a) to (e), inclusive, or summary thereof.

For the purpose of this section, "statements" include written statements by the person signed or otherwise authenticated by him or her, stenographic, mechanical, electrical or other recordings, or transcripts thereof, of oral statements by the person, and written reports or summaries of these oral statements. Nothing in this section shall authorize the inspection or copying of any writing or thing which is privileged from disclosure by law or otherwise made confidential or protected as the attorney's work product.

HISTORY: Added Stats 1968 ch 808 § 4. Amended Stats 1985 ch 1328 § 5; Stats 1995 ch 938 § 31 (SB 523), operative July 1, 1997.

§ 11507.7. Motion to compel discovery; Order

(a) Any party claiming the party's request for discovery pursuant to Section 11507.6 has not been complied with may serve and file with the administrative law judge a motion to compel discovery, naming as respondent the party refusing or failing to comply with Section 11507.6. The motion shall state facts showing the respondent party failed or refused to comply with Section 11507.6, a description of the matters sought to be discovered, the reason or reasons why the matter is discoverable under that section, that a reasonable and good faith attempt to contact the respondent for an informal resolution of the issue has been made, and the ground or grounds of respondent's refusal so far as known to the moving party.

(b) The motion shall be served upon respondent party and filed within 15 days after the respondent party first evidenced failure or refusal to comply with Section 11507.6 or within 30 days after request was made and the party has failed to reply to the request, or within another time provided by stipulation, whichever period is longer.

(c) The hearing on the motion to compel discovery shall be held within 15 days after the motion is made, or a later time that the administrative law judge may on the judge's own motion for good cause determine. The respondent party shall have the right to serve and file a written answer or other response to the motion before or at the time of the hearing.

(d) Where the matter sought to be discovered is under the custody or control of the respondent party and the respondent party asserts that the matter is not a discoverable matter under the provisions of Section 11507.6, or is privileged against disclosure under those provisions, the administrative law judge may order lodged with it matters provided in subdivision (b) of *Section 915 of the Evidence Code* and examine the matters in accordance with its provisions.

(e) The administrative law judge shall decide the case on the matters examined in camera, the papers filed by the parties, and such oral argument and additional evidence as the administrative law judge may allow.

(f) Unless otherwise stipulated by the parties, the administrative law judge shall no later than 15 days after the hearing make its order denying or granting the motion. The order shall be in writing setting forth the matters the moving party is entitled to discover under Section 11507.6. A copy of the order shall forthwith be served by mail by the administrative law judge upon the parties. Where the order grants the motion in whole or in part, the order shall not become

4

effective until 10 days after the date the order is served. Where the order denies relief to the moving party, the order shall be effective on the date it is served.

HISTORY: Added Stats 1968 ch 808 § 5. Amended Stats 1971 ch 1303 § 8; Stats 1980 ch 548 § 2; Stats 1995 ch 938 § 32 (SB 523), operative July 1, 1997.

§ 11508. Time and place of hearing

(a) The agency shall consult the office, and subject to the availability of its staff, shall determine the time and place of the hearing. The hearing shall be held at a hearing facility maintained by the office in Sacramento, Oakland, Los Angeles, or San Diego and shall be held at the facility that is closest to the location where the transaction occurred or the respondent resides.

(b) Notwithstanding subdivision (a), the hearing may be held at either of the following places:

(1) A place selected by the agency that is closer to the location where the transaction occurred or the respondent resides.

(2) A place within the state selected by agreement of the parties.

(c) The respondent may move for, and the administrative law judge has discretion to grant or deny, a change in the place of the hearing. A motion for a change in the place of the hearing shall be made within 10 days after service of the notice of hearing on the respondent.

Unless good cause is identified in writing by the administrative law judge, hearings shall be held in a facility maintained by the office.

HISTORY: Added Stats 1945 ch 867 § 1. Amended Stats 1963 ch 710 § 1; Stats 1967 ch 17 § 39; Stats 1987 ch 50 § 1; Stats 1995 ch 938 § 33 (SB 523), operative July 1, 1997; Stats 2005 ch 674 § 22 (SB 231), effective January 1, 2006.

PROOF OF SERVICE

At the time of service, I was over 18 years of age and not a party to this action. My business address is Fair Political Practices Commission, 1102 Q Street, Suite 3000, Sacramento, California 95811. On $\frac{1/23/2020}{1/23/2020}$, I served the following document(s):

- 1. Statement to Respondent;
- 2. FPPC Case No. 16/20047: Accusation;
- 3. Notice of Defense (Two Copies);
- 4. Selected Sections of the California Government Code, Administrative Procedure Act.

By Personal Delivery. I personally delivered the document(s) listed above to the person(s) at the address(es) as shown on the service list below.

- $\boxtimes \text{ By personal service. At } \underline{1:05} \text{ a.m.(p.m.)}$
 - I personally delivered the document(s) listed above to the person(s) at the address(es) as shown on the service list below.
 - By providing the document(s) listed above with instructions for registered process server to personally deliver the envelope(s) to the person(s) at the address(es) set forth on the service list below. The signed proof of service by the registered process server will be attached as soon as it is available.

I am a resident or employed in the county where the mailing occurred. The envelope or package was placed in the mail in Sacramento County, California.

SERVICE LIST

Personal Service

Jennifer Allsup

Modesto, CA

Suzanna Gevorkyan

Exhibit A-8

AFFIDAVIT OF SERVICE

STATE OF CALIFORNIA Before the Fair Political Practices Commission

In the Matter of Jennifer Allsup, Respondent

FPPC No. 16/20047

(FPPC COL: Galena West & Angela J. Brereton, FPPC, 1102 Q St., #3000, Sacramento, CA)

I, Richard Berberian, Registered California Process Server, declare as follows:

I am over the age of eighteen (18) years and not a party to the action indicated above.

I received for service of process an Accusation (GC 11503), Statement of Respondent (GCS 11505 (b)), Notice of Defense (GC 11506) [3], Grounds for Notice of Defense [2/blank], and California Government Code sections 11506 through 11508, all issued by the FPPC at the address indicated above..

On January 28, 2020 at 2:10pm, I served the above-referenced documents on JENNIFER ALLSUP-Respondent, personally and in-person by hand, at her residence:

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

many

Richard Berberian/Stanislaus County No. 07-005 Berberian Legal Service, P.O. Box 5303 Modesto, CA 95352 (209) 526-6517 richardberberian@sbcglobal.net

January 29, 2020

Exhibit A-9

From: To: Bcc:	Angela Brereton Ogmail.com
Subject:	FPPC Case No. 16/20047: Jennifer Allsup - Extension to File Notice of Defense
Date:	Thursday, February 6, 2020 2:40:00 PM

Ms. Allsup-

This email follows up our telephone conversation today. To allow time for us to explore whether we can resolve this case without a hearing, I have agreed to extend the date your Notice of Defense will be due. At this time, I will extend the due date 15 days, to February 27, 2020.

My mailing address, phone number and email are included below. Please forward any evidence you have regarding your Form 700 filings for your 2014 Annual, your 2015 Annual and your Leaving Office to me as soon as possible.

Please contact me anytime if you have further questions about this matter.

Thank you very much,

Angela J. Brereton Assistant Chief Counsel, Enforcement Division FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street, Suite 3000 | Sacramento, CA 95811 www.fppc.ca.gov | Phone: 916.322.5771 | Email: <u>abrereton@fppc.ca.gov</u>

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any review, use, disclosure, or distribution not authorized by the intended recipient(s) is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

From: To: Bcc:	Angela Brereton @gmail.com
Subject: Date:	RE: FPPC Case No. 16/20047: Jennifer Allsup - Extension to File Notice of Defense Wednesday, March 4, 2020 11:49:00 AM

Ms. Allsup-

As we previously discussed, I extended your deadline to file a Notice of Defense to February 27, 2020. I did not receive a Notice of Defense from you, and I did not receive any evidence from you regarding your late Form 700 filings. At this point, you are in Default regarding the Accusation. Please contact me by the close of business today in this regard. If I do not hear from you, I will move forward with obtaining a Default Judgment.

