1	JAMES M. LINDSAY		
2	Chief of Enforcement MARISSA CORONA		
3		ACTICES COMMISSION	
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6	Attorneys for Complaina	nt	
7			
8	BEFO	ORE THE FAIR POLITICAL	PRACTICES COMMISSION
9		STATE OF CA	LIFORNIA
10			
11	In the Matter of		) FPPC No.: 18/976
12	KEDNATEICHD		) ) DEFAULT DECISION AND
13		REGULATION IN	ORDER
14	BLAKELEY,	EASURE J AND TIM	(Government Code Sections 11506) and 11520)
15	Resp	oondents.	) and 11320)
16			
17	Complainant, the	Enforcement Division of the	he Fair Political Practices Commission, hereby
18	submits this Default Dec	ision and Order for considerat	tion by the Fair Political Practices Commission at
19	its next regularly schedul	ed meeting.	
20	Pursuant to the C	alifornia Administrative Proce	edure Act,1 Kern Neighborhoods for Responsible
21	Regulation in Support of	Measure J (the "Committee")	and Tim Blakeley ("Blakeley") have been served
22	with all of the documents	necessary to conduct an adm	ninistrative hearing regarding the above-captioned
23	matter, including the follo	owing:	
24	1. An Order	Finding Probable Cause;	
25	2. An Accus	ation;	
26	3. A Notice	of Defense (Two Copies per R	Respondent);
27			
28	The California Ad Sections 11370 through 11529		governs administrative adjudications, is contained in

# **EXHIBIT 1**

#### INTRODUCTION

Respondent, Kern Neighborhoods for Responsible Regulation in Support of Measure J (the "Committee") was a primarily formed ballot measure committee supporting Measure J in 2018. The Committee consisted of a group of activists who supported marijuana-related policy issues in both Kern County and the City of Bakersfield. Measure J was a recreational marijuana ban and medical marijuana regulation and taxation initiative that appeared on the November 6, 2018 General Election ballot in Kern County. Measure J was ultimately unsuccessful.

Respondent, Tim Blakeley ("Blakeley") was named principal officer of the Committee beginning September 11, 2018¹ until the date of termination. Blakeley was also named as the assistant treasurer. Larry Hiestand ("Hiestand"), who was the identified treasurer on campaign statements, is not a named Respondent here because the evidence shows that Blakeley acted as the treasurer throughout the life of the Committee and signed all campaign statements.

The Political Reform Act (the "Act")<sup>2</sup> requires recipient committees to timely file preelection and semi-annual campaign statements as well as 24-hour contribution reports. The Act prohibits receiving contributions of \$100 or more in cash and making expenditures of \$100 or more in cash. The Act requires recipient committees to disclose certain information about the campaign's financial activity and to maintain supporting records for contributions received and expenditures made.

This matter stemmed from an AdWatch submission and a Filing Officer Referral from the Kern County Elections Office.

The Committee and Blakeley failed to timely file a preelection campaign statement, two semi-annual campaign statements, and a 24-hour contribution report. The Committee and Blakeley also received prohibited cash contributions, made prohibited cash expenditures, failed to accurately report all contributions and expenditures, and failed to maintain campaign records.

# DEFAULT PROCEEDINGS UNDER THE ADMINISTRATIVE PROCEDURE ACT

When the Commission determines that there is probable cause for believing that the Act has been violated, it may hold a hearing to determine if a violation has occurred.<sup>3</sup> Notice of the hearing, and the hearing itself, must be conducted in accordance with the Administrative Procedure

<sup>3</sup> Section 83116.

<sup>&</sup>lt;sup>1</sup> Hannah Edwards was named the principal officer of the Committee from August 15, 2018 to September 11, 2018. However, the investigation provided no indication she was involved with the Committee and Blakeley and its decision-making.

<sup>&</sup>lt;sup>2</sup> The Act is contained in Government Code Sections 81000 through 91014. All statutory references are to the Government Code, unless otherwise indicated. The regulations of the Fair Political Practices Commission ("Commission") are contained in Sections 18104 through 18998 of Title 2 of the California Code of Regulations. All regulatory references are to Title 2, Division 6 of the California Code of Regulations, unless otherwise indicated.

Act (the "APA").<sup>4</sup> A hearing to determine whether the Act has been violated is initiated by the filing of an accusation, which shall be a concise written statement of the charges, specifying the statutes and rules which the respondent is alleged to have violated.<sup>5</sup>

Included among the rights afforded a respondent under the APA, is the right to file the Notice of Defense with the Commission within 15 days after service of the accusation, by which the respondent may (1) request a hearing; (2) object to the accusation on the ground it does not state acts or omissions upon which the agency may proceed; (3) object to the form of the accusation on the ground that it is so indefinite or certain that the respondent cannot identify the transaction or prepare a defense; (4) admit the accusation in whole or in part; (5) present new matter by way of a defense; or (6) object to the accusation on the ground that, under the circumstances, compliance with a Commission regulation would result in a material violation of another department's regulation affecting substantive rights.<sup>6</sup>

The APA provides that a respondent's failure to file a Notice of Defense within 15 days after service of an accusation constitutes a waiver of the respondent's right to a hearing. Moreover, when a respondent fails to file a Notice of Defense, the Commission may take action based on the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to the respondent.<sup>8</sup>

# PROCEDURAL REQUIREMENTS AND HISTORY

# A. <u>Initiation of the Administrative Action</u>

The service of the probable cause hearing notice, as required by Section 83115.5, upon the person alleged to have violated starts the administrative action.<sup>9</sup>

A finding of probable cause may not be made by the Commission unless the person alleged to have violated the Act is 1) notified of the violation by service of process or registered mail with return receipt requested; 2) provided with a summary of the evidence; and 3) informed of his or her right to be present in person and represented by counsel at any proceeding of the Commission held for the purpose of considering whether probable cause exists for believing the person violated the Act. <sup>10</sup> Additionally, the required notice to the alleged violator shall be deemed made on the date of service, the date the registered mail receipt is signed, or if the registered mail receipt is not signed, the date returned by the post office. <sup>11</sup>

<sup>&</sup>lt;sup>4</sup> The California Administrative Procedure Act, which governs administrative adjudications, is contained in Sections 11370 through 11529 of the Government Code; Section 83116.

<sup>&</sup>lt;sup>5</sup> Section 11503.

<sup>&</sup>lt;sup>6</sup> Section 11506, subd. (a)(1)–(6).

<sup>&</sup>lt;sup>7</sup> Section 11506, subd. (c).

<sup>&</sup>lt;sup>8</sup> Section 11520, subd. (a).

<sup>&</sup>lt;sup>9</sup> Section 91000.5, subd. (a).

<sup>&</sup>lt;sup>10</sup> Section 83115.5.

<sup>&</sup>lt;sup>11</sup> Section 83115.5.

No administrative action pursuant to Chapter 3 of the Act alleging a violation of any of the provisions of the Act may be commenced more than five years after the date on which the violation occurred. 12

Documents supporting the procedural history are included in the attached Certification of Records ("Certification") filed herewith at Exhibit 1, A-1 through A-17, and incorporated herein by reference.

In accordance with Sections 83115.5 and 91000.5, the Enforcement Division initiated the administrative action against the Committee and Blakeley in this matter by serving them with a Report in Support of a Finding of Probable Cause (the "Report") (Certification, Exhibit A-1) by certified mail. Blakeley was served with the Report on April 14, 2023, individually and on behalf of the Committee. (Certification, Exhibit A-2.) The administrative action commenced on April 14, 2023, and the five-year statute of limitations was effectively tolled on this date.

As required by Section 83115.5, the packet served on the Committee and Blakeley contained a cover letter and a memorandum describing probable cause proceedings, advising that they had 21 days in which to request a probable cause conference and/or to file a written response to the Report. The Committee and Blakeley did not request a probable cause conference or submit a written response to the Report.

# B. Ex Parte Request for a Finding of Probable Cause

Because the Committee and Blakeley failed to request a probable cause conference or submit a written response to the Report by the statutory deadline, the Enforcement Division submitted an Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served to the Hearing Officer of the Commission on February 8, 2024. (Certification, Exhibit A-3.)

On February 9, 2024, the Hearing Officer, Legal Division, John Feser, issued a Finding of Probable Cause and an Order to Prepare and Serve an Accusation on the Committee and Blakeley. (Certification, Exhibit A-4.)

# C. The Issuance and Service of the Accusation

Under the Act, if the Hearing Officer makes a finding of probable cause, the Enforcement Division must prepare an accusation pursuant to Section 11503 of the APA, and have it served on the persons who are the subject of the probable cause finding.<sup>14</sup>

Section 11503 states:

<sup>&</sup>lt;sup>12</sup> Section 91000.5.

<sup>&</sup>lt;sup>13</sup> Section 83115.5.

<sup>&</sup>lt;sup>14</sup> Regulation 18361.4, subd. (e).

A hearing to determine whether a right, authority, license, or privilege should be revoked, suspended, limited, or conditioned shall be initiated by filing an accusation or District Statement of Reduction in Force. The accusation or District Statement of Reduction in Force shall be a written statement of charges that shall set forth in ordinary and concise language the acts or omissions with which the respondent is charged, to the end that the respondent will be able to prepare his or her defense. It shall specify the statutes and rules that the respondent is alleged to have violated but shall not consist merely of charges phrased in the language of those statutes and rules. The accusation or District Statement of Reduction in Force shall be verified unless made by a public officer acting in his or her official capacity or by an employee of the agency before which the proceeding is to be held. The verification may be on information and belief.

Upon the filing of the accusation, the agency must 1) serve a copy thereof on the respondent as provided in Section 11505, subdivision (c); 2) include a post card or other form entitled Notice of Defense that, when signed by or on behalf of the respondent and returned to the agency, will acknowledge service of the accusation and constitute a notice of defense under Section 11506; 3) include (i) a statement that respondent may request a hearing by filing a notice of defense as provided in Section 11506 within 15 days after service upon the respondent of the accusation, and that failure to do so will constitute a waiver of the respondent's right to a hearing, and (ii) copies of Sections 11507.5, 11507.6, and 11507.7.<sup>15</sup> The APA also sets forth the language required in the accompanying statement to the respondent.<sup>16</sup>

The Accusation and accompanying information may be sent to the respondent by any means selected by the agency, but no order adversely affecting the rights of the respondent may be made by the agency in any case unless the respondent has been served personally or by registered mail as set forth in the APA.<sup>17</sup>

On April 15, 2024, the Commission's Chief of Enforcement, James Lindsay, issued an Accusation against the Committee and Blakeley. (Certification, Exhibit A-5.) In accordance with Section 11505, the Accusation and accompanying information, consisting of a Statement to Respondent, two copies of a Notice of Defense Form for each respondent, copies of Government Code Sections 11506, 11507.5, 11507.6, and 11507.7, were served upon the Committee and Blakeley by personal service on April 23, 2024. (Certification, Exhibit A-6.)

Along with the Accusation, the Enforcement Division served the Committee and Blakeley with a "Statement to Respondent," which notified them that they could request a hearing on the merits and warned that, unless a Notice of Defense was filed within 15 days of service of the Accusation, they would be deemed to have waived the right to a hearing. The Committee and Blakeley did not file a Notice of Defense within the statutory time period, which ended on May 7, 2024.

<sup>&</sup>lt;sup>15</sup> Section 11505, subd. (a).

<sup>&</sup>lt;sup>16</sup> Section 11505, subd. (b).

<sup>&</sup>lt;sup>17</sup> Section 11505, subd. (c).

As a result, on August 1, 2024, the Enforcement Division sent a letter to the Committee and Blakeley advising that this matter would be submitted for a Default Decision and Order at the Commission's public meeting scheduled for September 19, 2024. (Certification, Exhibit A-16)

On September 5, 2024, the Enforcement Division sent another letter to the Committee and Blakeley advising that this matter would be submitted for a Default Decision and Order at the Commission's public meeting scheduled for September 19, 2024. (Certification, Exhibit A-17.) A copy of the Default Decision and Order, and this accompanying Exhibit 1 with attachments, was included with the letter.

#### **SUMMARY OF THE LAW**

The Act and its regulations are amended from time to time. The violations in this case occurred in 2018. For this reason, all legal references and discussions of law pertain to the Act's provisions as they existed at that time.

An express purpose of the Act is to ensure voters are fully informed and improper practices are inhibited by requiring all committees to disclose all contributions and expenditures made throughout a campaign. Along these lines, the Act includes a comprehensive campaign reporting system. 9

The Act defines "committee" as any person or combination of persons who receives contributions totaling \$2,000 or more in a calendar year, <sup>20</sup> commonly known as a "recipient committee." A "primarily formed committee" means a recipient committee which is formed or exists primarily to support or oppose any of the following: a single candidate; a single measure; a group of specific candidates being voted upon in the same city, county, or multicounty election; or two or more measures being voted upon in the same city, county, multicounty, or state election. <sup>21</sup>

The Act requires committees and treasurers to file campaign statements and reports at specific times disclosing information regarding contributions received and expenditures made by the campaign committees.<sup>22</sup> Primarily formed committees to support or oppose a measure appearing on the ballot to be voted on at the next election shall file preelection campaign statements.<sup>23</sup> The first preelection campaign statement, for the period ending in 45 days before the election, shall be filed no later than 40 days before the election.<sup>24</sup> Committees must file a second preelection statement for the reporting period ending 17 days before the election no later than 12 days before the election.<sup>25</sup> If the person has not previously filed a campaign statement, the period covered begins on January 1.<sup>26</sup>

<sup>&</sup>lt;sup>18</sup> Section 81002, subd. (a).

<sup>&</sup>lt;sup>19</sup> Section 84200, et seq.

<sup>&</sup>lt;sup>20</sup> Section 82013, subd. (a).

<sup>&</sup>lt;sup>21</sup> Section 82047.5.

<sup>&</sup>lt;sup>22</sup> See Section 84200, et seq

<sup>&</sup>lt;sup>23</sup> Section 84200.5, subd. (a).

<sup>&</sup>lt;sup>24</sup> Section 84200.8, subd. (a)

<sup>&</sup>lt;sup>25</sup> Section 84200.8, subd, (b).

<sup>&</sup>lt;sup>26</sup> Section 84206, subd, (b).

For the November 6, 2018 General Election, committees were required to file the first preelection campaign statement for the period of July 1, 2018 to September 22, 2018, no later than September 27, 2018. Committees were required to file the second preelection campaign statement for the period September 23, 2018 to October 20, 2018, no later than October 25, 2018.

A committee must file semi-annual campaign statements beginning in the period in which the committee qualified and continuing until the committee terminates.<sup>27</sup> A committee must file a semi-annual statement by January 31 for the period ending December 31 of the previous year, and by July 31 for the period ending June 30.<sup>28</sup> Whenever the deadline falls on a Saturday, Sunday or official state holiday, the filing deadline for a statement shall be extended to the next regular business day.<sup>29</sup> This extension does not apply to 24-hour contribution reports when the due date for these reports falls on a Saturday, Sunday, or official state holiday immediately prior to an election.<sup>30</sup>

Under the Act, a "late contribution" includes a contribution that totals in the aggregate \$1,000 or more and is made to or received by a candidate, a controlled committee, or a committee formed or existing primarily to support or oppose a candidate or measure during the 90-day period preceding the date of the election, or on the date of the election, at which the candidate or measure is to be voted on.<sup>31</sup> Each candidate or committee that makes or receives a late contribution shall report the late contribution within 24 hours of the time it is made or received.<sup>32</sup>

The Act requires committees to report on campaign statements the following information about a person who makes, in the aggregate, contributions of \$100 or more: (1) full name; (2) street address; (3) occupation; (4) employer, or if self-employed, the name of the contributor's business; (5) the date and amount of each contribution received from the contributor during the reporting period; and (6) the cumulative amount of contributions received from the contributor.<sup>33</sup>

It is the duty of each committee treasurer to maintain detailed accounts, records, bills, and receipts necessary to prepare campaign statements and to establish that campaign statements were properly filed.<sup>34</sup> This duty includes the maintenance of detailed information and original source documentation for a period of four years following the date the campaign statement to which they relate is filed.<sup>35</sup> Examples of original source documentation that must be maintained include copies of bills, receipts, and invoices for expenditures of \$25 or more.<sup>36</sup>

<sup>&</sup>lt;sup>27</sup> Section 84200, subd. (a).

<sup>&</sup>lt;sup>28</sup> Section 84200.

<sup>&</sup>lt;sup>29</sup> Regulation 18116, subd. (a).

<sup>&</sup>lt;sup>30</sup> Regulation 18116, subd. (b).

<sup>&</sup>lt;sup>31</sup> Section 82036, subd. (a).

<sup>&</sup>lt;sup>32</sup> Section 84203.

<sup>&</sup>lt;sup>33</sup> Section 84211, subd. (f).

<sup>&</sup>lt;sup>34</sup> Section 84104.

<sup>&</sup>lt;sup>35</sup> Regulation 18401, subd. (b)(2).

<sup>&</sup>lt;sup>36</sup> Regulation 18401, subd. (a)(4).

No contribution of \$100 or more may be made or received in cash.<sup>37</sup> All contributions of \$100 or more must be made in the form of a written instrument containing the name of the contributor and the name of the payee and drawn from the account of the contributor.<sup>38</sup> The Act further prohibits making an expenditure of \$100 or more in cash.<sup>39</sup> The Act defines "expenditure: as a payment, forgiveness of a loan, payment of a loan by a third party, or an enforceable promise to make payment, unless it is clear from the surrounding circumstances that it is not made for political purposes.<sup>40</sup>

Every committee must have a treasurer.<sup>41</sup> Committees must also identify a principal officer.<sup>42</sup> This individual is primarily responsible for approving the committee's political activities, including, but not limited to, authorizing the content of communications, authorizing expenditures, including contributions, on behalf of the committee, and determining the committee's campaign strategy.<sup>43</sup> It is the duty of the treasurer and the principal officer to ensure the committee complies with all the requirements of the Act.<sup>44</sup>

The treasurer may designate one assistant treasurer on the committee's statement of organization. The assistant treasurer may sign and verify campaign statements on behalf of the committee which the assistant treasurer has used reasonable diligence to prepare and review, and signs to that effect under penalty of perjury as required by Government Code section 81004.<sup>45</sup>

For campaign reporting/filing obligations, the treasurer and the principal officer are liable, along with the committee, for violations of the Act.<sup>46</sup> If two or more persons are responsible for any violation, they shall be held jointly and severally liable.<sup>47</sup> With respect to statements signed by the assistant treasurer, the treasurer and assistant treasurer shall be jointly and severally liable for any violations for which the Political Reform Act would otherwise hold the treasurer liable.<sup>48</sup>

#### SUMMARY OF THE EVIDENCE

The Committee and Blakeley filed its initial Form 410 with SOS on September 19, 2018 identifying as a primarily formed ballot measure committee in support of Measure J with a date of qualification of April 16, 2018. (Certification, Exhibit A-7.)

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<sup>&</sup>lt;sup>37</sup> Section 84300, subd. (a).

<sup>&</sup>lt;sup>38</sup> Section 84300, subd. (c).

<sup>&</sup>lt;sup>39</sup> Section 84300, subd. (b)

<sup>&</sup>lt;sup>40</sup> Section 82025.

<sup>&</sup>lt;sup>41</sup> Section 84100.

<sup>&</sup>lt;sup>42</sup> Section 84102, subd. (c).

<sup>&</sup>lt;sup>43</sup> Section 82047.6.

<sup>&</sup>lt;sup>44</sup> Sections 81004, 84100, 84104, and 84213, and Regulation 18427.

<sup>&</sup>lt;sup>45</sup> Regulation 18426.1.

<sup>&</sup>lt;sup>46</sup> Section 83116.5 and Regulation 18316.6.