Sincerely,

Angela J. Brereton

Assistant Chief Counsel, Enforcement Division FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street, Suite 3000 | Sacramento, CA 95811 www.fppc.ca.gov | Phone: 916.322.5771 | Email: <u>abrereton@fppc.ca.gov</u>

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any review, use, disclosure, or distribution not authorized by the intended recipient(s) is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

From: Angela Brereton
Sent: Thursday, February 6, 2020 2:41 PM
To: @@gmail.com
Subject: FPPC Case No. 16/20047: Jennifer Allsup - Extension to File Notice of Defense

Ms. Allsup-

This email follows up our telephone conversation today. To allow time for us to explore whether we can resolve this case without a hearing, I have agreed to extend the date your Notice of Defense will be due. At this time, I will extend the due date 15 days, to February 27, 2020.

My mailing address, phone number and email are included below. Please forward any evidence you have regarding your Form 700 filings for your 2014 Annual, your 2015 Annual

and your Leaving Office to me as soon as possible.

Please contact me anytime if you have further questions about this matter.

Thank you very much,

Angela J. Brereton Assistant Chief Counsel, Enforcement Division FAIR POLITICAL PRACTICES COMMISSION 1102 Q Street, Suite 3000 | Sacramento, CA 95811 www.fppc.ca.gov | Phone: 916.322.5771 | Email: abrereton@fppc.ca.gov

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any review, use, disclosure, or distribution not authorized by the intended recipient(s) is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

Exhibit A-10

CALIFORNIA FORM 700 STATEMENT OF	F ECONOMIC INTERESTS Date Received Official Use Only
FAIR POLITICAL PRACTICES COMMISSION	OVER PAGE
Please type or print in ink. $A\ Pu$	Blic Document RECEIVED MODESTO CITY CLERN
NAME (LAST) (FIRST)	(MIDDLE) UY DAYTIME TELEPHONE NUMBER
Allsup MAILING ADDRESS (May use business address) Tennffer CITY	STATE ZIP CODE OPTIONAL: FAX / E-MAIL ADDRESS
Mode	esto, CA
1. Office, Agency, or Court	4. Schedule Summary Socglobal. ni
Name of Office, Agency, or Court: Entertainment Commission	Total number of pages including this cover page:
Division, Board, District, if applicable: Alternate	Check applicable schedules or "No reportable interests."
Your Position:	I have disclosed interests on one or more of the attached schedules:
 If filing for multiple positions, list additional agency(ies)/ position(s): (Attach a separate sheet if necessary.) 	Schedule A-1 Yes – schedule attached
Agency:	Schedule A-2 Schedule attached
Position:	Schedule B
2. Jurisdiction of Office (Check at least one box)	Schedule C Yes – schedule attached Income, Loans, & Business Positions (Income Other than Gifts and Travel Payments)
State County of	Schedule D
City of Modesto Multi-County	Schedule E Yes – schedule attached
Other	-Or-
	No reportable interests on any schedule
3. Type of Statement (Check at least one box)	
Assuming Office/Initial Date: <u>3</u> / <u>10</u> / <u>6</u> Annual: The period covered is January 1, 2008, through December 31, 2008. - or -	5. Verification I have used all reasonable diligence in preparing this statement. I have reviewed this statement and to the best of my knowledge the information contained herein and in any
O The period covered is/, through December 31, 2008.	aftached schedules is true and complete.
Leaving Office Date Left:/ (Check one)	of California that the foregoing is true and correct.
O The period covered is January 1, 2008, through the date of leaving office.	Date Signed Mary 7, 2009
-or- O The period covered is/, through the date of leaving office.	Signaturo
Candidate Election Year:	and any many man and an and the many out many official,

	FECONOMIC INTERESTS RECEIVED OVER PAGE MODESTO CITY CLERK ublic Document 09 NOV 17 PM 3: 19
NAME (LAST) (FIRST) ALISUP TOMAIL	(MIDDLE) DAYTIME TELEPHONE NUMBER
AIISUP Jennite MAILING ADDRESS STREET CITY (May use business address) Ma	STATE ZIP CODE OPTIONAL: FAX / E-MAIL ADDRESS
1. Office, Agency, or Court	4. Schedule Summary
Name of Office, Agency, or Court: Entertainment	► Total number of pages including this cover page:
Division, Board, District, if applicable:	Check applicable schedules or "No reportable interests."
Your Position: Commissioner	I have disclosed interests on one or more of the attached schedules:
 If filing for multiple positions, list additional agency(ies)/ position(s): (Attach a separate sheet if necessary.) 	Schedule A-1 Schedule attached
Agency:	Schedule A-2 Schedule attached
Position:	Schedule B Schedule attached Real Property
2. Jurisdiction of Office (Check at least one box)	Schedule C Yes – schedule attached Income, Loans, & Business Positions (Income Other than Gifts and Travel Payments)
County of	Schedule D
Xi City of <u>Modesta</u>	Schedule E 🗌 Yes – schedule attached Income – Gifts – Travel Payments
Other	-or-
3. Type of Statement (Check at least one box)	No reportable interests on any schedule
Assuming Office/Initial Date:/	5. Verification
Annual: The period covered is January 1, 2008, through December 31, 2008Or-	I have used all reasonable diligence in preparing this statement. I have reviewed this statement and to the best of my knowledge the information contained herein and in any
O The period covered is/, through December 31, 2008.	attached schedules is true and complete. I certify under penalty of perjury under the laws of the State
Check one)	of California that the foregoing is true and correct.
O The period covered is January 1, 2008, through the date of leaving office. -Or-	Date Signed OLTOBEL, 30, 7009
O The period covered is/, through the date of leaving office.	Signature (File the originally signed statement with your filing official.)
Candidate Election Year:	FPPC Form 700 (2008/2009)

·

T

FPPC Toll-Free Helpline: 866/ASK-FPPC www.fppc.ca.gov

FAIR POLITICAL PRACTICES COMMISSION	ECONOMIC INTERESTS EIVE Date Received OVER PAGE MODESTO CITY CLERK blic Document 10 FEB 16 AM 8: 56
NAME (LAST) (FIRST) Allsup Jennifer	(MIDDLE) DAYTIME TELEPHONE NUMBER
MAILING ADDRESS STREET CITY (Business Address Acceptable) Modesto	STATE ZIP CODE OPTIONAL: E-MAIL ADDRESS
1. Office, Agency, or Court	4. Schedule Summary
Name of Office, Agency, or Court; Entertainment Commission	► Total number of pages including this cover page:
Division, Board, District, if applicable:	 Check applicable schedules or "No reportable interests." I have disclosed interests on one or more of the
Your Position: COMMISSIDMEN	attached schedules:
 If filing for multiple positions, list additional agency(ies)/ position(s): (Attach a separate sheet if necessary.) 	Schedule A-1 Ses – schedule attached Investments (Less than 10% Ownership)
Agency:	Schedule A-2 Yes – schedule attached
Position:	Schedule B
2. Jurisdiction of Office (Check at least one box)	Schedule C Yes – schedule attached Income, Loans, & Business Positions (Income Other than Gifts and Travel Payments)
County of	Schedule D Yes – schedule attached
City of MOLESTO	Schedule E [] Yes – schedule attached Income – Gifts – Travel Payments
Other	-or-
3. Type of Statement (Check at least one box)	No reportable interests on any schedule
Assuming Office/Initial Date:/	5. Verification
 Annual: The period covered is January 1, 2009, through December 31, 2009. -Or- O The period covered is/, through December 31, 2009. 	I have used all reasonable diligence in preparing this statement. I have reviewed this statement and to the best of my knowledge the information contained herein and in any attached schedules is true and complete.
Leaving Office Date Left:/ (Check one)	I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct.
O The period covered is January 1, 2009, through the date of leaving office.	Date signed Jan 13, 2010
O The period covered is/, through the date of leaving office.	Signature hills signed statement with your filling official.)
Candidate Election Year:	FPPC Form 700 (2009/2010)