<sup>&</sup>lt;sup>47</sup> Sections 83116.5 and 91006.

<sup>&</sup>lt;sup>48</sup> *Ibid*.

# Failure to Timely File Campaign Statements

On October 5, 2018, the Enforcement Division received a filing officer referral for the Committee's failure to file the preelection campaign statement for the reporting period of July 1, 2018 through September 22, 2018 by the September 27, 2018 due date. After the Enforcement Division contacted the Committee and Blakeley, the Committee and Blakeley filed a campaign statement for the reporting period of January 1, 2018 through September 22, 2018. (Certification, Exhibit A-8.) Based on the reported date of qualification as well as contributions the Committee reported as early as April 16, 2018, the Committee and Blakeley were required to file a semi-annual campaign statement for the reporting period of January 1, 2018 through June 30, 2018 by July 31, 2018 and a separate preelection campaign statement for the reporting period of July 1, 2018 through September 22, 2018. The Committee and Blakeley timely filed the second preelection campaign statement for the reporting period of September 23, 2018 through October 10, 2018 on October 23, 2018. (Certification, Exhibit A-9.)

The Committee and Blakeley filed a termination semi-annual campaign statement for the reporting period of October 21, 2018 through January 31, 2019 on February 14, 2019, with a termination date of November 13, 2018. (Certification, Exhibit A-10.) This statement should have covered the period of October 21, 2018 through November 13, 2018 and was due no later than January 31, 2019. No activity was reported. The following is a summary of the Committee's late and missing filings:

Type	Period Covered	Date Filed	Due	Days Late
Semi-Annual	1/1/18 to 6/30/18 <sup>49</sup>	10/11/18	7/31/18	72
1st Preelection	7/1/18 to 9/22/18 <sup>50</sup>	10/11/18	9/27/18	15
Semi-Annual	10/21/18 to 12/31/18 <sup>51</sup>	2/14/19	1/31/19	14

# Failure to Timely File 24-Hour Contribution Report

On the second preelection campaign statement, the Committee and Blakeley reported a contribution in the amount of \$1,217 from Vape and Bake received on October 17, 2018. (Certification, Exhibit A-11.) Since the contribution was over \$1,000, it required a 24-hour contribution report to be filed by October 18, 2018. According to filing officer records in Kern County, the Committee and Blakeley failed to timely file the required 24-hour contribution report.

#### Failure to Report Contributor Information

On the campaign statement for the reporting period of January 1, 2018 through September 22, 2018, the Committee and Blakeley reported several contributions over \$1,000. The contributions ranged from \$2,000 to \$83,120. (Certification, Exhibit A-12.) In the "date received"

<sup>&</sup>lt;sup>49</sup> The semi-annual and 1st pre-election reporting periods were combined into one statement filed on October 11, 2018.

<sup>&</sup>lt;sup>50</sup> The semi-annual and 1st pre-election reporting periods were combined into one statement filed on October 11, 2018.

<sup>&</sup>lt;sup>51</sup> The filed statement covered a broader reporting period of October 21, 2018 through January 31, 2019.

section of Schedule A of that campaign statement, the Committee and Blakeley cited date ranges for the contributions, instead of the specific date each contribution was made and the cumulative total from the contributor. The Enforcement Division was unable to determine how many times a single contributor donated to the Committee, how much was donated on each occasion, and on what dates. Therefore, the Committee and Blakeley failed to timely report all contributor information. This incomplete reporting prevented the Enforcement Division from determining if additional 24-hour contribution reports were required, as some contributions were lumped together through the 90-day period.

# Failure to Maintain Adequate Campaign Records

Adequate records were not maintained for all reported contributions totaling \$203,287 and expenditures totaling \$202,342. On February 6, 2019, the Enforcement Division requested all committee records, including but not limited to bank statements, copies of contributor checks, deposit slips, and all invoices. Responsive materials to the records request failed to substantiate campaign activity.

In an interview with FPPC Special Investigator Kaitlin Osborn, Hiestand was asked whether he maintained any of the Committee records. Hiestand stated he did not have any records for the Committee. All campaign statements reflect that Blakeley, the assistant treasurer, signed all campaign statements.

Blakeley, during his recorded interview with Osborn on September 15, 2022, was asked to provide records for the Committee. He stated he maintained some records in 2018, which he kept in a record book. When the Enforcement Division requested records on February 6, 2019, Blakeley was unable to locate the record book. However, since then, he was able to locate it.

Blakeley provided Osborn with photos of an incomplete cash ledger after the recorded interview. (Certification, Exhibit A-13.) The cash ledger consisted of pages titled "KCPR<sup>52</sup> spreadsheet," "Cash Receipts Paid to Coordinators" and "Cash Out Receipt Banked." The first two pages also had a column titled "\$ for Signatures" with a list of names and local dispensaries under it. The third page, "Cash Out Receipt Banked" had a similar column titled "\$ for association."

The book contained some information on advertising expenses and other hand-written notations pertaining to the financial activity of the Committee. The cash ledger pages also contained notes in the margins with what appeared to be totals. The totals listed, however, did not match the amounts listed on other pages. No additional invoices, receipts, or records were produced to support the Committee's contributions or expenditures.

During the interview, records related to any advertisements produced by the Committee in support of Measure J were also requested. According to Blakeley, some advertising was paid for directly by various collectives as non-monetary contributions. Other than the cash ledger, no

<sup>&</sup>lt;sup>52</sup> Kern Citizens for Patient Rights ("KCPR") was a spin-off case related to this matter. In re the Matter of Kern Citizens for Patient Rights, Larry Heistand and Jeff Jarvis, FPPC Case No 2023-00819, was approved by the Commission on January 18, 2024.

additional invoices, receipts, or records were produced to support these payments or confirm details about any advertisements.

In summary, the records Blakeley provided failed to substantiate the campaign statements and their accuracy. The cash ledger photos and the campaign bank account statements do not provide a clear record of contributions received and expenditures made by the Committee.

# Improper Cash Contributions and Expenditures

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The Committee and Blakeley reported receiving contributions and expenditures totaling \$202,342 in cash. (Certification, Exhibit A-14.).

On March 18, 2019, a subpoena was issued to the Committee's campaign bank account requesting relevant records for the reporting period of January 1, 2018 through December 31, 2018. Responsive materials to the subpoena revealed only three transactions through the campaign bank account, as detailed subsequently.

A review of the bank account confirmed that contributions were not deposited. The bank account showed three transactions. On October 15, 2018, two deposits were made at Family Dollar, the first for \$400 and the second for \$300. On October 16, 2018, a transaction was made to Intermarket Manufacturer for \$608.

During the recorded interview with Osborn, Blakeley stated he collected contributions by going to various dispensary locations in person to collect envelopes of money. The envelopes contained cash contributions. When asked approximately how much cash was collected Blakeley explained it was "quite a bit, thousands and thousands, tens of thousands." Blakeley summarized that it was "a lot of money over a lot of time." Blakeley stated once he received the cash, he did not deposit it into the bank account for the Committee.

After the cash contributions were picked up, Blakeley stated the cash was brought directly to Phillip Ganong's ("Ganong") law office. Blakeley stated that Ganong then distributed the cash at his law office and most of the cash, if not all, was used for signature canvassers.

Blakeley stated he had no documents, other than the cash ledger, to document how the cash was spent. Blakeley stated Mike Myers ("Myers") received some of the cash envelopes directly but other than Myers, he never physically saw where the money went after it was dropped off at Ganong's law office. It was reported on the Committee's campaign statement covering the period of January 1, 2018 to September 22, 2018<sup>53</sup> that Myers received \$189,211 under the code "PET" for petition circulating. (Certification, Exhibit A-15.) However, this reporting could not be verified given the lack of records and use of cash.

53 This	campaign statement should have covered the first preelection period, covering July 1, 201 through September
22, 20	18.

# **Summary of Contact**

Overall, the Enforcement Division contacted the Committee and Blakeley fifteen times throughout this case, as follows:

- October 5, 2018: Emails from the Enforcement Division regarding past due campaign statement
- October 5, 2018: Phone call with Blakeley regarding past due campaign statement
- October 9, 2018: Follow up email from the Enforcement Division regarding past due campaign statement
- October 9, 2018: Phone call with Blakeley regarding past due campaign statement
- October 11, 2018: Email from Blakeley with copy of past due campaign statement
- July 15, 2022: Email to Blakeley regarding investigation
- August 03, 2022: Phone call to Blakeley
- September 14, 2022: Phone call to Blakeley
- September 15, 2022: Letter mailed to Blakeley
- September 15, 2022: Phone call with Blakeley
- April 14, 2023: Report in Support of Probable Cause served on the Committee and Blakeley
- February 8, 2023: copy of Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served mailed to the Committee and Blakeley
- April 23, 2024: Accusation served on the Committee and Blakeley
- August 1, 2024: letter to the Committee and Blakeley informing them that a Default Decision and Order would appear on the agenda for the August 15, 2024 Commission meeting as a notice item
- August 29, 2024 Notice of Intent to Enter Default Decision and Order to the Committee and Blakeley informing them that the Default Decision and Order would be presented at the September 19, 2024 meeting for Commission action

#### **VIOLATIONS**

The Committee and Blakeley committed eight violations of the Act as follows:

#### COUNT 1

#### Failure to Timely File a Semi-Annual Campaign Statements

The Committee and Blakeley had a duty to timely file semi-annual campaign statements for the reporting periods of January 1, 2018 through June 30, 2018 by the July 31, 2018 due date, and October 21, 2018 through December 31, 2018 by the January 31, 2019 due date. By failing to timely file the semi-annual campaign statements, the Committee and Blakeley violated Government Code Section 84200, subdivision (a).

#### COUNT 2

# Failure to Timely File a Preelection Campaign Statement

The Committee and Blakeley had a duty to timely file a preelection campaign statement for the reporting period of July 1, 2018 through September 22, 2018 by the September 27, 2018 due date. By failing to timely file the preelection campaign statement, the Committee and Blakeley violated Government Code Sections 84200.5, subdivision (a) and 84200.8, subdivision (b).

#### COUNT 3

# Failure to Timely File a 24-Hour Contribution Report

The Committee and Blakeley had a duty to timely file a 24-hour contribution report for a \$1,217 contribution received on October 17, 2018, due on October 18, 2018. By failing to timely file the 24-hour contribution report, the Committee and Blakeley violated Government Code Section 84203.

#### COUNT 4

# **Failure to Accurately Report Contributions**

The Committee and Blakeley had a duty to accurately report the date contributions were received on campaign statements for the reporting periods of January 1, 2018 through September 22, 2018 and September 23, 2018 through October 20, 2018. By failing to report the date of each contribution, the Committee and Blakeley violated Government Code Section 84211, subdivision (f).

#### COUNT 5

# Failure to Keep Accurate Records

The Committee and Blakeley had a duty to maintain detailed campaign records for contributions received and expenditures made during the stated reporting period of January 1, 2018 through September 22, 2018. By failing to maintain detailed campaign records for contributions received and expenditures made, the Committee and Blakeley violated Government Code Section 84104.

#### COUNT 6

#### Failure to Keep Accurate Records

The Committee and Blakeley had a duty to maintain detailed campaign records for contributions received and expenditures made during the reporting period of September 23, 2018 through October 20, 2018. By failing to maintain detailed campaign records for contributions received and expenditures made, the Committee and Blakeley violated Government Code Section

#### COUNT 7

#### **Improper Cash Contributions of \$100 or More**

The Committee and Blakeley received cash contributions of \$100 or more during the reporting periods of January 1, 2018 through September 22, 2018 and September 23, 2018 through October 20, 2018. By receiving cash contributions of \$100 or more, the Committee and Blakeley violated Government Code Section 84300, subdivision (a).

#### COUNT 8

# **Improper Cash Expenditures of \$100 or More**

The Committee and Blakeley made cash expenditures of \$100 or more during the reporting periods of January 1, 2018 through September 22, 2018 and September 23, 2018 through October 20, 2018. By making cash expenditures of \$100 or more, the Committee and Blakeley violated Government Code Section 84300, subdivision (b).

#### **CONCLUSION**

This matter consists of 8 counts of violating the Act, which carry a maximum total administrative penalty of \$40,000.<sup>54</sup>

In determining the appropriate penalty for a particular violation of the Act, the Enforcement Division considers the typical treatment of a violation in the overall statutory scheme of the Act, with an emphasis on serving the purposes and intent of the Act. Additionally, the Enforcement Division considers the facts and circumstances of the violation in the context of the following factors set forth in Regulation 18361.5 subdivision (e)(1) through (8): (1) The extent and gravity of the public harm caused by the specific violation; (2) The level of experience of the violator with the requirements of the Political Reform Act; (3) Penalties previously imposed by the Commission in comparable cases; (4) The presence or absence of any intention to conceal, deceive or mislead; (5) Whether the violation was deliberate, negligent or inadvertent; (6) Whether the violator demonstrated good faith by consulting the Commission staff or any other governmental agency in a manner not constituting complete defense under Government Code Section 83114(b); (7) Whether the violation was isolated or part of a pattern and whether the violator has a prior record of violations of the Political Reform Act or similar laws; and (8) Whether the violator, upon learning of a reporting violation, voluntarily filed amendments to provide full disclosure.<sup>55</sup>

A central purpose of the Act is to ensure receipts and expenditures in election campaigns are fully and truthfully disclosed. The violations here include the failure to timely file campaign statements

<sup>&</sup>lt;sup>54</sup> Section 83116, subd. (c).

<sup>&</sup>lt;sup>55</sup> Regulation 18361.5, subd. (e).

and reports, failure to accurately report contributions, failure to maintain adequate campaign records, and the use of cash contributions and expenditures.

The Committee's failure to timely file campaign statements, particularly the preelection campaign statements and the 24-hour report, deprived the public of important time-sensitive information regarding the Committee's activity prior to the election. Additionally, the failure of the Committee to accurately report contributions deprived the public of important information regarding the date of all contributions and how many times a contributor gave money to the Committee. Therefore the campaign statements were inaccurate and incomplete.

One essential purpose of the recordkeeping provision is to establish that campaign statements were properly filed and contributions and expenditures were properly reported. This violation is considered more serious when the failure to maintain campaign records inhibits investigative efforts. Here, the Committee failed to maintain detailed campaign records for approximately 100% of all contributions and expenditures made. The records Blakeley provided failed to substantiate the campaign statements and their accuracy. The cash ledger photos and the campaign bank statements provided by Blakeley do not provide a clear record of contributions received and expenditures made by the Committee.

Cash transactions make it difficult for the public to track and verify the contributions and expenditures of a committee. Additionally, acceptance of cash contributions of \$100 or more, harms the public because when sources of contributions cannot be verified, and are not disclosed in a timely manner, the public's ability to determine the full extent of a committee's campaign activity and make an informed voting decision is hindered by a lack of transparency. Here, the Committee's use of cash for 100% of its contributions and expenditures made it impossible to track and verify all contributions and expenditures. Additionally, the Committee failed to timely file all campaign statements which created a lack of transparency.

Ultimately, the lack of records and the use of cash also prohibited the Enforcement Division from determining other violations of the Act, including, but not limited to, failure to accurately report contributions, expenditures, and sub-vendor information, failure to timely file additional 24-hour contribution reports, advertisements disclosure violations, money laundering and misuse of campaign funds.

Blakeley has little experience to no experience with the Act. Blakeley has never been a treasurer prior to this case and is not a professional treasurer. The Enforcement Division found no evidence Blakeley intended to deceive or mislead the public. Instead, the violations appear to be the result of negligence and the Respondents' inexperience with the Act. However, Blakeley did not consult with the Commission staff or any other governmental agency regarding the Committee's filing obligations. Blakeley has no prior record of violations, and he cooperated with the Enforcement Division's investigation. Blakeley's inexperience and negligence resulted in serious errors, and the failure of the Committee to maintain sufficient campaign records made it impossible for it to file corrective amendments.

The Enforcement Division also considers previous cases approved by the Commission in determining penalties. In this matter, the following cases were used as guidelines.

#### Count 1

- In the Matter of Wyman for Attorney General 2014 and James M. O'Hearn, FPPC No. 17/378. (The Commission approved a default decision on April 16, 2020). The respondent, among other violations, failed to file two semi-annual campaign statements. The Commission imposed a penalty of \$4,000 for this violation.
  - A lower penalty of \$3,000 is recommended for this count because, unlike in Wyman, where the reports were never filed, here, the activity was disclosed and reported prior to the relevant election. However, each statement filed here covered more than the required reporting period and consequently were filed late.

#### Count 2

• In the Matter of Corso for Council 2014, Taxpayers for Oceanside Neighborhoods, and Dana Corso, FPPC No. 15/245. (The Commission approved a default decision on April 16, 2020.) The respondents, among other violations, failed to timely file a preelection campaign statement. The Commission imposed a penalty of \$2,000 for this violation. A similar penalty is recommended here.

# Count 3

• In the Matter of Santa Ana Committee for Safe Neighborhoods and Safe Access Supporting Measure BB and Opposing Measure CC and Van Ton, FPPC No. 15/1004. (The Commission approved a default decision on June 13, 2019.) The respondents, among other violations, failed to timely file a 24-hour contribution report. The Commission imposed a penalty of \$3,000 for this violation. A similar penalty is recommended here.

#### Count 4

- In the Matter of Eric Payne and Eric Payne for SCCCD 2015 Trustee Area 2, FPPC No. 16/19917. (The Commission approved a default decision on June 13, 2019.) The respondents, among other violations, failed to accurately report all contributions received and expenditures made. They underreported and overreported contributions and expenditures by almost \$8,000 across three reporting periods and failed to report occupation and/or employer information for several contributors and street addresses for several payees. The Commission imposed a penalty of \$1,000 for this violation.
  - A higher penalty of \$4,000 is recommended for this count because the Committee reported date ranges for all contributions instead of the date each contribution was received. Additionally, the Committee did not report the cumulative year-to-date amount of contributions per contributor. This incomplete reporting made it impossible to confirm how many times a contributor made a contribution, on what day and for how much. In aggravation, the reporting additionally prevented the Enforcement Division from determining if any additional 24-hour reports were required.

# Counts 5-6

- In the Matter Committee to Clean House and Kevin McVey, FPPC No. 15/2202. (The Commission approved a default decision on March 21, 2019.) The respondents, among other violations, failed to maintain records for 100 percent of its contributions received, amounting to \$10,486.50, and for about 93 percent of expenditures made, amounting to \$7,836 during two reporting periods. The Committee accepted all its contributions and made all its expenditures in cash. The Commission imposed a penalty of \$3,000 for this violation.
  - A higher penalty of \$4,500 is recommended for each count because the amount of contributions and expenditures for which the Committee failed to maintain records is significantly higher in this case than in the comparable case. Here, the Committee failed to maintain adequate records for 100 percent of its contributions and expenditures, totaling over \$200,000. Additionally, in aggravation, all contributions and expenditures were made in cash, and the lack of records prevented the Enforcement Division from discovering additional violations.

#### Counts 7-8

- In the Matter Committee to Clean House and Kevin McVey, FPPC No. 15/2202. (The Commission approved a default decision on March 21, 2019.) The respondents, among other violations, accepted all \$10,486 of contributions in cash, including five over \$100. They also made their expenditures in cash, including at least three over \$100. The Commission imposed a penalty of \$2,500 for this violation.
  - A higher penalty of \$4,000 is recommended for each count because the amount of cash received in cash and expenditures made in cash here is significantly higher than in the comparable case and 100 percent of the Committee's contributions and expenditures were made in cash. Additionally, in aggravation, cash and the lack of recordkeeping prevented the Enforcement Division from identifying additional violations.

#### PROPOSED PENALTY

After considering the factors of Regulation 18361.5 and the penalties imposed in prior cases, the following penalties are proposed:

Counts	Violations: The Committee and Blakeley	Proposed Penalty per Count
1	Failure to Timely File Semi-Annual Campaign Statements	\$3,000
2	Failure to Timely File Preelection Campaign Statement	\$2,000
3	Failure to Timely File 24-Hour Contribution Report	\$3,000
4	Failure to Accurately Report Contributions	\$4,000
5	Failure to Keep Accurate Records	\$4,500

	Total:	\$29,000
8	Improper Cash Contributions and Expenditures	\$4,000
7	Improper Cash Contributions and Expenditures	\$4,000
6	Failure to Keep Accurate Records	\$4,500



# DECLARATION OF CUSTODIAN OF RECORDS CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION Enforcement Division

#### **CERTIFICATION OF RECORDS**

The undersigned declares and certifies as follows:

- 1. I am employed as an Associate Governmental Program Analyst by the California Fair Political Practices Commission (Commission). My business address is: California Fair Political Practices Commission, 1102 Q St, Ste 3050, Sacramento, CA 95811.
- 2. I am a duly authorized custodian of the records maintained by the Commission in the Enforcement Division. As such, I am authorized to certify copies of those records as being true and correct copies of the original business records which are in the custody of the Commission.
- 3. I have reviewed documents maintained in FPPC Case No. 18/976; Kern Neighborhoods for Responsible Regulation in Support of Measure J and Tim Blakeley and have caused copies to be made of documents contained therein. I certify that the copies attached hereto are true and correct copies of the documents prepared in the normal course of business and which are contained in files maintained by the Commission. The attached documents are as follows:
- EXHIBIT A-1: Report in Support of a Finding of Probable Cause, dated April 12, 2023
- EXHIBIT A-2: Proof of Service for the Report in Support of a Finding of Probable Cause and applicable statutes and regulations, dated April 14, 2023,
- EXHIBIT A-3: Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served, dated February 8, 2024
- EXHIBIT A-4: Finding of Probable Cause and Order to Prepare and Serve an Accusation, dated February 9, 2024
- EXHIBIT A-5: Accusation, dated April 15, 2024

- EXHIBIT A-6: Proof of Service on April 23, 2024, for Accusation and accompanying documents from process server, dated April 23, 2024
- EXHIBIT A-7: Initial statement of organization, filed on September 19, 2018
- EXHIBIT A-8: Campaign statement for the reporting period of January 1, 2018 though September 22, 2018, filed on October 11, 2018
- EXHIBIT A-9: Campaign statement for the reporting period of September 23, 2018 through October 20, 2018, filed on October 23, 2018
- EXHIBIT A-10: Campaign statement for the reporting period of October 21, 2018 through January 31, 2018, filed February 14, 2019
- EXHIBIT A-11: Schedule E of campaign statement, filed on October 23, 2018
- EXHIBIT A-12: Schedule A of campaign statement, filed on October 11, 2018
- EXHIBIT A-13: Pages from handwritten record book
- EXHIBIT A-14: Summary pages from campaign statements filed on October 11, 2018 and October 23, 2018
- EXHIBIT A-15: Schedule E of campaign statement, filed on October 11, 2018
- EXHIBIT A-16: Notice of Default Decision and Order, dated August 1, 2024.
- EXHIBIT A-17: Notice of Intent to Enter Default Decision and Order, dated August 29, 2024.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed on August 29, 2024, at Sacramento, California.

Shaina Elkin

Associate Governmental Program Analyst

**Enforcement Division** 

Fair Political Practices Commission



1	CHRISTOPHER B. BURTON Acting Chief of Enforcement				
2	MARĪSSA NASH				
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5					
6	Attorneys for Complainant Enforcement Division of the Fair Political Practices	s Commission			
7					
8	BEFORE THE FAIR POLITIC.	AL PRACTICES COMMISSION			
9	STATE OF C	CALIFORNIA			
10					
11	In the Matter of	) FPPC No. 18/976			
12		) REPORT IN SUPPORT OF A FINDING OF ) PROBABLE CAUSE			
13	KERN CITIZENS FOR PATIENT	, )			
	RIGHTS, KERN NEIGHBORHOODS FOR RESPONSIBLE REGULATION IN	) Conference Date: TBA ) Conference Time: TBA			
14	SUPPORT OF MEASURE J, LARRY HIESTAND, TIM BLAKELEY, AND	) Conference Location: Commission Offices ) 1102 Q Street, Suite 3000			
15	JEFF JARVIS	Sacramento, CA 95811			
16	Respondents.	) )			
17		ý			
18					
19	INTROL	DUCTION			
20	Respondent, Kern Citizens for Patient Right	ts ("KCPR"), was a general purpose ballot measure			
21	committee "formed to support measures for patient	rights and oppose those that are not for patient			
22	rights." In 2016, KCPR was the principal committee	ee supporting Measure O and Measure J.			
23	Respondent, Kern Neighborhoods for Respo	onsible Regulation in Support of Measure J ("Kern			
24	Neighborhoods"), was at the relevant times a prima	arily formed ballot measure committee supporting			
	Measure J.				
25					
26					
27		1			
28		FINDING OF PROBABLE CAUSE			

Measure O was a City of Bakersfield, California initiative asking voters whether Bakersfield should allow and regulate commercial medicinal cannabis. Measure O appeared on the November 6, 2018 General Election Ballot in the City of Bakersfield, and was ultimately unsuccessful. Measure J was a recreational marijuana ban and medical marijuana regulation and taxation initiative that also appeared on the November 6, 2018 General Election ballot in Kern County and was unsuccessful.

Respondent, Larry Hiestand ("Hiestand") was named the treasurer of both Kern Neighborhoods and KCPR during the relevant time periods. Respondent Jeff Jarvis ("Jarvis") was a named principal officer of KCPR.

Respondent, Tim Blakeley ("Blakeley"), was named principal officer of Kern Neighborhoods beginning September 11, 2018<sup>1</sup> until the date of termination and was the assistant treasurer throughout the lifetime of Kern Neighborhoods. Although Blakeley was named the assistant treasurer, he acted as the treasurer throughout the life of the Kern Neighborhoods committee and signed all campaign statements filed by Kern Neighborhoods.

Respondents, KCPR, Hiestand, and Jarvis committed numerous violations of the Political Reform Act (the "Act")<sup>2</sup>, including failure to timely file pre-election and semiannual campaign statements and improper cash contributions.

Respondents Kern Neighborhoods, Hiestand, Edwards, and Blakeley committed numerous violations of the Act, including failure to timely file pre-election and semiannual campaign statements, failure to timely file a 24-hour contribution report, failure to report contributor information, violations of the Act's recordkeeping requirements, and improper cash contributions and expenditures.

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<sup>&</sup>lt;sup>1</sup> Hannah Edwards was named the principal officer of Kern Neighborhoods from August 15, 2018 to September 11, 2018. However, the investigation provided no indication she was involved with the committee, and its decision making,

<sup>&</sup>lt;sup>2</sup> The Political Reform Act is contained in Government Code §§ 81000 through 91014, and all statutory references are to this code. The regulations of the Fair Political Practice Commission are contained in §§ 18110 through 18997 of Title 2 of the California Code of Regulations, and all regulatory references are to this source.

#### **SUMMARY OF THE LAW**

The Act and its regulations are amended from time to time. The discussion below regarding jurisdiction, the standard for finding probable cause, and the contents of the probable cause report includes references to current law. Unless otherwise noted, all other legal references and discussions of law pertain to the Act's provisions as they existed at the time of the violations in this case.

The Fair Political Practices Commission (the "Commission") has primary responsibility for the impartial, effective administration and implementation of the Act.<sup>3</sup> This includes enforcement through administrative prosecution.<sup>4</sup> However, before the Commission's Enforcement Division may commence administrative prosecution by filing/serving an Accusation, a hearing officer (either the General Counsel of the Commission or another attorney in the Commission's Legal Division) must determine whether there is probable cause that supports a reasonable belief or strong suspicion that one or more violations of the Act occurred.<sup>5</sup> Any finding of probable cause is required by law to be announced publicly, which includes the posting of a summary of the allegations on the Commission's website.<sup>6</sup> After a finding of probable cause, the Commission may then hold a hearing to determine what violations have occurred—and levy an administrative penalty of up to \$5,000 for each violation.<sup>7</sup> Standard for Finding Probable Cause

For the hearing officer to make a finding of probable cause, it is only necessary that he or she be presented with evidence that sufficiently supports a reasonable belief or strong suspicion that the Act has been violated.<sup>8</sup> Probable cause may only be found if the Respondents were notified of the violations at least 21 days prior to the hearing officer's consideration of the alleged violations.<sup>9</sup>

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Jurisdiction

<sup>&</sup>lt;sup>3</sup> Section 83111.

<sup>&</sup>lt;sup>4</sup> Section 83116.

<sup>&</sup>lt;sup>5</sup> Sections 83115.5 and 83116; Regulations 18361, subd. (b), and 18361.4.

<sup>&</sup>lt;sup>6</sup> Regulation 18361.4, subd. (g).

<sup>&</sup>lt;sup>7</sup> Section 83116; Regulation 18361.4, subd. (g).

<sup>&</sup>lt;sup>8</sup> Regulation 18361.4, subd. (a).

<sup>&</sup>lt;sup>9</sup> Section 83115.5.

# Contents of the Probable Cause Report

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The probable cause report is required to contain a summary of the law and evidence that supports a finding of probable cause that each alleged violation of the Act has occurred, as well as a description of any exculpatory evidence indicating a violation alleged in the report did not occur. The evidence recited in the probable cause report may include hearsay.<sup>10</sup>

# Need for Liberal Construction and Vigorous Enforcement of the Political Reform Act

When enacting the Act, the people of California found and declared that previous laws regulating political practices suffered from inadequate enforcement by state and local authorities. 11 For this reason, the Act is to be construed liberally to accomplish its purposes. 12

One purpose of the Act is to promote transparency by ensuring that receipts and expenditures in election campaigns are fully and truthfully disclosed so that voters are fully informed and improper practices are inhibited. 13 Along these lines, the Act includes a comprehensive campaign reporting system. 14 Another purpose of the Act is to provide adequate enforcement mechanisms so that the Act will be "vigorously enforced." <sup>15</sup>

# Committee

A "committee" includes any person or combination of persons who receives contributions totaling \$2,000 or more in a calendar year, <sup>16</sup> commonly known as a "recipient committee."

# General Purpose Committee

"General purpose committee" means any recipient committee which is formed or exists primarily to support or oppose more than one candidate or ballot measure in more than one iurisdiction.<sup>17</sup>

<sup>23</sup> 

<sup>&</sup>lt;sup>10</sup> Regulation 18361.4, subd. (b).

<sup>&</sup>lt;sup>11</sup> Section 81001, subd. (h).

<sup>&</sup>lt;sup>12</sup> Section 81003.

<sup>&</sup>lt;sup>13</sup> Section 81002, subd. (a).

<sup>&</sup>lt;sup>14</sup> Sections 84200, et seq.

<sup>&</sup>lt;sup>15</sup> Section 81002, subd. (f).

<sup>&</sup>lt;sup>16</sup> Section 82013, subd. (a).

<sup>&</sup>lt;sup>17</sup> Section 82027.5, subd. (a).

# **Primarily Formed Committee**

A "primarily formed committee" means a recipient committee which is formed or exists primarily to support or oppose any of the following: a single candidate; a single measure; a group of specific candidates being voted upon in the same city, county, or multicounty election; or two or more measures being voted upon in the same city, county, multicounty, or state election. A recipient committee is considered to be "formed or existing primarily to support or oppose" a candidate or measure if the committee's primary purpose and activities are to support or oppose candidates or measures, or if the committee makes more than 70% of its total contributions and expenditures on all candidates and measures on those specific candidates or measures during the relevant time period. Within 30 days of the designation of the numerical order of propositions appearing on the ballot, any committee which is primarily formed to support or oppose a ballot measure shall, if supporting the measure, include the statement, "a committee for Proposition \_\_\_\_\_," in any reference to the committee required by law. <sup>20</sup>

# Duty to File and Amend a Statement of Organization

A recipient committee must file a statement of organization within 10 days of the committee reaching the \$2,000 threshold.<sup>21</sup> The statement is required to include the name of the committee.<sup>22</sup> If there is a change to any of the information contained in the statement of organization, an amendment shall be filed within 10 days to reflect the change.<sup>23</sup>

# Duty to File Campaign Statements

The Act requires committees and treasurers to file campaign statements and reports at specific times disclosing information regarding contributions received and expenditures made by the campaign committees.<sup>24</sup> If the filing due date for a statement or report falls on a Saturday, Sunday, or official state

<sup>&</sup>lt;sup>18</sup> Section 82047.5

<sup>&</sup>lt;sup>19</sup> Regulation 18247.5, subd. (c)(3).

<sup>&</sup>lt;sup>20</sup> Section 84017.

<sup>&</sup>lt;sup>21</sup> Section 84101.

<sup>&</sup>lt;sup>22</sup> Section 84102.

<sup>&</sup>lt;sup>23</sup> Section 84103, subd (a).

<sup>&</sup>lt;sup>24</sup> See Section 84200, et seq.

1 2 3 4 5 6 7 8 9 10 11 12 13 January 1.<sup>31</sup> 14 15 16 17 18 19 20 21 22 <sup>25</sup> Regulation 18116, subd. (a). 23 <sup>26</sup> Regulation 18116, subd. (b). <sup>27</sup> Section 84200.5, subd. (e) 24 <sup>28</sup> Section 84200.5, subd. (a). <sup>29</sup> Section 84200.8, subd. (a). 25

holiday, then the filing due date shall be extended to the next regular business day. <sup>25</sup> This extension does not apply to 24-hour contribution reports when the due date for these reports falls on a Saturday, Sunday, or official state holiday immediately prior to an election.<sup>26</sup>

# Duty to File Pre-Election Campaign Statements

General purpose committees shall file the applicable pre-election campaign statements if it makes contributions or independent expenditures totaling \$500 or more in connection with the General Election during the period covered by the pre-election campaign statements.<sup>27</sup> Primarily formed committees to support or oppose a measure appearing on the ballot to be voted on at the next election shall also file pre-election campaign statements.<sup>28</sup>

The first pre-election campaign statement, for the period ending in 45 days before the election, shall be filed no later than 40 days before the election.<sup>29</sup> A candidate mut file a second pre-election statement for the reporting period ending 17 days before the election no later than 12 days before the election.<sup>30</sup> If the person has not previously filed a campaign statement, the period covered begins on

For the November 6, 2018 General Election, committees were required to file the first pre-election campaign statements for the period of July 1, 2018 to September 22, 2018, no later than September 27, 2018. Committees were also required to file the second pre-election campaign statement for the period September 23, 2018 October 20, 2018, no later than October 25, 2018.

# Duty to File Semiannual Campaign Statements

A committee must file semi-annual campaign statements beginning in the period in which the committee qualified and continuing until the committee terminates.<sup>32</sup> A committee must file a semi-

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<sup>&</sup>lt;sup>30</sup> Section 84200.8, subd, (b).

<sup>&</sup>lt;sup>31</sup> Section 842046, subd, (b).

<sup>&</sup>lt;sup>32</sup> Section 84200, subd. (a).

annual statement by January 31 for the period ending December 31 of the previous year, and by July 31 for the period ending June 30.<sup>33</sup> Whenever the deadline falls on a Saturday, Sunday or official state holiday, the filing deadline for a statement shall be extended to the next regular business day.<sup>34</sup> Duty to file 24-Hour Contribution Reports

Under the Act, a "late contribution" includes a contribution that totals in the aggregate \$1,000 or more and is made to or received by a candidate, a controlled committee, or a committee formed or existing primary to support or oppose a candidate or measure during the 90-day preceding the date of the election, or on the date of the election, at which the candidate or measure is to be voted on.<sup>35</sup> Each candidate or committee that makes or receives a late contribution shall report the late contribution within 24 hours of the time it is made or received.<sup>36</sup>

# Duty to Report Contributor Information

The Act requires committees to report on campaign statements the following information about a person who makes, in the aggregate, contributions of \$100 or more: (1) full name; (2) street address; (3) occupation; (4) employer, or if self-employed, the name of the contributor's business; (5) the date and amount of each contribution received from the contributor during the reporting period; and (6) the cumulative amount of contributions received from the contributor.<sup>37</sup>

# Recordkeeping

It is the duty of each committee treasurer to maintain detailed accounts, records, bills, and receipts necessary to prepare campaign statements and to establish that campaign statements were properly filed.<sup>38</sup> This duty includes maintenance of detailed information and original source documentation for a period of four years following the date the campaign statement to which they relate

<sup>&</sup>lt;sup>33</sup> Section 84200

<sup>&</sup>lt;sup>34</sup> Regulation 18116, subd. (a)

<sup>&</sup>lt;sup>35</sup> Section 82036, subd. (a).

<sup>&</sup>lt;sup>36</sup> Section 84203.

<sup>&</sup>lt;sup>37</sup> Section 84211, subd. (f).

<sup>&</sup>lt;sup>38</sup> Section 84104.

is filed.<sup>39</sup> Examples if original source documentation that must be maintained includes copies of bills, receipts, and invoices for expenditures of \$25 or more.<sup>40</sup>

# Prohibition Against Cash Contributions and Expenditures of \$100 or More

No contribution of \$100 or more may be made or received in cash.<sup>41</sup> All contributions of \$100 or more must be made in the form of a written instrument containing the name of the contributor and the name of the payee and drawn from the account of the contributor.<sup>42</sup>

The Act further prohibits making an expenditure of \$100 or more in cash.<sup>43</sup> The Act defines "expenditure: as a payment, forgiveness of a loan, payment of a loan by a third party, or an enforceable promise to make payment, unless it is clear from the surrounding circumstances that it is not made for political purposes.<sup>44</sup>

# Joint and Several Liability of Principal Officer, Treasurer and Committee

Every committee must have a treasurer.<sup>45</sup> Committees must also identify a principal officer.<sup>46</sup> This individual is primarily responsible for approving the political activities of the committee, including, but not limited to, authorizing the content of communications, authorizing expenditures, including contributions, on behalf of the committee, and determining the committee's campaign strategy.<sup>47</sup> It is the duty of the treasurer and the principal officer to ensure that the committee complies with all the requirements of the Act.<sup>48</sup> For campaign reporting/filing obligations, the treasurer and the principal officer are liable, along with the committee, for violations of the Act.<sup>49</sup> If two or more persons are responsible for any violation, they shall be held jointly and severally liable.<sup>50</sup>

21 Regulation 18401, subd. (b)(2).

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<sup>&</sup>lt;sup>40</sup> Regulation 18401, subd. (a)(4).

<sup>&</sup>lt;sup>41</sup> Section 84300, subd. (a).

<sup>&</sup>lt;sup>42</sup> Section 84300, subd. (c).

<sup>&</sup>lt;sup>43</sup> Section 84300, subd. (b).

<sup>&</sup>lt;sup>44</sup> Section 82025.

<sup>&</sup>lt;sup>45</sup> Section 84100.

<sup>&</sup>lt;sup>46</sup> Section 84102, subd. (c).

<sup>&</sup>lt;sup>47</sup> Section 82047.6.

<sup>&</sup>lt;sup>48</sup> Sections 81004, 84100, 84104, and 84213, and Regulation 18427.

<sup>&</sup>lt;sup>49</sup> Section 83116.5 and Regulation 18316.6.

<sup>&</sup>lt;sup>50</sup> Section 83116.5 and 91006.

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# SUMMARY OF THE EVIDENCE

# Background

According to witness interviews, KCPR is made up of local medical marijuana activists who represent marijuana related policy issues in both Kern County and the City of Bakersfield. KCPR filed its original Statement of Qualification ("Form 410") with the Secretary of State's Office ("SOS") as general purpose committee on April 12, 2011. Campaign statements filed by KCPR with SOS show KCPR was active in several elections through 2018, and confirmed it represented issues in both Kern County and the City of Bakersfield.