•

FPPC Form 700 (2009/2010) FPPC Toll-Free Helpline: 866/ASK-FPPC www.fppc.ca.gov

CALIFORNIA FORM 700 FAIR POLITICAL PRACTICES COMMISSION A PUBLIC DOCUMENT	STATEMENT OF ECONOMIC INTERES	RECEIVED MODESTO CITY CLERK
Please type or print in ink.		11 JUN -2 PM 2:34
NAME OF FILER (LAST)	P, Jennifer	(MIDDLE)
1. Office, Agency, or Court		
Agency Name <u>Modesto</u> Division, Board, Department, District, if applicable	Entertainment Com Your Position Commission	unission
► If filing for multiple positions, list below or on Agency:		L
2. Jurisdiction of Office (Check at least	Judge (Statewide Jurisdictio	
3. Type of Statement (Check at least one	boxj	·
Annual: The period covered is January 1,	(Check one)	January 1, 2010, through the date of
2010. Assuming Office: Date//	leaving office.	/, through the date
Candidate: Election Year	of leaving office Office sought, if different than Part 1:	
I. Schedule Summary	-	
Check applicable schedules or "None."	► Total number of pages including th	is cover page:
Schedule A-1 - Investments - schedule atta Schedule A-2 - Investments - schedule atta Schedule B - Real Property - schedule atta	ched Schedule D - Income – Gifts – su	Business Positions – schedule attached chedule attached ravel Payments – schedule attached
5. Verification MAILING ADDRESS STREET	CITY STATE	7/0.000
(Business or Adency Address Recommended - Public Docume DAYTIME TELEPHONE NUMBER	his statement. I have reviewed the statement and to be used of r	
	complete. I acknowledge this is a public document. vs of the State of California that the foregoing is true and co	rrect.
Date Signed And . 7 . 201. (month, day, year)	Signatura unitor	statement with your filing official.)
		FPPC Form 700 (2010/2011)

FPPC Form 700 (2010/2011) FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

	STATEMENT OF ECONOMIC INTERESTS VED
A PUBLIC DOCUMENT Please type or print in ink.	COVER PAGE MODESTO CITY CLERK
NAME OF FILER Allsup	JEUNIFPL (MIDDLE)
I. Office, Agency, or Court	
Agency Name <u>MODESTO</u> <u>ENT</u> Division, Board, Department, District, if applicable	TERTAINMENT COMMISSION
► If filing for multiple positions, list below or on an a	attachment.
Agency:	Position:
. Jurisdiction of Office (Check at least one	box)
State	Judge or Court Commissioner (Statewide Jurisdiction)
City of MODESTD	County of
Annual: The period covered is January 1, 2011	-
December 31, 2011.	(Check one)
December 31, 2011.	leaving office.
Assuming Office: Date assumed/	_/O The period covered is/, through the date of leaving office.
Candidate: Election Year	Office sought, if different than Part 1:
Schedule Summary	
Check applicable schedules or "None."	Total number of pages including this cover page:
Schedule A-1 - <i>Investments</i> – schedule attached Schedule A-2 - <i>Investments</i> – schedule attached	outcome, coard, a business rushions - schedule attache
Schedule B - Real Property – schedule attached	. Solication of meaning when the stability of the stabili
None	-or- e - No reportable interests on any schedule
Verification	MODETO CIA
MAILING ADDRESS OTREET (Business or Agency Address Recommended - Public Document)	CITY STATE ZIP CODE
DAYTIME TELEPHONE NUMBER	E-MAIL ADDRESS (OPTIONAL)
I have used all reasonable diligence in preparing this su herein and in any attached schedules is true and com	statement. I have reviewed this statement and to the best of my knowledge the information containent
	f the State of California that the foregoing is true and correct.
Date Signed 6 30/2012	Signature

FPPC Form 700 (2011/2012) FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

•

Inves	DULE A-1 CALIFORNIA FORM 700 FAIR POLITICAL PRACTICES COMMISSION
(Ownership Interes	and Other Interests st is Less Than 10%) ge or financial statements.
NAME OF BUSINESS ENTITY	► NAME OF BUSINESS ENTITY
GENERAL DESCRIPTION OF BUSINESS ACTIVITY	GENERAL DESCRIPTION OF BUSINESS ACTIVITY
FAIR MARKET VALUE \$2,000 - \$10,000 \$100,001 - \$1,000,000 \$100,001 - \$1,000,000	FAIR MARKET VALUE \$2,000 - \$10,000 \$100,001 - \$1,000,000 Over \$1,000,000
NATURE OF INVESTMENT	NATURE OF INVESTMENT
(Describe) Partnership () Income Received of \$0 - \$499 O Income Received of \$500 or Wore (Report or Schedule C	(Describe) Partnership O Income Received of \$0 - \$499 O Income Received of \$500 or More (Report on Schedule C)
IF APPLICABLE, LIST DATE:	IF APPLICABLE, LIST DATE:
ACQUIRED DISPOSED	ACQUIRED DISPOSED
NAME OF BUSINESS ENTITY	► NAME OF BUSINESS ENTITY
GENERAL DESCRIPTION OF BUSINESS ACTIVITY DOWNHOWN STREET FRESHWAR	GENERAL DESCRIPTION OF BUSINESS ACTIVITY
FAIR MARKET VALUE \$10,001 - \$100,000 \$2,000 - \$10,000 \$100,001 - \$1,000,000 \$100,001 - \$1,000,000 Over \$1,000,000	PAIR MARKET VALUE \$2,000 - \$10,000 \$10,001 - \$100,000 \$100,001 - \$1,000,000 Over \$1,000,000
NATURE OF INVESTMENT	
(Describe) Partnership Cincome Received of \$0 - \$499 O Income Received of \$500 or More (Report on Schedule C)	(Describe)
IF APPLICABLE, LIST DATE:	IF APPLICABLE, LIST DATE
<u>3</u> , <u>1</u> , <u>11</u> , <u>11</u> , <u>11</u> , ACQUIRED DISPOSED	ACQUIRED DISPOSED
NAME OF BUSINESS ENTITY	► NAME OF BUSINESS ENTITY
GENERAL DESCRIPTION OF BUSINESS ACTIVITY	GENERAL DESCRIPTION OF BUSINESS ACTIVITY
FAIR MARKET VALUE	FAIR MARKET VALUE
\$2,000 - \$10,000 \$10,001 - \$100,000 \$100,001 - \$1,000,000 Over \$1,000,000	\$2,000 - \$10,000 \$10,001 - \$100,000 \$100,001 - \$1,000,000 Over \$1,000,000
NATURE OF INVESTMENT	
(Describe) Partnership () Income Received of \$0 - \$499 O Income Received of \$500 or More (Report on Schedule C)	Stock Other (Describe) Partnership O Income Received of \$0 - \$499 O Income Received of \$500 or More (Report on Schedule C)
IF APPLICABLE, LIST DATE:	IF APPLICABLE, LIST DATE:
/ / 11 / / 11	

and the second sec	
SCHEDULE	
Investments, Income of Business Enti (Ownership Interest is 10	ties/Trusts
► 1. BUSINESS ENTITY OR TRUST	1. BUSINESS ENTITY OR TRUST
Name	Name
Address (Business Address Acceptable)	Address (Business Address Acceptable)
Check one Trust, go to 2 Business Entity, complete the box, then go to 2	Check one
GENERAL DESCRIPTION OF EUSINESS ACTIVITY	GENERAL DESCRIPTION OF BUSINESS ACTIVITY
FAIR MARKET VALUE IF APPLICABLE, LIST DATE: \$ \$0 - \$1,999 / 11 \$ \$2,000 - \$10,000 / 11 \$ \$10,001 - \$100,000 ACQUIRED \$ \$100,001 - \$1,000,000 Over \$1,000,000	FAIR MARKET VALUE IF APPLICABLE, LIST DATE: \$0 - \$1,999 / 11 \$2,000 - \$10,000 / 11 \$100,001 - \$100,000 ACQUIRED \$100,001 - \$1,000,000 Over \$1,000,000
NATURE OF INVESTMENT	NATURE OF INVESTMENT
YOUR BUSINESS POSITION	YOUR BUSINESS POSITION
2. IDENTIFY THE GROSS INCOME RECEIVED (INCLUDE YOUR PRO RATA SHARE OF THE GROSS INCOME TO THE ENTITY/TRUST) \$0 - \$499 \$10,001 - \$100,000 \$500 - \$1,000 OVER \$100,000 \$1,001 - \$10,000 \$1,001 - \$10,000	 ▶ 2. IDENTIFY THE GROSS INCOME RECEIVED (INCLUDE YOUR PRO RATA SHARE OF THE GROSS INCOME TO THE ENTITY/TRUST) □ \$0 - \$499 □ \$10,001 - \$100,000 □ \$10,001 - \$100,000 □ \$1,001 - \$10,000
3. LIST THE NAME OF EACH REPORTABLE SINGLE SOURCE OF INCOME OF \$10,000 OR MORE (Attach a separate sheet if necessary)	3. LIST THE NAME OF EACH REPORTABLE SINGLE SOURCE OF INCOME OF \$10,000 OR MORE (Attach a separate sheet if recessary.)
4. INVESTMENTS AND INTERESTS IN REAL PROPERTY HELD BY THE BUSINESS ENTITY OR TRUST Check one box: INVESTMENT REAL PROPERTY	4. INVESTMENTS AND INTERESTS IN REAL PROPERTY HELD BY THE BUSINESS ENTITY OR TRUST Check one box: INVESTMENT REAL PROPERTY
Name of Business Entity, if Investment, <u>or</u> Assessor's Parcel Number or Street Address of Real Property	Name of Business Entity, if Investment, <u>or</u> Assessor's Parcel Number or Street Address of Real Property
Description of Business Activity <u>or</u> City or Other Precise Location of Real Property	Description of Business Activity or City or Other Precise Location of Real Property
FAIR MARKET VALUE IF APPLICABLE, LIST DATE: \$2,000 - \$100,000	FAIR MARKET VALUE IF APPNCABLE, LIST DATE: \$2,000 - \$10,000
NATURE OF INTEREST	NATURE OF INTEREST
Leasehold Other	Leasehold Other
Check box if additional schedules reporting investments or real property are attached	Check box if additional schedules reporting investments or real property are attached
Comments:	

FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

	CALIFORNIA FORM 70
SCHE	DULE B
	Real Property
(Including F	Rental Income)
ASSESSOR'S PARCEL NUMBER OR STREET ADDRESS	► ASSESSOR'S PARCEL NUMBER OR STREET ADDRESS
CITY	CITY
FAIR MARKET VALUE IF APPLICABLE, LIST DATE:	FAIR MARKET VALUE IF APPLICABLE, LIST DATE:
[] \$2,000 - \$10,000 [] \$10,001 - \$100,000/ <u>11/ 11</u>	52,000 - \$10,000 \$10,001 - \$100,000 \$10,001 - \$100,000
\$100,001 - \$1,000,000 ACQUIRED DISPOSED	\$100,001 - \$1,000,000 ACQUIRED DISPOSE
Over \$1,000,000	Over \$1,000,000
NATURE OF INTEREST	NATURE OF INTEREST
Ownership/Deed of Trust	Ownership/Deed of Trust
Leasehold	Leasehold
Yrs. remaining Other	Yrs, remaining Other
IF RENTAL PROPERTY, GROSS INCOME RECEIVED	IF RENTAL PROPERTY, GROSS INCOME RECEIVED
□ \$0 - \$499 □ \$500 - \$1,000 □ \$1,001 - \$10,000	\$1,001 - \$499 \$500 - \$1,000 \$1,001 - \$10,000
S10,001 - \$100,000	V S10,001 - \$100,000 OVER \$100,000
SOURCES OF RENTAL INCOME: If you own a 10% or greater	SOURCES OF RENTAL INCOME: If you own a 10% or greater
interest, list the name of each tenant that is a single source of	interest, list the name of each tenant that is a single source
income of \$10,000 or more.	hocome of \$10,000 or more.
You are not required to report loans from commercia	al lending institutions made in the lender's regular course of
business on terms available to members of the public	ic without regard to you official status. Personal loans and
loans received not in a lender's regular course of bu	siness must be disclosed as follows:
NAME OF LENDER*	NAME OF LENDER*
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF LENDER	BUSINESS ACTIVITY, IF ANY, OF LENDER
INTEREST RATE TERM (Months/Years)	INTEREST RATE TERM (Months/Years)
% [] None	%
HIGHEST BALANCE DURING REPORTING PERIOD	HIGHEST BALANCE DURING REPORTING PERIOD
\$500 - \$1,000 \$1,001 - \$10,000	\$500 - \$1,000 \$1,000
\$10,001 - \$100,000 OVER \$100,000	S10,001 - \$100,000
Guarantor, if applicable	
······································	Guarantor, if applicable

Income, Loa Pos	EDULE C ans, & Business sitions and Travel Payments) CALIFORNIA FORM 7 FAIR POLITICAL PRACTICES COMMINSE Name UNAME
1. INCOME RECEIVED	► 1. INCOME RECEIVED
NAME OF SOURCE OF INCOME	NAME OF SOURCE OF INCOME
ADDECC (Russian Advisor Activity)	
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
N/	
YOUR BUSINESS POSITION	YOUR BUSINESS POSITION
GROSS INCOME RECEIVED	GROSS INCOME RECEIVED
□ \$500 - \$1,000 □ \$1,001 - \$10,000	\$500 - \$1,000 \$1,001 - \$10,000
S10,001 - \$100,000 OVER \$100,000	\$10,001 - \$100,000 OVER \$100,000
CONSIDERATION FOR WHICH INCOME WAS RECEIVED	CONSIDERATION FOR WHICH INCOME WAS RECEIVED
Salary Spouse's or registered domestic partner's income	Salary Spouse's or registered domestic partner's income
Loan repayment Partnership	Loan repayment Partnership
Sale of	-] Sale of
	(Real property, car, boat, etc.)
Commission or Rental Income, list each source of \$10,000 or more	Commission or Rental Income, list each source of \$10,000 or n
	-
Other (Describe)	
	(Describe)
2 LOANS RECEIVED OR OUTSTANDING DURING THE REPORTING	SPERIOD
retail installment or credit card transaction, made ir members of the public without regard to your officia regular course of business must be disclosed as fo	
NAME OF LENDER*	INTEREST RATE TERM (Months/Years)
ADDRESS (Business Address Acceptable)	% [] None
· ·	SECURITY FOR LOAN
BUSINESS ACTIVITY, IF ANY, OF LENDER	None Personal residence
	Real Property
HIGHEST BALANCE DURING REPORTING PERIOD	Street address
\$500 - \$1,000	
\$1,001 ~ \$10,000	City
\$10,001 - \$100,000	Guarantor
OVER \$100,000	Other

ς.

₿° - x° 3 × 8 3	
	DULE D - Gifts
	Junnur Musuf
► NAME OF SOURCE	► NAME OF SOURCE
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)	DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)
\$	
	\$
► NAME OF SOURCE	► NAME OF SOURCE
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)	DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)
\$	\$
\$	\$
► NAME OF SOURCE	► NAME OF SOURCE
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)	DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)
/\$	\$\$
\$	
/\$	
Comments:	

•

.

FPPC Form 700 (2011/2012) Sch. D FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov SCHEDULE E Income – Gifts Travel Payments, Advances, and Reimbursements



- You must mark either the gift or income box.
- Mark the 501(c)(3) box for a travel payment received from a nonprofit 501(c)(3) organization. These payments are not subject to the \$420 gift limit, but may result in a disqualifying conflict of interest.

NAME OF SOURCE	► NAME OF SOURCE
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
CITY AND STATE	CITY AND STATE
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)
DATE(S):	DATE(S):// AMT: \$
TYPE OF PAYMENT: (must check one)	TYPE OF PAYMENT: (must check one) Gift Income
Made a Speech/Participated in a Panel	Made a Speech/Participated in a Panel
Other - Provide Description	Conter - Provide Description
	a Na sa
· · · · · · · · · · · · · · · · · · ·	
	-
NAME OF SOURCE	► NAME OF SOURCE
ADDRESS (Business Address Acceptable)	ADDRESS (Busiqess Address Acceptable)
CITY AND STATE	CITY AND STATE
BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)	BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)
DATE(S):/// AMT: \$	DATE(S):/ AMT: \$
TYPE OF PAYMENT: (must check one)	
	TYPE OF PAYMENT: (must check one)
Made a Speech/Participated in a Panel	Made a Speech/Participated in a Panel
Other - Provide Description	Other - Provide Description
e maniferen er en	