On January 22, 2018, KCPR filed a Form 410 with SOS indicating they were a primarily formed City of Bakersfield committee "formed to support measurers for patient rights and oppose that are not for patient rights." During the relevant time periods, Hiestand served as the treasurer, and Jarvis was a principal officer. Linda Jarvis also served as a principal officer; however she is now deceased.

In 2018, a second committee, Kern Neighborhoods, was created, which consisted of the same group of activists connected to KCPR. Kern Neighborhoods filed its initial Form 410 with SOS and Kern County on September 19, 2018, identifying as a primarily formed ballot measure committee in support of Measure J. At the relevant time periods, Hiestand was named as the treasurer. Although Blakeley served as the assistant treasurer and principal officer, he signed all campaign statements.

Interviews conducted with volunteers and officers during the investigation confirmed KCPR supported Measure J and Measure O, and Kern Neighborhoods supported both Measure J and Measure O. During a recorded interview conducted by Special Investigator Kaitlin Osborn ("Osborn") on December 29, 2022, Heather Iriart ("Iriart") revealed she was an active member of KCPR since 2011 and a proponent of both Measure J and Measure O. In 2016, Iriart was working with KCPR and Respondent Jarvis to qualify Measure O for the City of Bakersfield. Respondent Jarvis and Iriart later became the proponents of Measure O. In addition, Iriart explained around May 2018, KCPR started the petition drive for Measure J. Her and Jarvis later became the proponents of Measure J. According to an interview on September 15, 2022 between Osborn and Blakeley, the assistant treasurer of Kern

1	Neighborhoods, Blakeley confirmed that Jarvis put together Kern Neighborhoods. Finally, during an
2	interview on September 23, 2022 with Osborn and Hiestand, the treasurer of KCPR in 2018, Hiestand
3	explained the two committees were fighting for the "same idea" and supporting local medical cannabis
4	collectives.
5	During the relevant time periods, KCPR and Kern Neighborhoods made numerous mistakes.
6	Both committees failed to timely file campaign statements and received cash contributions over \$100.
7	Kern Neighborhoods additionally failed to report contributor information, failed to maintain adequate
8	records, and made expenditures over \$100 in cash. Ultimately, the lack of records precluded the
9	Enforcement Division from determining if other violations of the Act occurred.
10	KCPR Violations
11	Failure to Timely File Campaign Statements
12	In 2018, KCPR filed an amendment to their Form 410 with SOS on January 22, 2018, indicating
13	they were a city committee "formed to support measures for patient rights and oppose that are not for
14	patient rights." Hiestand served as the treasurer, with Jarvis and Linda Jarvis serving as the principal
15	officers. KCPR filed a termination Form 410 with a termination date of December 31, 2018 with SOS
16	and City of Bakersfield on February 1, 2019.
17	In 2018, KCPR filed its first and only semiannual campaign statement with the City of
18	Bakersfield covering the period of January 1, 2018 to June 30, 2018 on August 1, 2018, one day late.
19	The next statement KCPR filed was the termination Form 410. A review of KCPR's campaign
20	statements reveals KCPR made more than \$500 in independent expenditures towards the 2018 General
21	Election. Therefore, it was required to file pre-election campaign statements. Based on its expenditures
22	and the date of termination, KCPR was required to file two pre-election campaign statements, and a
23	semi-annual campaign statement. Below is a chart of the missing filings:
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**Statement Period** 

# Improper Cash Contributions

KCPR was prohibited from receiving contributions of more than \$100 in cash, however the evidence shows that contributions totaling \$16,000 were received by KCPR in cash. In thier recorded interview on December 29, 2022, Iriart stated KCPR was primarily funded with cash because "none of the contributors (dispensaries) had access to a bank account." This statement is supported by the fact that marijuana is currently illegal at the federal level and providing financial services to cannabis industry clients requires consistent monitoring and oversight and is often a risk to the financial institution.

**Due Date** 

**Date Filed** 

Additionally, records of a cash ledger obtained from Blakeley and statements made by Blakeley support that contributions were collected in cash. In particular, contributions listed in the cash ledger on a page titled "KCPR Spreadsheet" could be matched to contributions KCPR reported on the only campaign statement it filed. Amounts, dates, and contributor information could be matched totaling \$16,000. Below is a chart of the \$16,000 in contributions reported by KCPR:

Statement	Statement Date Received Contributor		<b>Contribution Amount</b>	
1/1/18 to 6/30/18	4/16/18 Tanner Vest Collective		\$5,000	
1/1/18 to 6/30/18	4/16/18	Antelope Valley Diamond	\$5,000	
	Collective			
1/1/18 to 6/30/18	3 to 6/30/18 4/16/18 The Healing Co-op I		\$2,000	
1/1/18 to 6/30/18	/18 to 6/30/18 4/20/18 Antelope Valley Diamon		\$2,000	
	Collective			
1/1/18 to 6/30/18	/1/18 to 6/30/18		\$2,000	

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# Kern Neighborhoods Violations

# Failure to Timely File the Statement of Organization

A recipient committee must file a statement of organization within 10 days of the committee reaching the \$2,000 threshold.<sup>51</sup> Kern Neighborhoods filed its initial Form 410 with SOS on September 19, 2018 indicating the date of qualification was April 16, 2018. Records provided by Blakeley confirmed the date of qualification was April 16, 2018. Kern Neighborhoods was required to file its statement of organization no later than April 26, 2018. Therefore, Kern Neighborhoods did not timely file its statement of organization.

# Failure to Timely File Campaign Statements

Kern Neighborhoods, as a primarily formed committee in support of Measure J, was required to timely file pre-election campaign statements.<sup>52</sup> A review of the campaign statements during the relevant time period confirmed more than 70% of its total contributions and expenditures were made on Measure J.

The first campaign statement filed by Kern Neighborhoods in Kern County was the first preelection statement covering the period of January 1, 2018 to September 22, 2018. The statement was filed on October 11, 2018, 15 days late. Based on the reported date of qualification as well as contributions reported as early as April 16, 2018 on the pre-election statement, Kern Neighborhoods was required to file a semi-annual statement covering the period of January 1, 2018 to June 30, 2018 by the July 31, 2018 due date. Therefore, the pre-election statement filed by Kern Neighborhoods was required to cover the period of July 1, 2018 to September 22, 2018, instead of January 1, 2018 to September 22, 2018. Kern Neighborhoods then timely filed its second pre-election statement covering the period of September 23, 2018 to October 10, 2018.

Kern Neighborhoods filed a termination semiannual campaign statement covering the period of October 21, 2018 to January 31, 2019 on February 14, 2019, with a termination date of November 13,

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<sup>&</sup>lt;sup>51</sup> Section 84101.

<sup>&</sup>lt;sup>52</sup> Section 84200.5, subd. (a).

was due on January 31, 2019. Therefore, this statement was untimely filed. The following is a summary of the late and missing filings:

2018. This statement should have covered the period of October 21, 2018 to November 13, 2018 and

Type	Period	Date Filed	Due	Days
	Covered			Late
Form 410	N/A	9/19/18	4/26/18	146
Semi-Annual	1/1/18 to	Not Filed	7/31/18	N/A
	6/30/18			
1 <sup>st</sup> Pre-	7/1/18 to	10/11/18	9/27/18	15
election	$9/22/18^{53}$			
2 <sup>nd</sup> Pre-	9/23/18/ to	10/23/18	10/25/18	0
election	10/20/18			
Semi-Annual	10/21/18 to	2/14/19	1/31/19	14
	$12/31/18^{54}$			

# Failure to Timely File 24-Hour Contribution Report

On the second pre-election campaign statement covering the period of September 23, 2018 to October 20, 2018 Kern Neighborhoods reported one contribution in the amount of \$1,217 from Vape and Bake received on October 17, 2018. The contribution reported is over \$1,000, and therefore required a 24-hour contribution report to be filed by October 18, 2018. According to filing officer records in Kern County, Kern Neighborhoods failed to timely file the required 24-hour contribution report.

# Failure to Report Contributor Information

The Act requires committees reporting on campaign statements to include the date and amount of each contribution received from the contributor during the reporting period and the cumulative amount of contributions received from the contributor. On the campaign statement covering the period of January 1, 2018 to September 22, 2018 Kern Neighborhoods reported several contributions over

<sup>&</sup>lt;sup>53</sup> Instead of filing for the period covering June 1, 2018 to September 22, 2018, Kern Neighborhoods dated the statement January 1, 2018 to September 22, 2018.

<sup>&</sup>lt;sup>54</sup> The filed statement covered a broader reporting period of October 21, 2018 to January 31, 2019.

\$1,000, with contribution amounts ranging from \$2,000 to \$83,120. In the "date received" section of Schedule A of that campaign statement, Kern Neighborhoods cited date ranges for the contributions, instead of the specific date each contribution was made and the cumulative total from the contributor. Therefore, Kern Neighborhoods failed to timely report all contributor information, as required.

# Failure to Maintain Adequate Campaign Records

Adequate records were not maintained for all reported contributions totaling \$203,287 and expenditures totaling \$202,342. On February 6, 2019 the Enforcement Division requested all records from Kern Neighborhoods, including but not limited to bank statements, copies of contributor checks, deposit slips, and all invoices for the committee. Responsive materials to the records request failed to substantiate the committee's campaign activity. Additionally, on March 18, 2019 a subpoena was issued to the Kern Neighborhoods campaign bank account requesting relevant records covering the period of January 1, 2018 to December 31, 2018. Responsive materials to the subpoena revealed three transactions through the campaign bank account, as detailed subsequently.

Treasurer Hiestand, as part of his interview with Osborn, was asked again whether he maintained any of the Kern Neighborhood's records. Hiestand sated he did not have any records for Kern Neighborhoods. Importantly, all campaign statements reflect that Blakeley, the assistant treasurer signed all statements for Kern Neighborhoods.

Assistant treasurer Blakeley, during his recorded interview on September 15, 2022, was asked to provide records for the committee. He stated he maintained some records for Kern Neighborhoods in 2018 which he kept in a record book. Blakeley indicated when the Enforcement Division requested records February 6, 2019, Blakeley was unable to locate the record book. However, since then, he was able to locate it. Blakeley described the record book as a handwritten cash ledger of all payments received with information regarding when and who payments were received from.

After the recorded interview, Blakeley provided Osborn with photos of an incomplete cash ledger. The cash ledger consisted of pages titled "KCPR spreadsheet," "Cash Receipts Paid to Coordinators" and "Cash Out Receipt Banked." The first two pages also had a column titled "\$ for

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Signatures" with a list of names and local dispensaries under it. The third page, "Cash Out Receipt Banked" had a similar column titled "\$ for association." The book contained some information on advertising expenses and other hand-written notations pertaining to the financial activity of Kern Neighborhoods. The cash ledger pages also contained notes in the margins with what appears to be totals. The totals listed however did not match the amounts listed on other pages. No additional invoices, receipts, or records were produced to support Kern Neighborhoods contributions or expenditures.

During the recorded interview, records specifically related to advertisements produced by Kern Neighborhoods in support of Measure J were requested. According to Blakeley, some advertising was paid for directly by various collectives as non-monetary contributions. Other than the cash ledger, no additional invoices, receipts, or records were produced to support these payments or confirm details about any advertisements.

In summary, the records Blakeley provided failed to substantiate the campaign statements and their accuracy. The cash ledger photos and the campaign bank account statements do not provide a clear record of contributions received and expenditures made by Kern Neighborhoods. The lack of records precluded the Enforcement Division from confirming all reported contributions and expenditures. The lack of records also precluded the Enforcement Division from determining any other violations of the Act including, but not limited to, failure to accurately report contributions, expenditures and sub vendor information, failure to timely file additional 24-hour contribution reports, advertisement disclosure violations, money laundering, and misuse of campaign funds.

### Improper Cash Contributions and Expenditures

Kern Neighborhoods received all reported contributions totaling \$202,387 and made expenditures totaling \$202,342 solely with cash. During Blakeley's recorded interview with Osborn, Blakeley stated he collected contributions by going to various dispensary locations, in person, to collect envelopes of money. The envelope's contained the cash contributions. When asked approximately how much cash was collected Blakeley explained it was "quite a bit, thousands and thousands, tens of

thousands." Blakeley summarized; it was "a lot of money over a lot of time." Blakeley stated once he received the cash, he did not deposit the cash contributions into the bank account for Kern Neighborhoods.

A review of Kern Neighborhoods bank account confirmed that contributions were not deposited into the committee bank account. The bank account showed three transactions. On October 15, 2018 two deposits were made at Family Dollar, the first for \$400 and the second for \$300. On October 16, 2018 a transaction was made to Intermarket Manufacturer for \$608. The lack of deposits in the bank account supports the claim Kern Neighborhoods worked primarily in cash.

After the cash was picked up by Blakeley, Blakeley stated the cash was brought directly to Phillip Ganong's ("Ganong") law office. Blakeley further stated Ganong then distributed the cash at his law office and that most of the cash, if not all, was used for signature canvassers. However, Blakeley stated he had no documents, other than the cash ledger, to show what the cash was used for. Blakeley stated Mike Myers ("Myers") received some of the cash envelopes directly but other than Myers, he never physically saw where the money went after it was dropped off at Ganong's law office. Myers was listed as receiving \$189, 211 dollars over the period of January 1, 2018 to September 22, 2018 on Kern Neighborhoods campaign statement covering the period of January 1, 2018 to September 22, 2018.

Iriart also confirmed Kern Neighborhoods collected contributions in cash. During her recorded interview, Iriart stated the Measure J committee "was working with straight cash." In a subsequent, non-recorded interview with Osborn on January 5, 2023 Iriart confirmed the information Blakeley stated. Iriart reiterated cash was received and "people were paid out in cash." She stated cash was dropped of at Ganong's law office and kept in a safe overnight because "it was too much cash to carry around." Iriart additionally stated several people, including herself, had access to the safe, and that cash was exchanged at Ganong's office between parties. However, Iriart could not provide additional information regarding how the cash was distributed after it was dropped off at Ganong's law office. Below is a chart of all reported contributions received in cash to Kern Neighborhoods, totaling \$202,387:

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<b>Statement Period</b>	Date <sup>55</sup>	Name/Contributor	<b>Contribution Amount</b>
1/1/18 to 9/22/18	4/16/18 to 7/17/18	Antelope Valley Diamond	\$55,250
		Collective	
1/1/18 to 9/22/18	4/16/18 to 8/1/18	Tanner Vest Collective	\$83,120
1/1/18 to 9/22/18	5/6/18 to 8/2/18	Plum Tree Collective	\$29,000
1/1/18 to 9/22/18	6/5/18 to 9/9/18	Vape and Bake	\$10,900
1/1/18 to 9/22/18	6/5/18 to 9/9/18	County Line Organics	\$10,900
1/1/18 to 9/22/18	5/26/18 to 5/30/18	Organic Health Solutions	\$6,000
1/1/18 to 9/22/18	5/14/18	Big O Relief	\$2,000
1/1/18 to 9/22/18	4/16/18 to 5/1/18	Therapeutic Health Center	\$4,000
9/23/18 to	10/17/18	Vape and Bake	\$1,217
10/20/18			

Below is a chart of all reported expenditures made in cash by Kern Neighborhoods, totaling \$202,342:

Statement	Name of Payee	Description of	<b>Expenditure Amount</b>
Period		Payment	
1/1/18 to 9/22/18	Mike Myers	For signature	\$189, 211
		gathering to get	
		initiative on ballot	
1/1/18 to 9/22/18	Vape and Bake	Billboards and Shirts	\$6,857
		Yes on J	
1/1/18 to 9/22/18	Tanner Vest Collective	Billboards Yes on J	\$5,057
1/1/18 to 9/22/18	Vape and Bake	Yard Signs	\$1,217

#### **VIOLATIONS**

#### KCPR Violations

### Count 1: Failure to Timely File Pre-election Campaign Statement

KCPR, Hiestand, and Jarvis failed to timely file the pre-election campaign statement for the reporting period of July 1, 2018 to September 22, 2018 in violation of Section 84200.5, subdivision (a); and 84200.8, subdivision (b).

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with corresponding date ranges.

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<sup>55</sup> Kern Neighborhoods failed to report specific dates of contributions, but instead reported contributions in lump sums

Count 2: Failure to Timely File Pre-election Campaign Statement
KCPR, Hiestand, and Jarvis failed to timely file the pre-election campaign statement for the
reporting period of September 23, 2018 to October 20, 2018 in violation of Sections 84200.5,
subdivision (a); and 84200.8, subdivision (b).
Count 3: Failure to Timely File Semiannual Campaign Statement
KCPR, Hiestand, and Jarvis failed to timely file the semiannual campaign statement for the
reporting period of October 21, 2018 to December 31, 2018, in violation of Section 84200, subdivision
(a).
Count 4: Improper Cash Contributions of \$100 or More
KCPR, Hiestand, and Jarvis accepted cash contributions of more than \$100, during the reporting
period of January 1, 2018 to June 30, 2018, in violation of Section 84300, subdivision (a).
Count 5: Improper Cash Contributions of \$100 or More
KCPR, Hiestand, and Jarvis accepted cash contributions of more than \$100, during the reporting
period of July 1, 2018 to September 22, 2018, in violation of Section 84300, subdivision (a).
Kern Neighborhoods
Count 6: Failure to Timely File an Amendment to Statement of Organization
Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the statement of organization
within 10 days of qualifying as a committee, in violation of Section 84101(a).
Count 7: Failure to Timely File Semiannual Campaign Statement
Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the semiannual campaign
statement for the reporting period of January 1, 2018 to June 30, 2018, in violation of Section 84200,
subdivision (a).
Count 8: Failure to Timely File Pre-election Campaign Statement
Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the pre-election campaign
statement for the reporting period of July 1, 2018 to September 22, 2018 in violation of Sections
84200.5, subdivision (a); and 84200.8, subdivision (b).
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1	Count 9: Failure to Timely File Pre-election Campaign Statement
2	Kern Neighborhoods, Hiestand, Edwards and Blakeley failed to timely file the pre-election
3	campaign statement for the reporting period of September 23, 2018 to October 20, 2018 in violation of
4	Sections 84200.5, subdivision (a); and 84200.8, subdivision (b).
5	Count 10: Failure to Timely File Semiannual Campaign Statement
6	Kern Neighborhoods, Hiestand, Blakeley failed to timely file the semiannual campaign statemen
7	for the reporting period of October 21, 2018 to December 131, 2018, in violation of Section 84200,
8	subdivision (a).
9	Count 11: Failure to Timely File A 24-Hour Contribution Report
10	Kern Neighborhoods, Hiestand, and Blakeley failed to timely a 24-hour contribution report for a
11	\$1,217 contribution received on October 17, 2018, in violation of Section 84203.
12	Count 12: Failure to Report Contributor Information
13	Kern Neighborhoods, Hiestand, and Blakeley failed to timely report the date of each contribution
14	on the pre-election campaign statement covering the period of July 1, 2018 to September 22, 2018, in
15	violation of Section 84211, subdivision (f).
16	Count 13: Failure to Keep Adequate Records
17	Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for
18	Kern Neighborhood's contributions and expenditures during the reporting period of January 1, 2018 and
19	June 31, 2018, in violation of Section 84104.
20	Count 14: Failure to Keep Adequate Records
21	Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for
22	Kern Neighborhood's contributions and expenditures during the reporting period of July 1, 2018 to
23	September 22, 2018, in violation of Section 84104.
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1	Count 15: Failure to Keep Adequate Records
2	Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for
3	Kern Neighborhood's contributions and expenditures during the reporting period of September 23, 2018
4	to October 20, 2018, in violation of Section 84104.
5	Count 16: Failure to Keep Adequate Records
6	Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for
7	Kern Neighborhood's contributions and expenditures during the reporting period of October 21, 2018 to
8	December 31, 2018, in violation of Section 84104.
9	Count 17: Improper Cash Contributions of \$100 or More
10	Kern Neighborhoods, Hiestand, and Blakeley accepted cash contributions of more than \$100
11	during the reporting period of July 1, 2018 to September 22, 2018, in violation of Section 84300,
12	subdivision (a).
13	Count 18: Improper Cash Contributions of \$100 or More
14	Kern Neighborhoods, Hiestand, and Blakeley accepted cash contributions of more than \$100
15	during the reporting period of September 23, 2018 to October 20, 2018, in violation of Section 84300,
16	subdivision (a).
17	Count 19: Improper Cash Expenditures of \$100 or More
18	Kern Neighborhoods, Hiestand, and Blakeley made cash expenditures of more than \$100 during
19	the reporting period of July 1, 2018 to September 22, 2018, in violation of Section 84300, subdivision
20	(b).
21	EXCULPATORY INFORMATION
22	Respondents, Blakeley and Hiestand were cooperative with the Enforcement Division in their
23	investigation into the potential violations in this case. Although both Kern Neighborhoods and KCPR
24	filed campaign statements late and have missing campaign statements, the statements both committees
25	filed were filed prior to the election.
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As part of his interview with Osborn, Hiestand was asked again whether he maintained any of
the Kern Neighborhood's records. Hiestand stated he was put on the Kern Neighborhoods campaign
forms as the treasurer without his consent and never agreed to the position. Hiestand stated he did not
have any records for Kern Neighborhoods. Blakeley confirmed this information during the course of
the investigation, and confirmed he, not Hiestand, signed all campaign statements for Kern
Neighborhoods.
CONCLUSION
Probable cause exists to believe respondents Kern Neighborhoods, KCPR, Edwards, Blakley
Hiestand, and Jeff Jarvis violated the Act as detailed above. The Enforcement Division respectfully
requests an order finding probable cause pursuant to Section 83115.5 and Regulation 18361.4.
Dated: April 12, 2023
Respectfully Submitted,
FAIR POLITICAL PRACTICES COMMISSION
Christopher Burton Acting Enforcement Chief
M Nay.
By: Marissa Nash
Commission Counsel Enforcement Division
21



### AFFIDAVIT OF SERVICE

Case:	Court:	County:	Job:
18/976	THE FAIR POLITICAL PRACTICES COMMISSION	Kern	8702521
40.00	Petitioner: ATTER OF: KERN CITIZENS FOR PATIENT RIGHTS	Defendant / Respon	ndent:
Received by:		For:	
East Kern Attorney Services		CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION	
To be served upon: TIM BLAKELEY			

I. Kenneth Yule, being duly sworn, depose and say: I am over the age of 18 years and not a party to this action, and that within the boundaries of the state where service was effected, I was authorized by law to make service of the documents and informed said person of the contents herein

Recipient Name / Address: TIM BLAKELEY, 1809 Jamie Way, Rosamond, CA 93560

Manner of Service: Personal/Individu

Personal/Individual, Apr 14, 2023, 3:35 pm PDT

Documents:

REPORT IN SUPPORT OF A FINDING OF PROBABLE CAUSE (Received Apr 12, 2023 at 5:26pm PDT)

### Additional Comments:

1) Successful Attempt: Apr 14, 2023, 3:35 pm PDT at 1809 Jamie Way, Rosamond, CA 93560 received by TIM BLAKELEY. Age: 35; Ethnicity: Caucasian; Gender: Male; Weight: 180; Height: 5'9"; Hair: Red; Eyes: Blue;

Kenneth Yule

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Date

04(18/2023

East Kern Attorney Services 2053 Belshaw Street #817 Mojave, CA 93501 (877) 926-2149



1	JAMES M. LINDSAY Chief of Enforcement	
2	Marissa Corona	
	Commission Counsel FAIR POLITICAL PRACTICES COMMISSIO	)N
3	1102 Q Street, Suite 3050 Sacramento, CA 95811	
4	Telephone: (279) 237-5932 Email: MCorona@fppc.ca.gov	
5	Attorneys for Complainant	
6	Enforcement Division of the Fair Political Practices	s Commission
7	REFORE THE FAIR POLITIC	AL PRACTICES COMMISSION
8		CALIFORNIA
9	STATE OF	CALIFORNIA
10	In the Matter of	) FPPC No. 2018-00976
11		) ) EX PARTE REQUEST FOR A FINDING OF
12	KERN NEIGHBORHOODS FOR RESPONSIBLE REGULATION IN SUPPORT OF MEASURE J, LARRY	) PROBABLE CAUSE AND AN ORDER THAT ) AN ACCUSATION BE PREPARED AND ) SERVED
13	HIESTAND AND TIM BLAKELEY	)
14	Respondents.	) Gov. Code § 83115.5 )
15		
16	TO THE HEARING OFFICER OF THE	FAIR POLITICAL PRACTICES COMMISSION:
17	Pursuant to Section 83115.5 of the Politica	al Reform Act (the "Act") <sup>1</sup> and Regulation 18361.4
18	Respondents, Kern Neighborhoods for Respons	sible Regulation in Support of Measure J ("the
	Committee"), treasurer Larry Hiestand ("Hiestand	") and assistant treasurer Tim Blakeley ("Blakeley")
19	were served with a copy of a report in support of a	finding of probable cause ("PC Report") in the above-
20	entitled matter. <sup>2</sup> The PC Report, attached as "Exhibit A," was part of a packet of materials, including a	
21	cover letter, a memorandum describing probable ca	use proceedings, and a probable cause checklist form.
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25	code. The regulations of the Fair Political Practices Commis California Code of Regulations, and all regulatory references	§§ 81000 through 91014, and all statutory references are to this sion are contained in §§ 18104 through 18998 of Title 2 of the are to this source.
26	<sup>2</sup> Gov. Code § 83115.5; Cal. Code Reg., tit. 2, § 18361.4.	1
27		SABLE CAUSE AND AN ORDER RE: ACCUSATION . 2018-00976

The PC report was personally served on Larry Hiestand on April 12, 2023, and on Tim Blakeley on April 14, 2023. A copy of the proof of service for each respondent is attached as "Exhibit B."

In the cover letter dated April 12, 2023, and the attached materials, Respondents were advised that they could respond in writing to the PC Report and orally present the case to the Hearing Officer at a probable cause conference to be held in Sacramento. Respondents were further advised that in order to have a probable cause conference they needed to make a written request for one within 21 days of the date they received the PC Report, or the date requested records were sent by the Enforcement Division. Additionally, Respondents were advised that if they did not request a probable cause conference, such a conference would not be held and probable cause would be determined based solely on the PC Report and any written response submitted within 21 days of the date of service of the PC Report, or the date requested records were sent by the Enforcement Division. To date, Respondents have not submitted a written response or requested a probable cause conference.

WHEREFORE, based on the attached PC Report, the Enforcement Division requests a finding by the Hearing Officer that probable cause exists to believe that the Respondent committed fourteen violations of the Act, stated as follows:

### Count 1: Failure to Timely File an Amendment to Statement of Organization

Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the statement of organization within 10 days of qualifying as a committee, in violation of Section 84101(a).

### Count 2: Failure to Timely File Semiannual Campaign Statement

Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the semiannual campaign statement for the reporting period of January 1, 2018 to June 30, 2018, in violation of Section 84200, subdivision (a).

### Count 3: Failure to Timely File Pre-election Campaign Statement

Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the pre-election campaign statement for the reporting period of July 1, 2018 to September 22, 2018 in violation of Sections 84200.5, subdivision (a); and 84200.8, subdivision (b).

EX PARTE REQUEST FOR A FINDING OF PROBABLE CAUSE AND AN ORDER RE: ACCUSATION FPPC NO. 2018-00976

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1	A copy of this Request was mailed	d via U.S. Mail to the Respondents on February 8, 2024 at the
2	last known address, as follows:	
3 4 5 6 7 8	Larry Hiestand 14012 Calle Rosales Bakersfield, CA 93314  Tim Blakeley 1809 Jamie Way Rosamond, CA 93560	
9		
10	Dated: February 8, 2024	Respectfully Submitted,
11		
12		FAIR POLITICAL PRACTICES COMMISSION James M. Lindsay
13		James M. Lindsay Chief of Enforcement
14		1 10 orange
15		By: Marissa Corona
16		Commission Counsel Enforcement Division
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Respondents.

In the Matter of

KERN NEIGHBORHOODS FOR
RESPONSIBLE REGULATION IN
SUPPORT OF MEASURE J, LARRY
HIESTAND AND TIM BLAKELEY

PPPC No. 2018-00976

SIPPIC No. 2018-00976

ORDER TO PROBABLE CAUSE AND ACCUSATION

ACCUSATION

ACCUSATION

) Gov. Code § 83115.5

By means of an Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served, dated February 8, 2024 the Enforcement Division submitted the above-entitled matter to the Hearing Officer for a determination of Probable Cause. As set forth in the Ex Parte Request for a Finding of Probable Cause and an Order that an Accusation Be Prepared and Served ("Ex Parte Request"), the Enforcement Division personally served a Report in Support of a Finding of Probable Cause ("PC Report") on treasurer Larry Hiestand ("Hiestand") on April 12, 2023 and on assistant treasurer Tim Blakeley ("Blakeley") on April 14, 2023. Accompanying the PC Report was a packet of materials that informed the Respondents of their right to file a written response to the PC Report and to request a probable cause conference within 21 days following service of the PC Report, or transmittal of any requested records by the Enforcement Division. During the 21 days that followed service of the PC Report, Respondents did not file a response to the PC Report, request records, or request a probable cause conference. Pursuant to California Code of Regulations title 2, section 18361.4, <sup>1</sup> determination of probable cause may be made solely on papers submitted when the respondent does not request a probable cause conference.

In making a probable cause determination, it is the duty of the Hearing Officer of the Fair Political Practices Commission to determine whether probable cause exists to believe that a respondent violated

<sup>&</sup>lt;sup>1</sup> The Political Reform Act is contained in Government Code sections 81000 through 91014. The regulations of the Fair Political Practices Commission are contained in Sections 18110 through 18997 of Title 2 of the California Code of Regulations.

the Political Reform Act as alleged by the Enforcement Division in the PC Report served on the respondent.

Probable cause to believe a violation has occurred can be found to exist when "the evidence sufficiently supports a reasonable belief or strong suspicion that the Act has been violated."<sup>2</sup>

The PC Report served on Respondents Hiestand and Blakeley and the subsequent Ex Parte Request in this matter alleges fourteen violations of the Political Reform Act were committed, as follows:

### Count 1: Failure to Timely File an Amendment to Statement of Organization

Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the statement of organization within 10 days of qualifying as a committee, in violation of Section 84101(a).

### Count 2: Failure to Timely File Semiannual Campaign Statement

Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the semiannual campaign statement for the reporting period of January 1, 2018 to June 30, 2018, in violation of Section 84200, subdivision (a).

### Count 3: Failure to Timely File Pre-election Campaign Statement

Kern Neighborhoods, Hiestand, and Blakeley failed to timely file the pre-election campaign statement for the reporting period of July 1, 2018 to September 22, 2018 in violation of Sections 84200.5, subdivision (a); and 84200.8, subdivision (b).

### Count 4: Failure to Timely File Pre-election Campaign Statement

Kern Neighborhoods, Hiestand, Edwards and Blakeley failed to timely file the pre-election campaign statement for the reporting period of September 23, 2018 to October 20, 2018 in violation of Sections 84200.5, subdivision (a); and 84200.8, subdivision (b).

### Count 5: Failure to Timely File Semiannual Campaign Statement

Kern Neighborhoods, Hiestand, Blakeley failed to timely file the semiannual campaign statement for the reporting period of October 21, 2018 to December 131, 2018, in violation of Section 84200, subdivision (a).

### Count 6: Failure to Timely File A 24-Hour Contribution Report

<sup>2</sup> Cal. Code Reg., tit. 2, § 18361.4, subd. (a).

Kern Neighborhoods, Hiestand, and Blakeley failed to timely a 24-hour contribution report for a \$1,217 contribution received on October 17, 2018, in violation of Section 84203.

### Count 7: Failure to Report Contributor Information

Kern Neighborhoods, Hiestand, and Blakeley failed to timely report the date of each contribution on the pre-election campaign statement covering the period of July 1, 2018 to September 22, 2018, in violation of Section 84211, subdivision (f).

#### Count 8: Failure to Keep Adequate Records

Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for Kern Neighborhood's contributions and expenditures during the reporting period of January 1, 2018 and June 31, 2018, in violation of Section 84104.

### Count 9: Failure to Keep Adequate Records

Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for Kern Neighborhood's contributions and expenditures during the reporting period of July 1, 2018 to September 22, 2018, in violation of Section 84104.

### Count 10: Failure to Keep Adequate Records

Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for Kern Neighborhood's contributions and expenditures during the reporting period of September 23, 2018 to October 20, 2018, in violation of Section 84104.

#### Count 11: Failure to Keep Adequate Records

Kern Neighborhoods, Hiestand, and Blakeley failed to maintain detailed campaign records for Kern Neighborhood's contributions and expenditures during the reporting period of October 21, 2018 to December 31, 2018, in violation of Section 84104.

### Count 12: Improper Cash Contributions of \$100 or More

Kern Neighborhoods, Hiestand, and Blakeley accepted cash contributions of more than \$100 during the reporting period of July 1, 2018 to September 22, 2018, in violation of Section 84300, subdivision (a).

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### Count 13: Improper Cash Contributions of \$100 or More Kern Neighborhoods, Hiestand, and Blakeley accepted cash contributions of more than \$100 during the reporting period of September 23, 2018 to October 20, 2018, in violation of Section 84300, subdivision (a). Count 14: Improper Cash Expenditures of \$100 or More Kern Neighborhoods, Hiestand, and Blakeley made cash expenditures of more than \$100 during the reporting period of July 1, 2018 to September 22, 2018, in violation of Section 84300, subdivision (b). I therefore direct that the Enforcement Division issue an accusation against the Respondents, Hiestand and Blakeley in accordance with this finding. IT IS SO ORDERED. February 9, 2024 Dated: Hearing Officer Fair Political Practices Commission

# FPPC No. 2018-00976, In the matter of Kern Neighborhoods for Responsible Regulation in Support of Measure J, Larry Hiestand and Tim Blakeley

#### **PROOF OF SERVICE**

At the time of service, I was over 18 years of age and not a party to this action. My business address is Fair Political Practices Commission, 1102 Q Street, Suite 3000, Sacramento, CA 95811. On the date below, I served the following document:

### FINDING OF PROBABLE CAUSE AND ORDER TO PREPARE AND SERVE AN ACCUSATION

#### **MANNER OF SERVICE**

(U.S. Mail) By causing a true copy thereof to be served on the parties in this action through the U.S. Mail and addressed as listed below. I am familiar with the procedure of the Fair Political Practices Commission for collection and processing of correspondence for mailing with the United States Postal Service, and the fact that the correspondence would be deposited with the United States Postal Service that same day in the ordinary course of business.

#### SERVICE LIST

Larry Hiestand 14012 Calle Rosales Bakersfield, CA 93314 Tim Blakeley 1809 Jamie Way Rosamond, CA 93560

(By Personal Service) On Thursday, February 15, 2024, at approximately 3:30 p.m., I personally served:

Marissa Corona, Commission Counsel, at 1102 Q Street, Suite 3000, Sacramento, CA 95811.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct and that this document is executed at Sacramento, California, on February 15, 2024.

Sasha Linker



I	I .		
1	JAMES M. LINDSAY		
2	Chief of Enforcement MARISSA CORONA Commission Counsel FAIR POLITICAL PRACTICES COMMISSION		
3			
4	1102 Q St, Suite 3050 Sacramento, CA 95811		
5	Telephone: (279) 237-5932 Email: mcorona@fppc.ca.gov		
6	Attorneys for Complainant Enforcement Division of the Fair Political Practices Commission		
7	Enforcement Division of the Fair Political Practice	s Commission	
8	BEFORE THE FAIR POLITIC	AL PRACTICES COMMISSION	
9		CALIFORNIA	
10			
11	In the Matter of:	) FPPC No. 18/976	
12			
13	KERN NEIGHBORHOODS FOR RESPONSIBLE REGULATION IN	ACCUSATION	
14	SUPPORT OF MEASURE J AND TIM BLAKELEY		
15	DEAKEEL I	) (Gov. Code §11503)	
16	Respondents.		
17			
18	Complainant, the Enforcement Division of	the Fair Political Practices Commission, after a finding	
19	of probable cause pursuant to Government Code Section 83115.5, alleges the following:		
20	JURIS	<u>DICTION</u>	
21	1. Complainant is the Enforcement Division of the Fair Political Practices Commission (the		
22	"Commission") and makes this Accusation in its official capacity and in the public interest.		
23	2. The authority to bring this action is	derived from Title 2, California Code of Regulations,	
24	Sections 18361 and 18361.4, subdivision (g	), and the statutory law of the State of California,	
25	specifically including, but not limited to, Gov	vernment Code Sections 83111, 83116, and 91000.5,	
26	which assign to the Enforcement Division t	he duty to administer, implement, and enforce the	
27	provisions of the Political Reform Act, found a	t Government Code Sections 81000 through 91014.	
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FPPC Case No. 18/976

- 3. When enacting the Political Reform Act (the "Act"), California voters specifically found and declared that previous laws regulating political practices had suffered from inadequate enforcement, and it was their purpose to ensure that the Act be vigorously enforced.<sup>2</sup>
- 4. To that end, Section 81003 requires that the Act be liberally construed to achieve its purposes.
- 5. One of the stated purposes of the Act is to ensure that receipts and expenditures in election campaigns are fully and truthfully disclosed so that voters are fully informed and improper practices are inhibited.<sup>3</sup> Another purpose is to provide adequate enforcement mechanisms so that the Act will be "vigorously enforced."4

#### **RESPONDENTS**

- 6. Respondent, Kern Neighborhoods for Responsible Regulation in Support of Measure J ("Kern Neighborhoods"), was at the relevant times a primarily formed ballot measure committee supporting Measure J. Measure J was a recreational marijuana ban and medical marijuana regulation and taxation initiative that appeared on the November 6, 2018 General Election ballot in Kern County. Measure J was ultimately unsuccessful.
- 7. Respondent, Tim Blakeley ("Blakeley"), was named principal officer of Kern Neighborhoods beginning September 11, 2018<sup>5</sup> until the date of termination. Blakeley was also named as the assistant treasurer, and the evidence shows that Blakeley acted as the treasurer throughout the life of the Kern Neighborhoods committee and signed all campaign statements. Larry Hiestand ("Hiestand"), who was the identified treasurer on Kern Neighborhoods' campaign statements, is not a named Respondent in this Accusation.

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<sup>1</sup> The Political Reform Act is contained in Government Code sections 81000 through 91014. The regulations of the Fair Political Practices Commission are contained in Sections 18104 through 18998 of Title 2 of the California Code of Regulations.

<sup>&</sup>lt;sup>2</sup> Sections 81001, subdivision (h), and 81002, subdivision (f). <sup>3</sup> Section 81002, subdivision (a).

<sup>&</sup>lt;sup>4</sup> Section 81002, subdivision (f).

<sup>&</sup>lt;sup>5</sup> Hannah Edwards was named the principal officer of Kern Neighborhoods from August 15, 2018 to September 11, 2018. However, the investigation provided no indication she was involved with Kern Neighborhoods and its decision-making.