A PUBLIC DOCUMENT	COVER	PAGE E	
Please type or print in ink.	MOULS	NO GIT CLENN	
NAME OF FILER	"> 13	MALLEY	MIDDLE)
1. Office, Agency, or Court			
Agency Name ADDDSTD	ENTERTAIN	MDAID MM	MMISSION
Division, Board, Department, District, if app		our Position	MMISSION
► If filing for multiple positions, list below of	r on an attachment.		
Agency		Position:	
2. Jurisdiction of Office (Check at la	ast one box)		· · · · · · · · · · · · · · · · · · ·
State		Judge or Court Commissioner (S	Statewide Jurisdiction)
Multi-County		County of	and the second
A City of NOVESTO		Other	
3. Type of Statement (Check at least	one box)		
Annual: The period covered is Januar December 31, 2012.		Leaving Office: Date Left (Check one)	
-or- The period covered is December 31, 2012.			ary 1, 2012, through the date of
Assuming Office: Date assumed	<u></u>	O The period covered is the date of leaving office.	_/, through
Candidate: Election year	and office sought, if different the	· •	
4. Schedule Summary		· · · · · · · · · · · · · · · · · · ·	
Check applicable schedules or "None."	► Total number	r of pages including this	cover page:
Schedule A-1 - Investments - schedule			ness Positions - schedule attached
Schedule A-2 - Investments - schedule Schedule B - Real Property - schedule		ule D - Income – Gifts – sched ule E - Income – Gifts – Travel	
C	-10-		rayments - schedble attached
	Xione - No reportable interests on any	schedule	
5. Verification	Mar	esto Ca	
(Business or Agency Address Recommended - Public Do	urnent)	STATE	28 6002
DAYTIME TELEPHONE NUMBER	F-Mail ADD		
I have used all reasonable diligence in prepar	na this statement I have reviewed the statement	a gal	ios.an
nercin bilu in any attablicu schedules is true	and complete. I acknowledge this is a pu	buc document.	iowieuge the information contained
I certify under penalty of perjury under the	laws of the State of California that the	foregoing is true and correc	1.
··· ·· · · · · · · · · · · · · · · · ·			11

	ACTICES COMMISSION		F ECONOMIC INTE OVER PAGE	RESTS Official Use Only RECEIVED MODESTO CITY CLERK
ame of filer	ALLSHP	<u> </u>	SENNIFER	ANN 10 (MIDDLE)2:39
. Office, Ager	icy, or Court			
Movest	(Do not use acronyms) DENTERTAIN Department, District, if applicable	IMENT	COMMISS/C Your Position	N (Commission
► If filing for m	ultiple positions, list below or on an a	ttachment. (Do not u	se acronyms)	······
Agency:			Position:	
. Jurisdiction	of Office (Check at least one l	box)		
State			Judge or Court Com	nissioner (Statewide Jurisdiction)
Multi-County	Ta C I		County of Sta	M'Slaus
City of	NONESTO	<u> </u>	Other	
. Type of Sta	tement (Check at least one box)			
Annual: Th	ne period covered is January 1, 2013,	, through		te Left/
-07-	ecember 31, 2013.		(Check one)	and in January 4, 2040, they were the state of
	ne period covered is// ecember 31, 2013.	, through	leaving office.	ed is January 1, 2013, through the date of
Assuming (Office: Date assumed/		O The period cove the date of leavi	ed is/, through, through
Candidate:	Election year	and office sought, if	f different than Part 1:	
. Schedule S	ummary			
Check applicab	le schedules or "None."	► Tota	l number of pages inclu	ding this cover page:
C Schedule A	-1 - Investments - schedule attached	1	Schedule C - Income, Lo	ms, & Business Positions - schedule attached
	 -2 - Investments – schedule attached Real Property – schedule attached 		Schedule D - Income - G	
	- Real Flopenty - Schedule attached	-or-	Schedule E - Income - G	ifts - Travel Payments - schedule attached
	Dene	- No reportable inter	ests on any schedule	
. Verification		,		
MAILING ADDRESS	STREET Address Recommended - Public Document)	CITY		STATE ZIP CODE
MAILING ADDRESS (Business or Agency	Address Recommended - Public Document)	, Mode	Yo (STATE ZIP CODE
MAILING ADDRESS	Address Recommended - Public Document)		E-MAIL ADDRESS (OPTIONAL)	
MAILING ADDRESS (Business or Agency) DAYTIME TELEPHO	Address Recommended - Public Document) NF NUMBER easonable diligence in preparing this s	tatement. I have revie	E-MAIL ADDRESS (OPTIONAL)	STATE ZIP CODE
MAILING ADDRESS (Business or Agency DAYTIME TELEPHO I have used all re herein and in an	Address Recommended - Public Document) NF NUMBER	tatement. I have revieuplete. I acknowledge	E-MAIL ADDRESS (OPTIONAL) wed this statement and to the t this is a public document.	and the information contained
(Business or Agency DAYTIME TELEPHO have used all re herein and in an	Address Recommended - Public Document) NF NUMBER easonable diligence in preparing this s y attached schedules is true and com	Made tatement. I have revie plete. I acknowledge f the State of Californ	E-MAIL ADDRESS (OPTIONAL) wed this statement and to the t this is a public document.	and the information contained

FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

SCHEDULE Investments, Income of Business Enti (Ownership Interest is 1	e, and Assets ties/Trusts
► 1. BUSINESS ENTITY OR TRUST	► 1. BUSINESS ENTITY OR TRUST
What Pla Knickers Promotions/DAMSu	Name
721 Castle Road Maksto (225352 Address (Business Address Acceptable)	
Check one	Address (Business Address Acceptable) Check one
Trust, go to 2 Bueirless Entity, complete the box, then go to 2 GENERAL DESCRIPTION OF THIS BUSINESS	Trust, go to 2 Business Entity, complete the box, then go to 2 GENERAL DESCRIPTION OF THIS BUSINESS
Pronating Bands/ Event Coording	
FAIR MARKET VALUE IF APPLICABLE, LIST DATE:	FAIR MARKET VALUE IF APPLICABLE, LIST DATE:
\$2,000 - \$10,000	☐ \$2,000 - \$10,000/_/13/_/13 ☐ \$10,001 - \$100,000 ACQUIRED DISPOSED
□ \$100,001 - \$1,000,000 □ Over \$1,000,000	S100,001 - \$1,000,000 Over \$1,000,000
NATURE OF INVESTMENT	NATURE OF INVESTMENT
Partnership Sole Proprietorship	Partnership Sole Proprietorship
YOUR BUSINESS POSITION DUMEK	YOUR BUSINESS POSITION
 2. IDENTIFY THE GROSS INCOME RECEIVED (INCLUDE YOUR PRO RATA SHARE OF THE GROSS INCOME TO THE ENTITY/TRUST) 	 2. IDENTIFY THE GROSS INCOME RECEIVED (INCLUDE YOUR PRO RA SHARE OF THE GROSS INCOME TO THE ENTITY/TRUST)
\$0 - \$499 \$10,001 - \$100,000 \$500 - \$1,000 OVER \$100,000 \$51,001 - \$10,000	\$0 - \$499 \$10,001 - \$100,000 \$500 - \$1,000 OVER \$100,000 \$1,001 - \$10,000 \$10,001
> 3. LIST THE NAME OF EACH REPORTABLE SINGLE SOURCE OF	> 3. LIST THE NAME OF EACH REPORTABLE SINGLE SOURCE OF
INCOME OF \$10,000 OR MORE (Attach a separate sheet if necessary.) None	INCOME OF \$10,000 OR MORE (Attach a separate sheet if necessary)
	·
4. INVESTMENTS AND INTERESTS IN REAL PROPERTY HELD OR	
LEASED BY THE BUSINESS ENTITY OR TRUST	 4. INVESTMENTS AND INTERESTS IN REAL PROPERTY HELD OR LEASED BY THE BUSINESS ENTITY OR TRUST Check one box;
Name of Business Entity, if Investment, <u>or</u> Assessor's Parcel Number or Street Address of Real Property	Name of Business Entity, if Investment/ <u>or</u> Assessor's Parcel Number or Street Address of Real Property
Description of Business Activity <u>or</u> City or Other Precise Location of Real Property	Description of Business Activity or City or Other Precise Location of Real Property
FAIR MARKET VALUE IF APPLICABLE, LIST DATE;	FAIR MARKET VALUE IF APPLICABLE, LIST DATE:
\$2,000 - \$10,000 13 13 \$10,001 - \$1,000,000 ACQUIRED DISPOSED Over \$1,000,000 ACQUIRED DISPOSED	\$2,000 - \$10,000 13 13 \$10,001 - \$100,000 13 13 \$100,001 - \$1,000,000 ACQUIRED DISPOSED Over \$1,000,000 Over \$1,000,000 Over \$1,000,000
NATURE OF INTEREST	NATURE OF INTEREST
	Leasehold Other
Yrs. remaining Vrs. remaining Check box if additional schedules reporting investments or real property	Yrs. remaining
are attached	Check box if additional schedules reporting investments or real property are attached

FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

SCHED Interests in F (Including Re	Real Property
ASSESSOR'S PARCEL NUMBER OR STREET ADDRESS	► ASSESSOR'S PARCEL NUMBER OR STREET ADDRESS
CITY	CITY
FAIR MARKET VALUE IF APPLICABLE, LIST DATE: \$2,000 - \$10,000 / /13 \$10,001 - \$100,000 / /13 \$100,001 - \$1,000,000 ACQUIRED Over \$1,000,000 DISPOSED NATURE OF INTEREST DISPOSED	FAIR MARKET VALUE IF APPLICABLE, LIST DATE: \$2,000 - \$10,000 ///13 \$10,001 - \$1,000,000 ACQUIRED Dispose Over \$1,000,000
Ownership/Deed of Trust	NATURE OF INTEREST
Leasehold [] Other	Leasehold [] Other
IF RENTAL PROPERTY, GROSS INCOME RECEIVED \$0 - \$499 \$500 - \$1,000 \$1,001 - \$10,000 \$10,001 - \$100,000 OVER \$100,000 SOURCES OF RENTAL INCOME: If you own a 10% or greater interest, list the name of each tenant that is a single source of income of \$10,000 or more. None	IF RENTAL PROPERTY, GROSS INCOME RECEIVED \$0 - \$499 \$500 - \$1,000 \$1,001 - \$10,000 \$10,001 - \$100,000 OVER \$100,000 SOURCES OF RENTAL INCOME: If you own a 10% or great interest, list the name of each tenant that is a single sour income of \$10,000 or more. None
You are not required to report loaps from commercia	Hending institutions made in the lender's regular cours
business on terms available to members of the public loans received not in a lender's regular course of bus	c without regard to your official status. Personal loans
NAME OF LENDER*	NAME OF LENDER*
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY # ANY, OF LENDER	BUSINESS ACTIVITY, IF ANY, OF LENDER
INTEREST RATE TERM (Months/Years)	INTEREST RATE TERM (Months/Years)
% None HIGHEST BALANCE DURING REPORTING PERIOD \$500 - \$1,000 \$1,001 - \$10,000	% None HIGHEST BALANCE DURING REPORTING PERIOD \$500 - \$1,000 \$1,001 - \$10,000 \$10,001 - \$100,000
S10,001 - \$100,000 OVER \$100,000	

Comments: _____

• .

SCHEDULE C Income, Loans, & Business

`,

Positions (Other than Gifts and Travel Payments)

	RNIA F		70	U
Name	ICAL PRAC		MMUSSIC	IN
lenn	Ger	Alk	MA	0
	<u></u>	1-11-	- Cf	

NAME OF SOURCE OF INCOME	NAME OF SOURCE OF INCOME
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
YOUR BUSINESS POSITION	YOUR BUSINESS POSITION
GROSS INCOME RECEIVED	GROSS INCOME RECEIVED
S500 - \$1,000 \$1,001 - \$10,000	S500 - \$1,000 \$1,001 - \$10,000
S10,001 - \$100,000 OVER \$100,000	\$10,001 - \$190,000 OVER \$100,000
CONSIDERATION FOR WHICH INCOME WAS RECEIVED	CONSIDERATION FOR WHICH INCOME WAS RECEIVED
Salary Spouse's or registered domestic partner's income	Salary Spouse's or registered domestic partner's income
Loan repayment 🛄 Partnership	Loan repayment Partnership
Sale of	☐ Sale of
(Real property, car, boat, etc.)	(Real property, car, boat, etc.)
Commission or Rental Income, list each source of \$10,000 or more	Commission or Rental Income, ist each source of \$10,000 or more
Other(Describe)	Other(Describe)
(Ubbullyb)	(Describe)
2. LOANS RECEIVED OR OUTSTANDING DURING THE REPORTING PER	NOD
retail installment or credit card transaction, made in the	ending institutions, or any indebtedness created as part of a e lender's regular course of business on terms available to atus. Personal loans and loans received not in a lender's
	rs:
NAME OF LENDER*	INTEREST RATE TERM (Months/Yeers)
	INTEREST RATE TERM (Months/Years)
ADDRESS (Business Address Acceptable)	INTEREST RATE TERM (Months/Years)
ADDRESS (Business Address Acceptable)	INTEREST RATE TERM (Months/Years)
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER	INTEREST RATE TERM (Months/Years)
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER HIGHEST BALANCE DURING REPORTING PERIOD	INTEREST RATE TERM (Months/Years)% None% SECURITY FOR LOANNonePersonal residence
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER HIGHEST BALANCE DURING REPORTING PERIOD	INTEREST RATE TERM (Months/Years)% None% SECURITY FOR LOANNonePersonal residence
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER HIGHEST BALANCE DURING REPORTING PERIOD \$500 - \$1,000 \$1,001 - \$10,000	INTEREST RATE TERM (Months/Years)% None SECURITY FOR LOAN None Personal residence Real Property Street address
□ \$1,001 - \$10,000 □ \$10,001 - \$100,000	INTEREST RATE TERM (Months/Years) % None %ECURITY FOR LOAN None Personal residence Real Property City
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER HIGHEST BALANCE DURING REPORTING PERIOD \$500 - \$1,000 \$1,001 - \$10,000	INTEREST RATE TERM (Months/Years) % None % None % None % Personal residence Real Property City Guarantor Other
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER HIGHEST BALANCE DURING REPORTING PERIOD \$500 - \$1,000 \$1,001 - \$10,000 \$10,001 - \$100,000	INTEREST RATE TERM (Months/Years)% None SECURITY FOR LOANNonePersonal residence Real Property
ADDRESS (Business Address Acceptable) BUSINESS ACTIVITY, IF ANY, OF LENDER HIGHEST BALANCE DURING REPORTING PERIOD \$500 - \$1,000 \$10,001 - \$100,000 \$10,001 - \$100,000	INTEREST RATE TERM (Months/Years) % None % None %ECURITY FOR LOAN None Personal residence Real Property City Guarantor Other

FPPC Form 700 (2013/2014) Sch. C FPPC Advice Email: advice@fppc.ca.gov FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov
SCHEDULE D Income – Gifts

CALIFORNIA FORM 700 FAIR POLITICAL PRACTICES COMMISSION Name PM. > 1/

► NAME OF SOURCE (Not an Acronym)	► NAME OF SOURCE (Not an Acronym)
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)	DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)
	\$\$
\$	\$
NAME OF SOURCE (Not an Acronym)	► NAME OF SOUR2E (Not an Acronym)
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)	DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)
\$	
\$	\$
	\$
- NAME OF SOURCE (Not an Acronym)	► NAME OF SOURCE (Not an Acronym)
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
BUSINESS ACTIVITY, IF ANY, OF SOURCE	BUSINESS ACTIVITY, IF ANY, OF SOURCE
DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)	DATE (mm/dd/yy) VALUE DESCRIPTION OF GIFT(S)
	\$
\$	\$ \$
\$	\$
Comments:	

FPPC Form 700 (2013/2014) Sch. D FPPC Advice Email: advice@fppc.ca.gov FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

SCHEDULE E Income – Gifts Travel Payments, Advances, and Reimbursements

CALIFORNIA FORM FAIR POLITICAL PRACTICES COMMISSION Name

- Mark either the gift or income box.
- Mark the "501(c)(3)" box for a travel payment received from a nonprofit 501(c)(3) organization or the "Speech" box if you made a speech or participated in a panel. These payments are not subject to the \$440 gift limit, but may result in a disqualifying conflict of interest.