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#### APPLICABLE LAW

8. All applicable law in this Accusation is the law as it existed during the relevant time for the violations alleged.

#### Committee

- 9. Under the Act, "committee" means any person or combination of persons who directly or indirectly receives contributions totaling \$2,000 or more in a calendar year. This type of committee is known as a recipient committee.
- 10. A "primarily formed committee" means a recipient committee which is formed or exists primarily to support or oppose any of the following: a single candidate; a single measure; a group of specific candidates being voted upon in the same city, county, or multicounty election; or two or more measures being voted upon in the same city, county, multicounty, or state election. A recipient committee is considered to be "formed or existing primarily to support or oppose" a candidate or measure if the committee's primary purpose and activities are to support or oppose candidates or measures, or if the committee makes more than 70% of its total contributions and expenditures on all candidates and measures on those specific candidates or measures during the relevant time period. Within 30 days of the designation of the numerical order of propositions appearing on the ballot, any committee which is primarily formed to support or oppose a ballot measure shall, if supporting the measure, include the statement, "a committee for Proposition \_\_\_\_\_," in any reference to the committee required by law.

### Duty to File and Amend Statement of Organization

11. A recipient committee must file a statement of organization within 10 days of the committee reaching the \$2,000 threshold.<sup>10</sup> The statement is required to include the name of the committee.<sup>11</sup> If there is a change to any of the information contained in the statement of organization, an amendment shall be filed within 10 days to reflect the change.<sup>12</sup>

<sup>&</sup>lt;sup>6</sup> Section 82013, subdivision (a).

<sup>&</sup>lt;sup>7</sup> Section 82047.5

<sup>&</sup>lt;sup>8</sup> Regulation 18247.5, subd. (c)(3).

<sup>&</sup>lt;sup>9</sup> Section 84017.

<sup>&</sup>lt;sup>10</sup> Section 84101.

<sup>&</sup>lt;sup>11</sup> Section 84102.

<sup>&</sup>lt;sup>12</sup> Section 84103, subd (a).

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12. The Act requires committees and treasurers to file campaign statements and reports at specific times disclosing information regarding contributions received and expenditures made by the campaign committees. <sup>13</sup> If the filing due date for a statement or report falls on a Saturday, Sunday, or official state holiday, then the filing due date shall be extended to the next regular business day. <sup>14</sup> This extension does not apply to 24-hour contribution reports when the due date for these reports falls on a Saturday, Sunday, or official state holiday immediately prior to an election. <sup>15</sup>

### **Duty to File Pre-Election Campaign Statements**

- 13. Primarily formed committees to support or oppose a measure appearing on the ballot to be voted on at the next election shall file pre-election campaign statements.<sup>16</sup>
- 14. The first pre-election campaign statement, for the period ending in 45 days before the election, shall be filed no later than 40 days before the election.<sup>17</sup> Committees must file a second pre-election statement for the reporting period ending 17 days before the election no later than 12 days before the election.<sup>18</sup> If the person has not previously filed a campaign statement, the period covered begins on January 1.<sup>19</sup>
- 15. For the November 6, 2018 General Election, committees were required to file the first preelection campaign statement for the period of July 1, 2018 to September 22, 2018, no later than September 27, 2018. Committees were also required to file the second pre-election campaign statement for the period September 23, 2018 to October 20, 2018, no later than October 25, 2018.

### Duty to File Semiannual Campaign Statements

16. A committee must file semi-annual campaign statements beginning in the period in which the committee qualified and continuing until the committee terminates.<sup>20</sup> A committee must

<sup>&</sup>lt;sup>13</sup> See Section 84200, et seq.

<sup>&</sup>lt;sup>14</sup> Regulation 18116, subd. (a).

<sup>&</sup>lt;sup>15</sup> Regulation 18116, subd. (b).

<sup>&</sup>lt;sup>16</sup> Section 84200.5, subd. (a).

<sup>&</sup>lt;sup>17</sup> Section 84200.8, subd. (a).

<sup>&</sup>lt;sup>18</sup> Section 84200.8, subd, (b).

<sup>&</sup>lt;sup>19</sup> Section 842046, subd, (b).

<sup>&</sup>lt;sup>20</sup> Section 84200, subd. (a).

file a semi-annual statement by January 31 for the period ending December 31 of the previous year, and by July 31 for the period ending June 30.<sup>21</sup> Whenever the deadline falls on a Saturday, Sunday or official state holiday, the filing deadline for a statement shall be extended to the next regular business day.<sup>22</sup>

### Duty to file 24-Hour Contribution Reports

17. Under the Act, a "late contribution" includes a contribution that totals in the aggregate \$1,000 or more and is made to or received by a candidate, a controlled committee, or a committee formed or existing primarily to support or oppose a candidate or measure during the 90-day period preceding the date of the election, or on the date of the election, at which the candidate or measure is to be voted on.<sup>23</sup> Each candidate or committee that makes or receives a late contribution shall report the late contribution within 24 hours of the time it is made or received.<sup>24</sup>

### **Duty to Report Contributor Information**

18. The Act requires committees to report on campaign statements the following information about a person who makes, in the aggregate, contributions of \$100 or more: (1) full name; (2) street address; (3) occupation; (4) employer, or if self-employed, the name of the contributor's business; (5) the date and amount of each contribution received from the contributor during the reporting period; and (6) the cumulative amount of contributions received from the contributor.<sup>25</sup>

#### Recordkeeping

19. It is the duty of each committee treasurer to maintain detailed accounts, records, bills, and receipts necessary to prepare campaign statements and to establish that campaign statements were properly filed.<sup>26</sup> This duty includes the maintenance of detailed information and original source documentation for a period of four years following the date the campaign statement to which

<sup>&</sup>lt;sup>21</sup> Section 84200

<sup>&</sup>lt;sup>22</sup> Regulation 18116, subd. (a)

<sup>&</sup>lt;sup>23</sup> Section 82036, subd. (a).

<sup>&</sup>lt;sup>24</sup> Section 84203.

<sup>&</sup>lt;sup>25</sup> Section 84211, subd. (f).

<sup>&</sup>lt;sup>26</sup> Section 84104.

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they relate is filed.<sup>27</sup> Examples of original source documentation that must be maintained include copies of bills, receipts, and invoices for expenditures of \$25 or more.<sup>28</sup>

### Prohibition Against Cash Contributions and Expenditures of \$100 or More

- 20. No contribution of \$100 or more may be made or received in cash.<sup>29</sup> All contributions of \$100 or more must be made in the form of a written instrument containing the name of the contributor and the name of the payee and drawn from the account of the contributor.<sup>30</sup>
- 21. The Act further prohibits making an expenditure of \$100 or more in cash.<sup>31</sup> The Act defines "expenditure: as a payment, forgiveness of a loan, payment of a loan by a third party, or an enforceable promise to make payment, unless it is clear from the surrounding circumstances that it is not made for political purposes.<sup>32</sup>

### Joint and Several Liability of Principal Officer, Treasurer and Committee

- 22. Every committee must have a treasurer.<sup>33</sup> Committees must also identify a principal officer.<sup>34</sup> This individual is primarily responsible for approving the political activities of the committee, including, but not limited to, authorizing the content of communications, authorizing expenditures, including contributions, on behalf of the committee, and determining the committee's campaign strategy.<sup>35</sup> It is the duty of the treasurer and the principal officer to ensure that the committee complies with all the requirements of the Act.<sup>36</sup>
- 23. The treasurer may designate one assistant treasurer on the committee's statement of organization. The assistant treasurer may sign and verify campaign statements on behalf of the committee which the assistant treasurer has used reasonable diligence to prepare and review, and signs to that effect under penalty of perjury as required by Government Code section 81004.<sup>37</sup>

<sup>&</sup>lt;sup>27</sup> Regulation 18401, subd. (b)(2).

<sup>&</sup>lt;sup>28</sup> Regulation 18401, subd. (a)(4).

<sup>&</sup>lt;sup>29</sup> Section 84300, subd. (a).

<sup>&</sup>lt;sup>30</sup> Section 84300, subd. (c).

<sup>&</sup>lt;sup>31</sup> Section 84300, subd. (b).

<sup>&</sup>lt;sup>32</sup> Section 82025.

<sup>&</sup>lt;sup>33</sup> Section 84100.

<sup>&</sup>lt;sup>34</sup> Section 84102, subd. (c).

<sup>&</sup>lt;sup>35</sup> Section 82047.6.

<sup>&</sup>lt;sup>36</sup> Sections 81004, 84100, 84104, and 84213, and Regulation 18427.

<sup>&</sup>lt;sup>37</sup> Regulation 18426.1.

24. For campaign reporting/filing obligations, the treasurer and the principal officer are liable, along with the committee, for violations of the Act.<sup>38</sup> If two or more persons are responsible for any violation, they shall be held jointly and severally liable.<sup>39</sup> With respect to statements signed by the assistant treasurer, the treasurer and assistant treasurer shall be jointly and severally liable for any violations for which the Political Reform Act would otherwise hold the treasurer liable.<sup>40</sup>

#### **GENERAL FACTS**

- 25. Kern Neighborhoods was created in 2018, which consisted of a group of activists who support marijuana-related policy issues in both Kern County and the City of Bakersfield.
- 26. Kern Neighborhoods filed its initial Form 410 with the Secretary of State ("SOS") and Kern County on September 19, 2018, identifying as a primarily formed ballot measure committee in support of Measure J.
- 27. At the relevant time periods, Larry Hiestand was the named treasurer. However, the evidence shows that Tim Blakeley, who served as the assistant treasurer and principal officer, acted as Kern Neighborhoods' treasurer and signed all campaign statements.
- 28. During the relevant time periods, Kern Neighborhoods committed numerous violations of the Act including failing to timely file campaign statements, receiving cash contributions over \$100, failing to report contributor information, failing to maintain adequate records, and making expenditures over \$100 in cash. Ultimately, the lack of records precluded the Enforcement Division from determining if other violations of the Act occurred.

#### Failure to Timely File the Statement of Organization

29. A recipient committee must file a statement of organization within 10 days of reaching the \$2,000 threshold. 41 Kern Neighborhoods filed its initial Form 410 with SOS on September 19, 2018 indicating the date of qualification was April 16, 2018. Records provided by Blakeley confirmed the date of qualification was April 16, 2018. Kern Neighborhoods was required to file its

<sup>&</sup>lt;sup>38</sup> Section 83116.5 and Regulation 18316.6.

<sup>&</sup>lt;sup>39</sup> Sections 83116.5 and 91006.

<sup>&</sup>lt;sup>40</sup> Ibid.

<sup>&</sup>lt;sup>41</sup> Section 84101.

statement of organization no later than April 26, 2018. Therefore, Kern Neighborhoods did not timely file its statement of organization.

### Failure to Timely File Campaign Statements

- 30. Kern Neighborhoods, as a primarily formed committee in support of Measure J, was required to timely file pre-election campaign statements.<sup>42</sup> A review of the campaign statements during the relevant period confirmed more than 70% of its total contributions and expenditures were made on Measure J.
- 31. The first campaign statement filed by Kern Neighborhoods in Kern County was the first pre-election statement covering the period of January 1, 2018 to September 22, 2018. The statement was filed on October 11, 2018, 15 days late.
- 32. Based on the reported date of qualification as well as contributions reported as early as April 16, 2018 on the pre-election statement, Kern Neighborhoods was required to file a semi-annual statement covering the period of January 1, 2018 through June 30, 2018 by the July 31, 2018 due date. Therefore, the pre-election statement filed by Kern Neighborhoods was required to cover the period of July 1, 2018 through September 22, 2018, instead of January 1, 2018 through September 22, 2018. Kern Neighborhoods then timely filed its second pre-election statement covering the period of September 23, 2018 through October 10, 2018.
- 33. Kern Neighborhoods filed a termination semiannual campaign statement covering the period of October 21, 2018 through January 31, 2019 on February 14, 2019, with a termination date of November 13, 2018. This statement should have covered the period of October 21, 2018 through November 13, 2018 and was due no later than January 31, 2019. Therefore, this statement was untimely filed. The following is a summary of the late and missing filings:

Type	<b>Period Covered</b>	Date Filed	Due	Days Late
Form 410	N/A	9/19/18	4/26/18	146
Semi-Annual	1/1/18 to 6/30/18	Not Filed	7/31/18	N/A

<sup>&</sup>lt;sup>42</sup> Section 84200.5, subd. (a).

1 <sup>st</sup> Pre-election	7/1/18 to 9/22/18 <sup>43</sup>	10/11/18	9/27/18	15
2 <sup>nd</sup> Pre-election	9/23/18/ to 10/20/18	10/23/18	10/25/18	0
Semi-Annual	10/21/18 to	2/14/19	1/31/19	14
	12/31/18 <sup>44</sup>			

### Failure to Timely File 24-Hour Contribution Report

34. On the second pre-election campaign statement covering the period of September 23, 2018 through October 20, 2018, Kern Neighborhoods reported a contribution in the amount of \$1,217 from Vape and Bake received on October 17, 2018. Since the contribution was over \$1,000, it required a 24-hour contribution report to be filed by October 18, 2018. According to filing officer records in Kern County, Kern Neighborhoods failed to timely file the required 24-hour contribution report.

#### Failure to Report Contributor Information

- 35. The Act requires committees reporting on campaign statements to include the date and amount of each contribution received from the contributor during the reporting period and the cumulative amount of contributions received from the contributor.
- 36. On the campaign statement for the reporting period of January 1, 2018 through September 22, 2018, Kern Neighborhoods reported several contributions over \$1,000, with contribution amounts ranging from \$2,000 to \$83,120.
- 37. In the "date received" section of Schedule A of that campaign statement, Kern Neighborhoods cited date ranges for the contributions, instead of the specific date each contribution was made and the cumulative total from the contributor. Therefore, Kern Neighborhoods failed to timely report all contributor information, as required.

### Failure to Maintain Adequate Campaign Records

<sup>&</sup>lt;sup>43</sup> Instead of filing for the period covering July 1, 2018 to September 22, 2018, Kern Neighborhoods dated the statement January 1, 2018 to September 22, 2018.

<sup>&</sup>lt;sup>44</sup> The filed statement covered a broader reporting period of October 21, 2018 to January 31, 2019.

- 38. Adequate records were not maintained for all reported contributions totaling \$203,287 and expenditures totaling \$202,342. On February 6, 2019, the Enforcement Division requested all records from Kern Neighborhoods, including but not limited to bank statements, copies of contributor checks, deposit slips, and all invoices for Kern Neighborhoods. Responsive materials to the records request failed to substantiate Kern Neighborhoods' campaign activity.
- 39. Additionally, on March 18, 2019, a subpoena was issued to the Kern Neighborhoods campaign bank account requesting relevant records for the reporting period of January 1, 2018 through December 31, 2018. Responsive materials to the subpoena revealed three transactions through the campaign bank account, as detailed subsequently.
- 40. Hiestand, in an interview with FPPC Special Investigator Kaitlin Osborn, was asked whether he maintained any of the Kern Neighborhoods' records. Hiestand stated he did not have any records for Kern Neighborhoods. Importantly, all campaign statements reflect that Blakeley, the assistant treasurer, signed all statements for Kern Neighborhoods.
- 41. Blakeley, during his recorded interview with Osborn on September 15, 2022, was asked to provide records for Kern Neighborhoods. He stated he maintained some records for Kern Neighborhoods in 2018, which he kept in a record book. Blakeley indicated when the Enforcement Division requested records on February 6, 2019, Blakeley was unable to locate the record book. However, since then, he was able to locate it. Blakeley described the record book as a handwritten cash ledger of all payments received with information regarding when and from whom payments were received.
- 42. Blakeley provided Osborn with photos of an incomplete cash ledger after the recorded interview. The cash ledger consisted of pages titled "KCPR spreadsheet," "Cash Receipts Paid to Coordinators" and "Cash Out Receipt Banked." The first two pages also had a column titled "\$ for Signatures" with a list of names and local dispensaries under it. The third page, "Cash Out Receipt Banked" had a similar column titled "\$ for association."
- 43. The book contained some information on advertising expenses and other hand-written notations pertaining to the financial activity of Kern Neighborhoods. The cash ledger pages also contained notes in the margins with what appeared to be totals. The totals listed, however, did not

match the amounts listed on other pages. No additional invoices, receipts, or records were produced to support the Committee's contributions or expenditures.

- 44. During the interview, records specifically related to advertisements produced by Kern Neighborhoods in support of Measure J were requested. According to Blakeley, some advertising was paid for directly by various collectives as non-monetary contributions. Other than the cash ledger, no additional invoices, receipts, or records were produced to support these payments or confirm details about any advertisements.
- 45. In summary, the records Blakeley provided failed to substantiate the campaign statements and their accuracy. The cash ledger photos and the campaign bank account statements do not provide a clear record of contributions received and expenditures made by Kern Neighborhoods.
- 46. The lack of records precluded the Enforcement Division from confirming all reported contributions and expenditures. The lack of records also precluded the Enforcement Division from determining any other violations of the Act, including, but not limited to, failure to accurately report contributions, expenditures, and sub-vendor information, failure to timely file additional 24-hour contribution reports, advertisement disclosure violations, money laundering, and misuse of campaign funds.

#### Improper Cash Contributions and Expenditures

- 47. Kern Neighborhoods reported receiving contributions totaling \$203,287 and making expenditures totaling \$202,342 solely with cash.
- 48. During Blakeley's recorded interview with Osborn, Blakeley stated he collected contributions by going to various dispensary locations in person to collect envelopes of money. The envelopes contained the cash contributions. When asked approximately how much cash was collected Blakeley explained it was "quite a bit, thousands and thousands, tens of thousands." Blakeley summarized that it was "a lot of money over a lot of time." Blakeley stated once he received the cash, he did not deposit the cash contributions into the bank account for Kern Neighborhoods.

49. A review of Kern Neighborhoods' bank account confirmed that contributions were not
deposited into the Committee's bank account. The bank account showed three transactions. On
October 15, 2018, two deposits were made at Family Dollar, the first for \$400 and the second for
\$300. On October 16, 2018, a transaction was made to Intermarket Manufacturer for \$608. The lack
of deposits in the bank account supports the claim Kern Neighborhoods worked primarily in cash.

- 50. After the cash was picked up by Blakeley, Blakeley stated the cash was brought directly to Phillip Ganong's ("Ganong") law office. Blakeley further stated Ganong then distributed the cash at his law office and that most of the cash, if not all, was used for signature canvassers.
- 51. However, Blakeley stated he had no documents, other than the cash ledger, to show what the cash was used for. Blakeley stated Mike Myers ("Myers") received some of the cash envelopes directly but other than Myers, he never physically saw where the money went after it was dropped off at Ganong's law office. Myers was listed as receiving \$189,211 on the Committee's campaign statement during the reporting period of January 1, 2018 to September 22, 2018.
- 52. On December 29, 2022, Heather Iriart ("Iriart"), a proponent of both Measure J and an active member of the other committee mentioned, KCPR, confirmed with Special Investigator Osborn that Kern Neighborhoods collected contributions in cash.
- 53. During her recorded interview, Iriart stated the Measure J committee "was working with straight cash." In a subsequent, non-recorded interview with Osborn on January 5, 2023, Iriart confirmed the information Blakeley stated. Iriart reiterated cash was received and "people were paid out in cash." She stated cash was dropped off at Ganong's law office and kept in a safe overnight because "it was too much cash to carry around."
- 54. Iriart additionally stated several people, including herself, had access to the safe, and that cash was exchanged at Ganong's office between parties. However, Iriart could not provide additional information regarding how the cash was distributed after it was dropped off at Ganong's law office.
- 55. Below is a chart of all reported contributions received in cash to Kern Neighborhoods, totaling \$202,387:

Kern Neighborhoods failed	l to repo
rith corresponding date ranges.	

<b>Statement Period</b>	Date <sup>45</sup>	Name/Contributor	<b>Contribution Amount</b>
1/1/18 to 9/22/18	4/16/18 to 7/17/18	Antelope Valley Diamond	\$55,250
		Collective	
1/1/18 to 9/22/18	4/16/18 to 8/1/18	Tanner Vest Collective	\$83,120
1/1/18 to 9/22/18	5/6/18 to 8/2/18	Plum Tree Collective	\$29,000
1/1/18 to 9/22/18	6/5/18 to 9/9/18	Vape and Bake	\$10,900
1/1/18 to 9/22/18	6/5/18 to 9/9/18	County Line Organics	\$10,900
1/1/18 to 9/22/18	5/26/18 to 5/30/18	Organic Health Solutions	\$6,000
1/1/18 to 9/22/18	5/14/18	Big O Relief	\$2,000
1/1/18 to 9/22/18	4/16/18 to 5/1/18	Therapeutic Health Center	\$4,000
9/23/18 to	10/17/18	Vape and Bake	\$1,217
10/20/18			

56. Below is a chart of all reported expenditures made in cash by Kern Neighborhoods, totaling \$202,342:

Statement	Name of Payee	Description of	<b>Expenditure Amount</b>
Period		Payment	
1/1/18 to 9/22/18	Mike Myers	For signature	\$189, 211
		gathering to get	
		initiative on ballot	
1/1/18 to 9/22/18	Vape and Bake	Billboards and Shirts	\$6,857
		Yes on J	
1/1/18 to 9/22/18	Tanner Vest Collective	Billboards Yes on J	\$5,057
1/1/18 to 9/22/18	Vape and Bake	Yard Signs	\$1,217

#### PROCEDURAL HISTORY

57. The Enforcement Division initiated an administrative action against Kern Neighborhoods and Blakeley in this matter by serving a packet containing a cover letter, a Report in Support of a Finding of Probable Cause ("PC Report"), a fact sheet regarding probable cause proceedings, selected sections of the Government Code regarding probable cause proceedings for the Commission, and selected regulations of the Commission regarding probable cause proceedings.

58. Blakeley was served with the PC Report, individually and on behalf of Kern Neighborhoods, via personal service on April 12, 2023. The information contained in the PC Report packet advised Kern Neighborhoods and Blakeley that they had 21 days in which to request a probable cause conference, file a written response to the PC Report, or both. During the 21 days that followed

ort specific dates of contributions, but instead reported contributions in lump sums

1	Count 5
2	Failure to Timely File a Semiannual Campaign Statement
3	78. Complainant incorporates paragraphs $1-79$ of this Accusation, as though completely set
4	forth here.
5	79. Kern Neighborhoods and Blakeley had a duty to timely file a semiannual campaign
6	statement for the reporting period of October 21, 2018 through December 31, 2018 by the January
7	31, 2019 due date.
8	80. Kern Neighborhoods and Blakeley failed to file a semiannual campaign statement for the
9	reporting period of October 21, 2018 through December 31, 2018 by the January 31, 2019 due date.
10	81. By failing to file the semiannual campaign statement by January 31, 2019, Kern
11	Neighborhoods and Blakeley violated Government Code Section 84200, subdivision (a).
12	Count 6
13	Failure to Timely File a 24-Hour Contribution Report
14	82. Complainant incorporates paragraphs $1-83$ of this Accusation, as though completely set
15	forth here.
16	83. Kern Neighborhoods and Blakeley had a duty to timely file a 24-hour contribution report
17	for a \$1,217 contribution received on October 17, 2018, due on October 18, 2018.
18	84. Kern Neighborhoods and Blakeley failed to file a 24-hour contribution report for a
19	\$1,217 contribution received on October 17, 2018, by October 18, 2018.
20	85. By failing to file the 24-hour contribution report by October 18, 2018, Kern
21	Neighborhoods and Blakeley violated Government Code Section 84203.
22	Count 7
23	Failure to Report Contributor Information
24	86. Complainant incorporates paragraphs $1 - 87$ of this Accusation, as though completely set
25	forth here.
26	87. Kern Neighborhoods and Blakeley had a duty to accurately report the date contributions
27	were received on the pre-election campaign statement for the reporting period of July 1, 2018 to
28	September 22, 2018.

1	By failing to maintain detailed campaign records for contributions received and
2	expenditures made during the reporting period of October 21, 2018 through December 31, 2018,
3	Kern Neighborhoods and Blakeley violated Government Code Section 84104.
4	<u>Count 12</u>
5	Improper Cash Contributions of \$100 or More
6	106. Complainant incorporates paragraphs $1-107$ of this Accusation, as though
7	completely set forth here.
8	107. Kern Neighborhoods and Blakeley were prohibited from receiving cash
9	contributions of \$100 or more.
10	108. Kern Neighborhoods and Blakeley received cash contributions of \$100 or more
11	during the reporting period of July 1, 2018 through September 22, 2018.
12	109. By receiving cash contributions of \$100 or more, Kern Neighborhoods and
13	Blakeley violated Government Code Section 84300, subdivision (a).
14	Count 13
15	Improper Cash Contributions of \$100 or More
16	110. Complainant incorporates paragraphs $1-111$ of this Accusation, as though
17	completely set forth here.
18	111. Kern Neighborhoods and Blakeley were prohibited from receiving cash
19	contributions of \$100 or more.
20	112. Kern Neighborhoods and Blakeley received cash contributions of \$100 or more
21	during the reporting period of September 23, 2018 through October 20, 2018.
22	By receiving cash contributions of \$100 or more, Kern Neighborhoods and
23	Blakeley violated Government Code Section 84300, subdivision (a).
24	<u>Count 14</u>
25	Improper Cash Expenditures of \$100 or More
26	Complainant incorporates paragraphs $1-115$ of this Accusation, as though
27	completely set forth here.
28	

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- 12. That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Kern Neighborhoods and Blakeley to pay a monetary penalty of up to \$5,000 for the violation of the Political Reform Act alleged in **Count 11**;
- 13. That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Kern Neighborhoods and Blakeley to pay a monetary penalty of up to \$5,000 for the violation of the Political Reform Act alleged in **Count 12**;
- 14. That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Kern Neighborhoods and Blakeley to pay a monetary penalty of up to \$5,000 for the violation of the Political Reform Act alleged in **Count 13**;
- 15. That the Fair Political Practices Commission, pursuant to Section 83116, subdivision (c), order Kern Neighborhoods and Blakeley to pay a monetary penalty of up to \$5,000 for the violation of the Political Reform Act alleged in **Count 14**;
- 16. That the Fair Political Practices Commission, pursuant to Regulation 18361.5, subdivision (e), consider the following factors in framing a proposed order following a finding of a violation pursuant to Section 83116: (1) The extent and gravity of the public harm caused by the specific violation; (2) The level of experience of the violator with the requirements of the Political Reform Act; (3) Penalties previously imposed by the Commission in comparable cases; (4) The presence or absence of any intention to conceal, deceive or mislead; (5) Whether the violation was deliberate, negligent or inadvertent; (6) Whether the violator demonstrated good faith by consulting the Commission staff or any other governmental agency in a manner not constituting complete defense under Government Code Section 83114(b); (7) Whether the violation was isolated or part of a pattern and whether the violator has a prior record of violations of the Political Reform Act or similar laws; and (8) Whether the violator, upon learning of a reporting violation, voluntarily filed amendments to provide full disclosure.

1	17. That the Fair Political Pr	ractices Commission grant such other and further relief as it deems
2	just and proper.	
3		
4		
5	Dated: 4-15-24	James M. Lindsay  James M. Lindsay, Chief of Enforcement Fair Political Practices Commission
6		James M. Lindsay, Chief of Enforcement Fair Political Practices Commission
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#### AFFIDAVIT OF SERVICE

Case: 18/976	Court: THE FAIR POLITICAL PRACTICES COMMISSION	County:	Job: 10873526		
Plaintiff / Petitioner: IN THE MATTER OF: KERN CITIZENS FOR PATIENT RIGHTS		Defendant / Respondent:			
Received by: East Kern Attorney Services		For: CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION			
To be served upon: TIM BLAKELEY and Kern Neighborhoods for Responsible Regulation in Support of Measure J					

I, TAMMY YULE, being duly sworn, depose and say: I am over the age of 18 years and not a party to this action, and that within the boundaries of the state where service was effected, I was authorized by law to make service of the documents and informed said person of the contents herein

Recipient Name / Address: TIM BLAKELEY and Kern Neighborhoods for Responsible Regulation in Support of Measure J, 1809 Jamie Way,

Rosamond, CA 93560

Manner of Service: Personal/Individual, Apr 23, 2024, 11:50 am PDT

Documents: ACCUSATION FPPC 18/976 (Received Apr 15, 2024)

#### Additional Comments:

- 1) Unsuccessful Attempt: Apr 16, 2024, 5:15 pm PDT at 1809 Jamie Way, Rosamond, CA 93560 no movement, sounds or answer. a Pt cruiser 5BZY0890 and Kia Soul 7PAU472 in front of the house/driveway
- 2) Unsuccessful Attempt: Apr 18, 2024, 4:48 pm PDT at 1809 Jamie Way, Rosamond, CA 93560 No answer. Tv inside on. Same Kia soul in the driveway.
- 3) Unsuccessful Attempt: Apr 21, 2024, 7:55 am PDT at 1809 Jamie Way, Rosamond, CA 93560 No answer. No movement or sounds. PT cruiser and Kia Soul out front.
- 4) Successful Attempt: Apr 23, 2024, 11:50 am PDT at 1809 Jamie Way, Rosamond, CA 93560 received by TIM BLAKELEY and Kern Neighborhoods for Responsible Regulation in Support of Measure J. White male 250 pounds 5'7" 40 years old, red hair brown eyes

I declare under the laws of the State of California that the foregoing is true and correct.

04/23/2024 Date

East Kern Attorney Services

P.O. Box 817 Mojave, CA 93502 (877) 926-2149



* * *	P 111	11011	In the o	ffice of the Secretary of State f the State of California ejected	47	111 Sep 201	13
Statement of Organiza Recipient Committee	ation $\frac{15}{15}$	//8/1		SEP 19 2018 Setumed			
Statement Type Initial  Not yet	qualified	Termin		received if the office of the Secretary or of the State of California		For Official Use Only	NCK
∑	Date qualified as committee	nittee Date of t	termination	SEP 06 2018	R/Ji	1	
1. Committee Information	n I.D. Number (if applicable)		MATERIAL TO THE PARTY OF THE P	Other Principal Office	rs		
Kern Neighborhoods for Re	sponsible Regulation 12 Soppor Measure	+ of TD	Larry Hiestand STREET ADDRESS (NO P.O. BOX) 14012 Calle Rosa		ZIP CODE	AREA CODE/PHONE	
930 Truxtun Ave, suite 213			Bakersfield	CA	93314	661-327-2071	
CITY	STATE ZIP CODE AREA	CODE/PHONE	NAME OF ASSISTANT TREASURE				<b>-</b> ::
Bakersfield	CA 93301 661-8	65-4661	Tim Blakeley		8		_,
MAILING ADDRESS (IF DIFFERENT) 1809 Jamie Way Rosamono	CA 93560	1,	street address (NO P.O. BOX) 1809 Jamie Way				
E-MAIL ADDRESS (REQUIRED) / FAX (OPTIC	NAL)		CITY	STATE	ZIP CODE	AREA CODE/PHONE	<del></del>
TjblakeII@gmail.com		· · · · · · · · · · · · · · · · · · ·	Rosemond	Ca	93560	661-865-4661	-
COUNTY OF DOMICILE  Kern County	JURISDICTION WHERE COMMITTEE IS ACTIVE  Kern County		NAME OF PRINCIPAL OFFICER(S	5)			_:
			street address (no p.o. box) 1809 Jamie Way	*			=27
Attach additional information	on appropriately labeled continuation s	heets.	CITY Rosamond	state Ca	ZIP CODE 93560	area code/phone 661-865-4661	_
	By	foregoing is true a		URER E MEASURE PROPONENT	e and complet	te. I certify under	
DATE	Clear Page	IATURE OF CONTROLLING OF	riceholder, candidate, or stat			Form 410 (February/201 ppc.ca.gov (866/275-3772 www.fppc.ca.go	2)

Statement of Organization Recipient Committee				CALIFORNIA 410				
INSTRUCTIONS ON REVERSE			**	î.		Page 2	TAIN	
Kern Neighborhoods for Responsible Regulation						I.D. NUMBER		
All committees must list the financial institution where the campaign ba	ınk accour	nt is located.	E#					
NAME OF FINANCIAL INSTITUTION	AREA C	ODE/PHONE	BANK ACCOU	NT NUMBER				,
Net Spend	877-	973-1223	700038	2583619				
ADDRESS	CITY	<del></del>	STATE	ZI	P CODE			
P.O. Box 2136	Aust	in	Tx	7	8768-2136			
4. Type of Committee Complete the applicable sections.		NAMES OF STREET						
Controlled Committee								
<ul> <li>List the name of each controlling officeholder, candidate, or state is district number, if any, and the year of the election.</li> </ul>	measure	proponent. If candid	ate or officeholder o	ontrolled,	also list the ele	ective offi	ce sought or I	neld, and
<ul> <li>List the political party with which each officeholder or candidate is</li> </ul>	affiliated	d or check "nonpartisa	n." Stating "No par	ty preferen	ice" is acceptal	ble.		
<ul> <li>If this committee acts jointly with another controlled committee, li</li> </ul>	st the na	me and identification	number of the othe	r controlle	d committee.			
NAME OF CANDIDATE/OFFICEHOLDER/STATE MEASURE PROPONENT		ELECTIVE OFFICE SOUGH		YEAR OF ELECTION	CHECK		RTY	
					Nonpartisan		(list political part	y below)
					Nonpartisan	Partisan	(list political part	y below)
Primarily Formed Committee Primarily formed to support or op	oose spe	cific candidates or me	asures in a single ele	ection. List	below:			
CANDIDATE(S) NAME OR MEASURE(S) FULL TITLE (INCLUDE BALLOT NO. OR LETTE IF A RECALL, STATE "RECALL" IN FRONT OF THE OFFICEHOLDER'S NAME.		CANDIDATE	(s) OFFICE SOUGHT OR HE UDE DISTRICT NO., CITY O	LD OR MEASU	RE(S) JURISDICTION	1	СНЕС	CK ONE
Measure J Kern Medical Cannabis		All districts Kern C	ounty				SUPPORT	OPPOSE
							SUPPORT	OPPOSE

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Recipient Committee		ı	Kirki Court	V ELECTIANA	COVER PAGE
Campaign Statement Cover Page			Date Stamp	CA	LIFORNIA 460 FORM
	Statement covers period from 1/1/18	Date of election if applicable: (Month, Day, Year)	2018 OCT 11	AM 11 : 58	For Official Use Only
SEE INSTRUCTIONS ON REVERSE	through <u>9/22/18</u>	11/06/18			
1. Type of Recipient Committee: All Committees -	Complete Parts 1, 2, 3, and 4.	2. Type of Statement:		<u> </u>	
☐ Officeholder, Candidate Controlled Committee ☐ State Candidate Election Committee ☐ Recall (Also Complete Part 5) ☐ General Purpose Committee ☐ Sponsored ☐ Small Contributor Committee ☐ Political Party/Central Committee	Primarily Formed Ballot Measure Committee Controlled Sponsored (Also Complete Part 6)  Primarily Formed Candidate/ Officeholder Committee (Also Complete Part 7)	Preelection Statement Semi-annual Statement Termination Statement (Also file a Form 410 Te	ermination)	Quarterly S	tatement d-Year Report
3. Committee Information	I.D. NUMBER / <b>4//8</b> //	Treasurer(s)			
COMMITTEE NAME (OR CANDIDATE'S NAME IF NO COMMITTEE)  Kern Neighborhoods For Responsible for yes on measure T  STREET ADDRESS (NID BO BOY)	nsible Regulation	NAME OF TREASURER  LAND HIESTAND  MAILING ADDRESS  CITY	STATE	ZIP CODE	AREA CODE/PHONE
- 01:	CODE AREA CODE/PHONE 3301 661-865-4661	Bakers Field  NAME OF ASSISTANT TREASURE  TIM Blakele  MAILING ADDRESS	R, IF ANY	93314	661-527-2071
	CODE AREA CODE/PHONE 3560 661-865-4661	FOSGMAND OPTIONAL: FAX/E-MAIL ADDRES + ) 6 9 Ke I a qu	STATE CA SS May LOM	ZIP CODE 93560	AREA CODE/PHONE 661 · 865 · 966 (
4. Verification		7 3 3 3 3 3	Ser in a case of		
I have used all reasonable diligence in preparing and revie certify under penalty of perjury under the laws of the State  Executed on	of California that the foregoing is true and  By  By  Signature of Con		t Treasurer oponent or Responsible Offic		s is true and complete、1
Executed on	Ву	Signature of Controlling Officeholder, Candidate, S	State Measure Proponent		



Recipient Committee				COVER PA	\GE
Campaign Statement Cover Page		KERN COURT	Date Stamp. YELECHONS	CALIFORNIA 46	D
	Statement covers period	Date of election if applicable:	and the state of t	Page of	-
	from <b>9</b> /23/18	(Month, Day, Year) 2018 OCT 23	3 AM 11: 47	For Official Use Only	
EE INSTRUCTIONS ON REVERSE	through 10/20/18	11/06/18			
. Type of Recipient Committee: All Committees - Com	nplete Parts 1, 2, 3, and 4.	2. Type of Statement:			
O State Candidate Election Committee O Recall (Also Complete Part 5)  General Purpose Committee O Sponsored O Small Contributor Committee	rimarily Formed Ballot Measure committee Controlled Sponsored to Complete Part 6) rimarily Formed Candidate/ fficeholder Committee so Complete Part 7)	Preelection Statement Semi-annual Statement Termination Statement (Also file a Form 410 Terminatio Amendment (Explain below)	□s₁	uarterly Statement pecial Odd-Year Report	
. Committee Information	NUMBER 1418//	Treasurer(s)			
COMMITTEE NAME (OR CANDIDATE'S NAME IF NO COMMITTEE)		NAME OF TREASURER	1		<del>,</del>
Kern Neighborhoods For Respon	Sible Keguation	MAILING ADDRESS			
STREET ADDRESS (NO PO ROX)  CITY STATE ZIP COD  Bakers Cield CA 9330 ( MAIL ING ADDRESS (IF DIFFERENT) NO AND STREET OR P.O. BOX		Bakers Field NAME OF ASSISTANT TREASURER, IF ANY MAILING ADDRESS		CODE AREA CODE/PHON 314 661-327-2	
CA 93560 OPTIONAL: FAX/E-MAILADDRESS TUBLE TO GRANT COM		CITY  LOSGNON  OPTIONAL: FAX/E-MAIL ADDRESS  + 16/aket po graft	CA 9:	CODE AREA CODE/PHONI	
Verification					
I have used all reasonable diligence in preparing and reviewing certify under penalty of perjury under the laws of the State of C	g this statement and to the best of my kr alifornia that the foregoing is true and c	nowledge the information contained herein a	and in the attached s	schedules is true and complete.	
Executed on VO/ZZ/18 Date	ву	Signature of Treasurer or Assistant Treasurer			
Executed on	By Signature of Control	ing Officeholder, Candidate, State Measure Proponent or	Responsible Officer of Sec	pisor	÷
Executed on	By	nature of Controlling Officeholder, Candidate, State Meas	,		
Executed onDate	BySig	nature of Controlling Officeholder, Candidate, State Measi	ure Proponent	· 	٠



Recipient Committee Campaign Statement Cover Page		Date Stamp	CALIFORNIA 460
	Statement covers period from 10/21/18	Date of election if applicable; (Month, Day, Year) ZU19 FEB   4 P  12:07	For Official Use Only
SEE INSTRUCTIONS ON REVERSE	through 1/31/18	_11/6/18	
1. Type of Recipient Committee: All Committees - Cor	npiete Parts 1, 2, 3, and 4.	2. Type of Statement:	
O State Candidate Election Committee O Recali (No Compiler Pert 5) General Purpose Committee O Sponsored O Sponsored	rimarily Formed Ballot Measure committee  \$\foxedel{Y}\$ Controlled  \$\text{D}\$ Sponsored  \$\text{D}\$ Sponsored  \$\text{A}\$ Controlled  \$\text{D}\$ Sponsored  \$\text{A}\$ Complete Part ()  Invarily Formed Candidate/  Ifficerolder Committee  \$\text{so Complete Part ()}\$		arterly Statement scial Odd-Year Report
3. Committee Information	NUMBER /4//8//	Treasurer(s)	
COMMITTEE NAME (OR CANDIDATE'S NAME IF NO COMMITTEE) KERN Neighborhood'S For Kesper For yes on Measure T  STREET ADDRESS (NO P.O. BOX)  (BO? Tame Way  CITY FOSAMUM & CA 935  MAILING ADDRESS (IF DIFFERENT) NO. AND STREET OR P.O. BOX  N/A	DE AREA CODE/PHONE	CITY STATE ZIPC CA 935 NAME OF ASSISTANT TREASURER, IF ANY MAILING ADDRESS  N/A	
OPTIONAL: FAXTE-MAIL ADDRESS +5 Blake Tegra: 1. Com	DE AREA CODE/PHONE	OPTIONAL: FAX/ E-MAIL ADDRESS	AREA CODE/PHONE
4 Verification	California that the foregoing is true and d  By Signatum of Control  By Signatum of Control  By Signatum of Control	nowledge the information contained herein and in the attached sometic.  Signature of Tellacurer or Assistant Treasurer  ling Officeholder, Candidate, State Measure Proponant or Responsible Officer of Spegnature of Controlling Officeholder, Candidate, State Measure Proponent	



Schedule !	E
<b>Payments</b>	Made

Amounts may be rounded to whole dollars.