► NAME OF SOURCE (Not an Acronym)	► NAME OF SOURCE (Not an Acronym)
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
CITY AND STATE	CITY AND STATE
BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)	BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)
DATE(S):	DATE(S):// AMT: \$
TYPE OF PAYMENT: (must check one) 🗌 Gift 🔲 Income	TYPE OF PAYMENT: (must check one) Gift Income
Made a Speech/Participated in a Panel	Made a Speech/Participated in a Panel
Other - Provide Description	Other - Provide Description
► NAME OF SOURCE (Not an Acronym)	► NAME OF SOURCE (Not an Acronym)
ADDRESS (Business Address Acceptable)	ADDRESS (Business Address Acceptable)
CITY AND STATE	CITY AND STATE
BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)	BUSINESS ACTIVITY, IF ANY, OF SOURCE 501 (c)(3)
DATE(S):// AMT: \$	DATE(S):// AMT: \$
TYPE OF PAYMENT: (must check one)	TYPE OF PAYMENT: (must check one) Gift Income
Made a Speech/Participated in a Panel	Made a Speech/Participated in a Panel
Other - Provide Description	Other - Provide Description
	· · ·
Comments:	11

FPPC Form 700 (2013/2014) Sch. E FPPC Advice Email: advice@fppc.ca.gov FPPC Toll-Free Helpline: 866/275-3772 www.fppc.ca.gov

CONFLICT OF INTEREST CODE

OF THE

ENTERTAINMENT COMMISSION

OF THE CITY OF MODESTO

The Political Reform Act (Government Code Section 8100, et seq.) requires state and local government agencies to adopt and promulgate conflict of interest codes. The Fair Political Practices Commission has adopted a regulation (2 Cal. Code of Regs. 18730) which contains the terms of a standard conflict of interest code. After public notice and hearing it may be amended by the Fair Political Practices Commission to conform to amendments in the Political Reform Act. Therefore, the terms of 2 California Code of Regulations Section 18730 and any amendments to it duly adopted by the Fair Political Practices Commission are hereby incorporated by reference. This regulation and the attached Appendix designating officials and employees and establishing disclosure categories, shall constitute the conflict of interest code of the <u>Entertainment Commission</u>.

Designated employees shall file their statements with the Office of the City Clerk which will make the statements available for public inspection and reproduction. (Gov. Code Section 81008). Statements for all designated employees will be retained by the Office of the City Clerk.

2018

ENTERTAINMENT COMMISSION

CONFLICT OF INTEREST CODE

APPENDIX "A"

Designated Positions	Disclosure Category
Chairperson, All Committee Members	1
Consultant	1

ENTERTAINMENT COMMISSION

CONFLICT OF INTEREST CODE

EXHIBIT "B"

Disclosure Categories

An investment, interest in real property, or income is reportable if the business entity in which the investment is held, the interest in real property, or the income, or source of income may foreseeably be affected materially by any decision made or participated in by the designated employee by virtue of the employee's position.

<u>Group 1</u>: Designated employees in this group shall report all business positions, all investments, interests in real property, income, loans or gifts from individuals or businesses - Schedules A, B, C, D, E and F - from all sources located in or doing business within the jurisdiction. (Real property shall be deemed to be "within the jurisdiction" if the property or any part of it is located within or not more than two miles outside the boundaries of the city or within two miles of any land owned or used by the City.) A consultant designated under this category is required to file their economic disclosure form with the Clerk at the beginning and at the end of their contract term.

Astof: 11et -June 15, 2020_ 10/29/2009

Ms. Jennifer Allsup

Modesto, CA

Re: Form 700 Statement of Economic Interests: Assuming Office Filing

Congratulations on your recent appointment to the Entertainment Commission! The Political Reform Act requires public officials to disclose assets and income which may be materially affected by their official actions. As an Entertainment Commission member you are required to file a Conflict of Interest Statement Form 700 within 30 days of assuming office. We ask that you return the enclosed Form 700 as soon as possible as they are used to determine possible conflicts of interest on agenda items discussed at the Entertainment Commission meetings.

Instructions are found within the packet. The City Clerk's Office may be able to provide general answers to your questions. More specific questions need to be answered by the Fair Political Practices Commission, and you will find that phone number at the lower right corner of each page.

A couple of notes that might help in filling out Form 700:

Return just those pages you fill out—This means if you have no reportable interests, you will be returning only the Cover Sheet.

Be sure to date and sign your Form 700 and return to the City Clerk's office by as soon as possible but not later than Thursday, November 29, 2009.

Please feel free to call the City Clerk's office at 577-5396 if you have any questions.

Sincerely,

Diane N. Perez Assistant City Clerk

June 9, 2016

Ms. Jennifer Allsup

Modesto, CA

Re: FPPC Form 700 - Entertainment Commission Annual Statement (2015)

Dear Ms. Allsup:

According to our records, you have not filed your Statement of Economic Interests (Form 700) due on April 1, 2016. **Please file immediately**. The deadline cannot be extended. Government Code Section 91013 provides that any person who files a statement after its deadline shall be liable in the amount of \$10 per day, up to a maximum of \$100."

Enclosed you will find a copy of the Form 700. General questions regarding the form can be directed to the City Clerk's Office (577-5396); for technical questions, please contact Fair Political Practices Commission directly at 866-ASK-FPPC.

If you believe that this letter was sent in error, please contact me immediately and I will look into the matter.

Very truly yours,

Stephanie Lopez City Clerk

sl

Enclosure

cc: Laurie Smith



City of Modesto Office of the City Clerk 1010 Tenth Street, Suite 6600

Modesto, CA 95354

September 19, 2016

Ms. Jennifer Allsup

Modesto, CA

Re: FPPC Form 700 - Entertainment Commission Annual Statement (2015) and Leaving Office Statement

Dear Ms. Allsup:

According to our records, you still have not filed your Statement of Economic Interests (Form 700) due on April 1, 2016. In addition, since you are no longer on the Entertainment Commission, we require a Leaving Office Statement. **Please file immediately**. Both statements can be completed at once by checking the box 'Leaving Office' in Section 3, filling in the date you left the Commission, and checking the box "The period covered is January 1, 2015, through the date of leaving office." The deadline cannot be extended. Government Code Section 91013 provides that "any person who files a statement after its deadline shall be liable in the amount of \$10 per day, up to a maximum of \$100."

Enclosed you will find a copy of the Form 700. Please consider this your final notice to turn in your Form. If you have any questions concerning reporting requirements, please contact the FPPC office at 1-866-275-3772.

Please submit your form to the City Clerk's office by Friday, September 30, 2016 prior to 5:00 PM. If we do not hear from you by that date, our office may forward your paperwork to the FPPC for further action.

Thank you, lathi Ebe

Cathi Erbe Assistant City Clerk

Enclosure

P.O. Box 642, Modesto, CA 95353



City of Modesto Office of the City Clerk 1010 Tenth Street, Suite 6600

Modesto, CA 95354

October 17, 2016

Ms. Jennifer Allsup

Modesto, CA

Re: FPPC Form 700 – Entertainment Commission Annual Statement (2015) and Leaving Office Statement

Dear Ms. Allsup:

According to our records, you still have not filed your Statement of Economic Interests (Form 700) due on April 1, 2016. In addition, since you are no longer on the Entertainment Commission, we require a Leaving Office Statement. **Please file immediately**. Both statements can be completed at once by checking the box 'Leaving Office' in Section 3, filling in the date you left the Commission, and checking the box "The period covered is January 1, 2015, through the date of leaving office." The deadline cannot be extended. Government Code Section 91013 provides that "any person who files a statement after its deadline shall be liable in the amount of \$10 per day, up to a maximum of \$100."

Enclosed you will find a copy of the Form 700. If you have any questions concerning reporting requirements, please contact the FPPC office at 1-866-275-3772.

Please submit your form to the City Clerk's office by Monday, October 31, 2016 prior to 5:00 PM. If we do not hear from you by that date, our office will forward your paperwork to the FPPC for further action. This is the final notification that you will receive from our office.

Thank you,

Path: Ele

Cathi Erbe Assistant City Clerk

Enclosure

cc: Laurie Smith

www.modestogov.com

From: Sent: To: Subject:	noreply@salesforce.com on behalf of Complaint org-wide <complaint@fppc.ca.gov: Wednesday, November 02, 2016 1:15 PM Cathi Erbe FPPC Complaint Submission Confirmation</complaint@fppc.ca.gov:
	We have received your complaint.
	For future reference, the Complaint Number is: COM-11022016- 10813
	If you have filed a sworn complaint, we will notify you of our intended action in approximately 14 days.
	If, however, you did not file a sworn complaint, you can track the resolution of your complaint via our website at <u>http://www.fppc.ca.gov/</u> .
	Once you have submitted your complaint, you can check the status of the complaint by emailing your complaint confirmation number to <u>complaint@fppc.ca.gov</u> .
	Thank you.

Ententeinment Log Commission -Submitted 11[2]14 Log Zalis for terminettin

Cathi Erbe

noreply@salesforce.com on behalf of Kathryn Trumbly <ktrumbly@fppc.ca.gov> Wednesday, April 18, 2018 4:14 PM Cathi Erbe Has Jennifer Allsup filed any Form 700s recently?

Cathi,

From:

Sent:

Subject:

To:

I have been in communication with Ms. Allsup and she informed me a few days ago that she would be going to the City Clerk's office to file her statements. Has she done so? If so, please provide a copy of those statements.

With gratitude,

Katie Trumbly Enforcement Division California Fair Political Practices Commission 1102 Q Street, Suite 3000 | Sacramento, CA 95811 • <u>ktrumbly@fppc.ca.gov</u> • Phone: (916) 322-0939 • Enf. Fax 916.322.1932

Confidentiality notice: This e-mail message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any review, use, disclosure, or distribution not authorized by the intended recipient(s) is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

4-24 Kasie Called -I verified still not received

Cathi Erbe

From:	Cathi Erbe
Sent:	Wednesday, N
То:	'Cheng Saeterr
Subject:	RE: Jennifer All

athi Erbe /ednesday, November 06, 2019 3:34 PM :heng Saetern' E: Jennifer Allsup

Hi Cheng,

Our records show that Jennifer Allsup last served as an Entertainment Commissioner on May 5, 2016. She was a guest at the June 16, 2016 Entertainment Commission meeting to receive recognition for her service before the new Commissioners.

I have not received any of her missing form 700's, but if I do I will let you know immediately.

Thank you,

Cathi Erbe Assistant City Clerk City of Modesto 1010 Tenth Street Suite 6600 Modesto, CA 95353

(209) 577-5397

From: Cheng Saetern [mailto:csaetern@fppc.ca.gov] Sent: Wednesday, November 06, 2019 1:08 PM To: Cathi Erbe Subject: Jennifer Allsup Importance: High

Hi Cathi,

Following our phone conversation, please provide me with Ms. Jennifer Allsup's, former Modesto Entertainment Commissioner, leave office date.

Additionally, if Ms. Allsup has filed any of her missing form 700s, please provide me with a copy.

Sincerely,



Cheng Saetern Enforcement Division Fair Political Pratices Commission (916) 327-6359 | csaetern@fppc.ca.gov http://www.fppc.ca.gov 1102 Q Street. Suite 3000, Sacramento, CA 95811

1

Re: Jennifer Allsup - Entertainment Commission

Victoria Anderson <vanderson@fppc.ca.gov> Fri 7/10/2020 3:58 PM

To: Cathi Erbe <cerbe@modestogov.com>

Thank you for letting me know.

Have a great weekend as well!



Victoria Anderson

Law Clerk, Enforcement Division FAIR POLITICAL PRACTICES COMMISSION 1102 Q St, Ste 3000 I Sacramento, CA 95811 Phone: (916) 520-4670 I Fax: (916) 322-1932

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any review, use, disclosure, or distribution not authorized by the intended recipient(s) is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

From: Cathi Erbe <cerbe@modestogov.com> Sent: Friday, July 10, 2020 1:51 PM To: Victoria Anderson <vanderson@fppc.ca.gov> Subject: RE: Jennifer Allsup - Entertainment Commission

She has not. I haven't heard from her in years, I'm afraid ...

Have a good, safe weekend.

Thank you,

Cathi Erbe Assistant City Clerk Modesto City Clerk's Office 1010 Tenth Street, Suite 6600 P.O. Box 642 Modesto, CA 95353 (209) 577-5397 cerbe@modestogov.com

In accordance with the requirements of Title II of the Americans with Disabilities Act ("ADA") of 1990, the Fair Employment & Housing Act ("FEHA"), the Rehabilitation Act of 1973 (as amended), Government Code section 11135 and other applicable codes, the City of Modesto ("City") will not discriminate against individuals on the basis of disability in the City's services, programs, or activities. For more information, please visit the City of Modesto website at https://www.modestogov.com/865/Americans-with-Disabilities-Act-ADA

From: Victoria Anderson <vanderson@fppc.ca.gov> Sent: Friday, July 10, 2020 12:35 PM To: Cathi Erbe <cerbe@modestogov.com> Subject: Jennifer Allsup - Entertainment Commission

Good Afternoon Ms. Erbe,

I am working on documents for Jennifer Allsup and I just wanted to confirm with you that she has not filed the outstanding SEIs for 2014, 2015, and Leaving Office.

Thank you,



Victoria Anderson Law Clerk, Enforcement Division FAIR POLITICAL PRACTICES COMMISSION 1102 Q St, Ste 3000 | Sacramento, CA 95811 Phone: (916) 520-4670 | Fax: (916) 322-1932

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any review, use, disclosure, or distribution not authorized by the intended recipient(s) is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.



August 17, 2020

Jennifer Allsup

Modesto, CA Courtesy Copy via email:

@gmail.com

NOTICE OF INTENT TO ENTER DEFAULT DECISION AND ORDER

RE: FPPC No. 16/20047 In the Matter of Jennifer Allsup

Dear Ms. Allsup:

On January 28, 2020, you were personally served with an accusation in the above referenced matter. Pursuant to the Administrative Procedure Act, you were required to file a notice of defense within 15 days after service of the accusation to request an administrative hearing. You were granted an extension to file a notice of defense until February 27, 2020. You did not file a notice of defense. As a result, you have waived your right to an administrative hearing.¹

The Fair Political Practices Commission (the "Commission") will proceed with a default, decision and order ("default") against you. The initial notice of this default will appear on the published agenda for the Commission's public meeting on September 17, 2020. This agenda will be public and you could be contacted by the media with questions. The Commission will be asked to adopt the default at the subsequent public meeting on October 15, 2020, and impose an administrative penalty of \$12,000 against you.

Following the issuance of the default, the Commission will obtain a judgment in superior court for the amount owed and then take action to collect the judgment. Please be advised that administrative penalties for violations of the Political Reform Act cannot be discharged in bankruptcy proceedings.

¹ Government Code section 11505.

You may still resolve this matter informally by way of a stipulated settlement if an agreement can be reached prior to this matter appearing for consideration by the Commission. Please contact me at (916) 322-5771 or abreeton@fppc.ca.gov if you wish to enter into a settlement to resolve this matter in its entirety.

Sincerely,

Angela Brereton

Angela J. Brereton Assistant Chief Counsel Enforcement Division

September 21, 2020

Jennifer Allsup

Modesto, CA

NOTICE OF INTENT TO ENTER DEFAULT DECISION AND ORDER

RE: FPPC No. 16/20047 In the Matter of Jennifer Allsup

Dear Ms. Allsup:

On January 28, 2020, you were personally served with an accusation in the above referenced matter. Pursuant to the Administrative Procedure Act, you were required to file a notice of defense within 15 days after service of the accusation to request an administrative hearing. You were granted an extension to file a notice of defense until February 27, 2020. You did not file a notice of defense. As a result, you have waived your right to an administrative hearing.¹

The Fair Political Practices Commission (the "Commission") will proceed with a default, decision and order ("default") against you. The initial notice of this default appeared on the published agenda for the Commission's public meeting on September 17, 2020. The Commission will be asked to adopt the default at its public meeting scheduled for October 15, 2020, and impose an administrative penalty of \$12,000 against you. A copy of the default, decision, and order and accompanying exhibits the Commission will consider at its meeting on October 15, 2020 is enclosed with this letter.

You may, but you are not required to, provide a response brief, along with any supporting materials, <u>no later than five calendar days before the Commission hearing at which the default is scheduled to be heard</u>. Your response brief must be served on the Commission Assistant, at the above address.

Following the issuance of the default order and imposition of the administrative penalty, we will commence legal proceedings to collect this fine, which may include converting the Commission's order to a court judgment. Please be advised that administrative penalties for violations of the Political Reform Act cannot be discharged in bankruptcy proceedings.

¹ Government Code section 11505.

This letter is your last opportunity to resolve this matter informally by way of a stipulated settlement, before the default proceedings are commenced. If we do not reach a resolution, the enclosed documents will be placed on the Commission's agenda for the October 15, 2020 meeting. Please contact me at (916) 322-5771 or <u>abrereton@fppc.ca.gov</u> if you wish to enter into a negotiated settlement. Any settlement requires that you immediately file the delinquent statements of economic interest (Form 700) and fully and completely disclose your interests.

Sincerely,

Ungela Brereton

Angela Brereton Assistant Chief Counsel Enforcement Division

Enclosures