SCHEDULE E Statement covers period CALIFORNIA ACO

Payments wade	<del>.</del> .			from 9/23/18	FC	ORM 400
SEE INSTRUCTIONS ON REVERSE NAME OF FILER				through 10/20/18	2 Page	of
Tim Blakdey, Kern Neyhborhand & Fr	r Kesponsi	ble R.	-ulation For	VOS ON MOUSO	I.D. NÜI	MBER 141181(
CODES: If one of the following codes accurately described in campaign paraphernalia/misc.  CNS campaign consultants  CTB contribution (explain nonmonetary)*  CVC civic donations  FIL candidate filing/ballot fees  FND fundraising events  IND independent expenditure supporting/opposing others (explain)*  LEG legal defense  LIT campaign literature and mailings	MBR member cor MTG meetings an OFC office expen PET petition circu PHO phone banks POL polling and s POS postage, del PRO professional PRT print ads	rou may ent nmunications d appearances ses ulating s survey research ivery and mess	er the code. Othe	rwise, describe the paymen  RAD radio airtime and product  RFD returned contributions  SAL campaign workers' salarie  TEL t.v. or cable airtime and p  TRC candidate travel, lodging,  TRS staff/spouse travel, lodging  TSF transfer between committ  VOT voter registration  WEB information technology co	tt. ion costs es rroduction cost and meals g, and meals ees of the sar	me candidate/sponsor
NAME AND ADDRESS OF PAYEE (IF COMMITTEE, ALSO ENTER I.D. NUMBER)		CODE C	R DES	CRIPTION OF PAYMENT		AMOUNT PAID
Vape and Bake		RT	yard s	SISNS		1217
			_			
		÷				:
* Payments that are contributions or independent expenditures must also be	e summarized on Scho	edule D.			SUBTOTAL	\$
Schedule E Summary		<del></del>				
<ol> <li>Itemized payments made this period. (Include all Schedule)</li> <li>Unitemized payments made this period of under \$100</li> </ol>						1217
3. Total interest paid this period on loans. (Enter amount from					•	
4. Total payments made this period. (Add Lines 1, 2, and 3.	Enter here and on	the Summa	ry Page, Column A	A, Line 6.)1	TOTAL \$	1217



### Schedule A **Monetary Contributions Received**

3. Total monetary contributions received this period.

Amounts may be rounded to whole dollars.

SCHEDULE A

Statement covers period

Monetary Contributions Received		10	for whole donars.		from <u>VI/I&amp;</u>		CALIFORNIA 460	
SEE INSTRUCTION	ONS ON REVERSE			through 9/22	/18	Page		
	LY, Kern Neighborhonds For Resp	pusible 1	Reculation For ves	ON MEGSUN	e J	14/1		
DATE RECEIVED	FULL NAME, STREET ADDRESS AND ZIP CODE OF CONTRIBUTOR (IF COMMITTEE, ALSO ENTER I.D. NUMBER)	CONTRIBUTOR CODE *	IF AN INDIVIDUAL, ENTER OCCUPATION AND EMPLOYER (IF SELF-EMPLOYED, ENTER NAME OF BUSINESS)	AMOUNT RECEIVED THIS PERIOD	CUMULATIVE TO CALENDAR Y (JAN. 1 - DEC	EAR	PER ELECTION TO DATE (IF REQUIRED)	
4/16/18-	Antelope Valle y Dignan d Collective Fosanand CA 93560	□IND □COM OTH □PTY □SCC	N/A	55,250	4/16/18	- 1		
7/ <i>17/18</i> 4/ <i>16/18 -</i> 811/18	Tanner Vest Collective Rosamond CA 93560	□IND □COM □QOTH □PTY □SCC	N/A	83,126	4/16/18			
S/6/18- 8/2/18	Plum tree dollective Rosamond MA 93560	□IND □COM ØOTH □PTY □SCC	N/A	29,006	5/6/18- 8/2/18	-		
6/5/18-	NAPE AND ECKE ROSAMOND CA 93560	□IND □COM ØOTH □PTY □SCC	n/A	10,900	6/5/18-			
6/5/18- 9/9/18	County Line Organics Ridgecrest CA 93555	□IND □COM ØOTH □PTY □SCC	NA	10,900	6   5   18	-		
	<u> </u>		SUBTOTAL :	189,125		ing George		
1. Amount re	A Summary ceived this period – itemized monetary contributions. I Schedule A subtotals.)			201,125	IND -		1	

2. Amount received this period – unitemized monetary contributions of less than \$100 ......\$

(other than PTY or SCC)

OTH - Other (e.g., business entity)

PTY - Political Party

SCC - Small Contributor Committee

### Schedule A (Continuation Sheet) Monetary Contributions Received

Amounts may be rounded to whole dollars.

SCHEDULE A (CONT.)

Monetary Contributions Received		to whole c	dollars.	Statement covers period		california 460	
				through 9/2Z	/18	Page _	of
NAME OF FILER						I.D. NU	MBER
TIM Blak	pley, Kern Neighborhoods For Re	ESPONSIBLE	Regulation For	yes onme	esure J	141	1811
DATE RECEIVED	FULL NAME, STREET ADDRESS AND ZIP CODE OF CONTRIBUTOR (IF COMMITTEE, ALSO ENTER I.D. NUMBER)		IF AN INDIVIDUAL, ENTER OCCUPATION AND EMPLOYER (IF SELF-EMPLOYED, ENTER NAME OF BUSINESS)	AMOUNT RECEIVED THIS PERIOD	CUMULATIVE TO CALENDAR Y (JAN. 1 - DEC	EAR	PER ELECTION TO DATE (IF REQUIRED)
5/25/18-	organic Health Solutions	□IND □COM MOTH	N/A	6,000	5/25/18		
5/30/18	Rosamond CA 93560	□ PTY □ SCC	~ ( <i>)</i> \	9,555	5/30/18		
5/14/18	Rosamond CA 93560  big O Reliefe  Majore AA 93501	□IND □COM  ØOTH □PTY □SCC	N/A	2,000	5/14/18		
4/16/18- 5/1/18	Mojave dA 93501 Therapeutic Heath denter  Bakersfield dA 9331/	□IND □COM  ØOTH □PTY □SCC	NIA	4,000	4/16/18-		5 E.S. d. 1900/00 1708-00
		□IND □COM □OTH □PTY □SCC					
,		☐ IND ☐ COM ☐ OTH ☐ PTY ☐ SCC	·				
	· · · · · · · · · · · · · · · · · · ·		SUBTOTAL	\$ 12,006			

\*Contributor Codes

IND - Individual

COM - Recipient Committee

(other than PTY or SCC)
OTH - Other (e.g., business entity)

PTY – Political Party SCC – Small Contributor Committee





# Record Book

2 column

The Staples® brand 100% Satisfaction Guarantee

If you are not 100% happy with this Staples® brand product, just return it anytime. It's that easy.

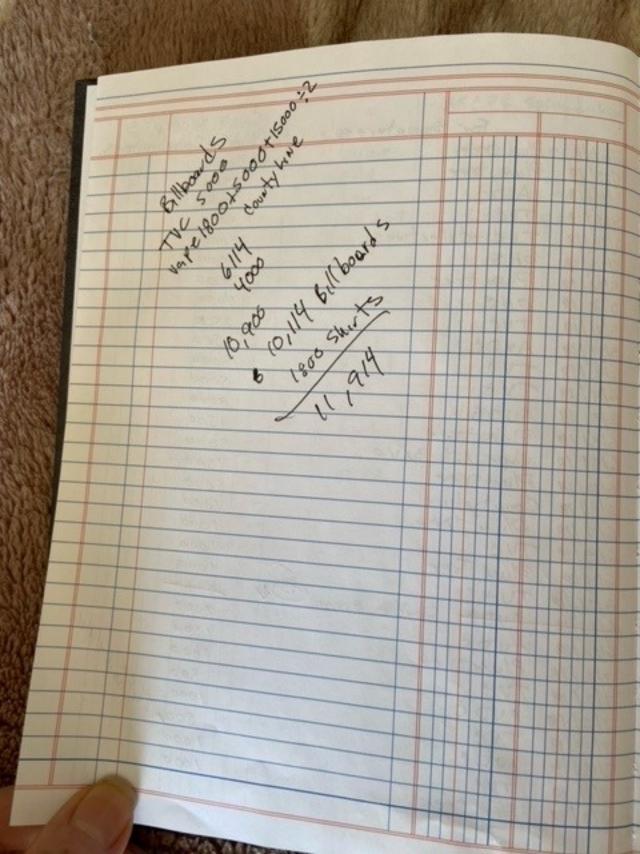
Staplentil Brands Group, 500 Scaples Orive, Framingham, MA 01702: Manufactured for Scaples the Office Superstore, LLC. Made in Olmu 02007 Staples, Inc. All rights reserved.

Model No

As of 7/18/18 150,250 15,000 + 20% = 18,000 ×8 = 144,000 18,000 × 204 3,600 3,000 501750 16569 + 20% = 19882 XX = 159063 \$159062 3976 Jeff 3000 Bowys 7000 Michelle 73.038 55 250 Paid 17 788

			KEPR.	spread sheet	
		For Signatures			
	4/16/18	AUDC/TVC - MIKE	10000	5000.00 Ech	1
	4/16/18	THE -KEPR	20 00	2000 Each	4
	4/20/18	ANDC/TVC - MIKE	4000		-
	4/26/18	AVDO/TUC - CASH Acct.	24000	12000 Fach	-
	4/28/18	ANDO/TVC-CASH Acct	10620		-
	4/28/18	Payment to Mike	23500		-
3	5/1/18	THO - CAH Acet	2000		
	5/4/18	AUDO/TVC - CASH Acct	15000		
	5/4/18	* Payment to Michelle	15000		
	5/6/18	Plumb Tree - Cash Acct	5000-		
	5/14/ 18	Big O Relief-CASU Acot	2000		
	5/14/ 18	AUDC - Cash Acet	7750		
_	\$14/18	TVC - Cash Acct	4000		
-	5/14/18	Plum Tree - CASh Acct	2000		
	5/14/18	Pay Ment - Mike	13750		
+	3/14/18	Pay ment - MIKE KCPR	4000/		1
Ť	4/27/18	THE CO # 1			
	4/27/12	Juan Quattle baum- signatures 44	48		
	4/27/ 10	David Jans-Squatures 34	148		
	4/27/14	Shick! I to say synatures \$4	172		
	4/30/18	Misty Marson Signatures \$4	80		
		Misty Mayerus- signatures &4	116		
			116		
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			1		
			1		-
					1000
				SUR SUR SUR	100

Tee		5 Suntan	Cash Receipt S Paid to Coordinato	
Ech	5/6/10	Plum tree	5000	
1111000	5/25/10	Plum tree	7500	
1	5/25/18	AVDd	3000	
4	5/25/18	TVd	5000	
1		Tuc-collectives	14000	
1881	5/25/18	OHS	2000	
-	5/30/18	Plum tree	2009	
- Basini	5/30/18	OHS	4000	
1	5/3///8	TVC	2500	
100	5/31/18	AVDČ	2500	
1	6/2/18	TVC	10000	
	6/4/18	TVE	5000	-
100	6/5/18	AUDS	8000	
1111	6/5/18	Plum tree	1500	
1000	6/57 18	Vape and BAKE	5000	
100	6/10/18	Pluntree	1500	
	6/11/18	Countyline	5000	
FEE	6/12/18	Plum Tree	1000	
1	6/15/18	TVC	1000	
	6/18/18	Plum Tree	(000	
198	6/26/18	TVd	1000	
	6/26/18	ANDE Double Error 34	2000	111
198	6/26/18	AUDE	2000	
1	7/2/18	Plumtree		
	7/2/18	TVC		40
		AUDĊ	1000 de 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	1
	7/13/18	TVC	1000 H 8 436	-
1	Vn/18	AUDA		-
100	8/1/18	TVA	500/	-
33	8/2/10	TVC Plum tree	1000	1
			1000	-
100	100/0	20		1
	100/3			



CASh Receipt FOR ASSOCIATION 700 Banked 7/19/18 Plum tree fees for start of 400 7/19/18 TVC FEES FOR HARTUP 7/24/18 Plum tree sees for startup
7/27/18 Plum tree sees for startup
7/27/18 Reciept For Tim PR March-July
8/10/18 OHS FOR PR 500 500 1400 100 8/10/18 Plus tree Fee For Corp 1000 100 8/10/18 Plum tree FOR PR 100 8/10/18 ANDE FOR PR 8/13/18 TVC FOX PR 8/13/18 AVDZ FOR PR 200 1000 8/13/18 ANDC FOR PR 100 8/15/18 KMCA PAC Formation Fee 500



### Campaign Disclosure Statement Summary Page

Amounts may be rounded to whole dollars.

SUMMARY PAGE

Statement covers period

Summary Page	to whole dollars.			nent covers period	CALIFORNIA 460	
SEE INSTRUCTIONS ON REVERSE			•	9/22/18	Page of	
NAME OF FILER		·			I.D. NUMBER	
TIM Blakeley, Kern Neighborhond's For Res	ponsible Regulation	w For Yes	ON ME	easure J	14/18/1	
Contributions Received     Monetary Contributions	COLUMN A TOTAL THIS PERIOD (FROM ATTACHED SCHEDULES)  \$ 201, 125	Column CALENDAR Y TOTAL TO DA	B EAR ATE	Calendar Year Sum Running in Both th General Elections	mary for Candidates te State Primary and through 6/30 7/1 to Date	
SUBTOTAL CASH CONTRIBUTIONS	\$ 201,125 <b>R</b> A 201,125	\$ \$		Received \$ 21. Expenditures Made \$	\$\$ \$	
Expenditures Made  6. Payments Made	N/A			Expenditure Limit S Candidates  22. Cumulati (If Subject to Date of Election (mm/dd/yy)	Summary for State  ve Expenditures Made* b Voluntary Expenditure Limit)  Total to Date	
Current Cash Statement  12. Beginning Cash Balance	201,125 N/A 201,125 \$ Q	To calculate Colunadd amounts in Columber A to the correspondamounts from Columber In In Columber In Inc. In Columber In Columber In Inc. In Columber	olumn Iding	*Amounts in this section reported in Column B.	\$may be different from amounts	
18. Cash Equivalents	<u>ب</u>	any).		FPPC Advice: adv	FPPC Form 460 (Jan/2016 ice@fppc.ca.gov (866/275-3772 www.fppc.ca.go	

## Campaign Disclosure Statement Summary Page

Clear Summ Pg

**Print Form** 

Amounts may be rounded to whole dollars.

SUMMARY PAGE Statement covers period CALIFORNIA FORM

** The second of the second		through 60/20/18 Page of
SEE INSTRUCTIONS ON REVERSE		through U(10/18 Page of
NAME OF FILER	tailla Paulation	
Tim Blakeley, Kern Neighburhood's For Lespon Contributions Received	Column A Col	umn B IDARYEAR L TO DATE Calendar Year Summary for Candidates Running in Both the State Primary and General Elections
1. Monetary Contributions       Schedule A, Line 3         2. Loans Received       Schedule B, Line 3         3. SUBTOTAL CASH CONTRIBUTIONS       Add Lines 1 + 2         4. Nonmonetary Contributions       Schedule C, Line 3         5. TOTAL CONTRIBUTIONS RECEIVED       Add Lines 3 + 4	\$ 12 17 \$	20. Contributions Received \$  21. Expenditures Made \$ \$
Expenditures Made  6. Payments Made Schedule E, Line 4  7. Loans Made Schedule H, Line 3  8. SUBTOTAL CASH PAYMENTS Add Lines 6 + 7  9. Accrued Expenses (Unpaid Bills) Schedule F, Line 3	\$ 1217 \$	Expenditure Limit Summary for State Candidates  22. Cumulative Expenditures Made* (If Subject to Voluntary Expenditure Limit)  Date of Election Total to Date
10. Nonmonetary Adjustment	* 1217 *	(mm/dd/yy) /\$\$
12. Beginning Cash Balance Previous Summary Page, Line 16 13. Cash Receipts Column A, Line 3 above 14. Miscellaneous Increases to Cash Schedule I, Line 4 15. Cash Payments Column A, Line 8 above 16. ENDING CASH BALANCE Add Lines 12 + 13 + 14, then subtract Line 15  If this is a termination statement, Line 16 must be zero.	amounts in C be negative should be su	*Amounts in this section may be different from amounts reported in Column B.  column A may
17. LOAN GUARANTEES RECEIVED	filed for this only carry ov	of report being calendar year, er the amounts
Cash Equivalents and Outstanding Debts  18. Cash Equivalents See instructions on reverse  19. Outstanding Debts Add Line 2 + Line 9 in Column B above	\$ S from Lines 2 any).	7, and 9 (if  FPPC Form 460 (Jan/2016)  FPPC Advice: advice@fppc.ca.gov (866/275-3772)  www.fppc.ca.gov



Schedule	E
<b>Payments</b>	Made

Amounts may be rounded to whole dollars.

MBR member communications

MTG meetings and appearances

CODES: If one of the following codes accurately describes the payment, you may enter the code. Otherwise, describe the payment.

RAD radio airtime and production costs

RFD returned contributions

SEE INSTRUCTIONS ON REVERSE

CMP campaign paraphernalia/misc.

CNS campaign consultants

NAME OF FILER

TIMBlakeley, Kern Neishborhands For Responsible Regulation For yes on measure J 1411811

IND independent expenditure supporting/opposing others (explain)* POS postage, de	nses culating ks survey researd elivery and mes	SAL campaign workers' salaries TEL t.v. or cable airtime and production cos TRC candidate travel, lodging, and meals	me candidate/sponsor
NAME AND ADDRESS OF PAYEE (IF COMMITTEE, ALSO ENTER I.D. NUMBER)	ÇODE	OR DESCRIPTION OF PAYMENT	AMOUNT PAID
Mike Myers 828 Real Rd Bakersfield CA 93309	PET	For Signature Gathering to Get Initiative Approved for Ballot	189,211
VAPE AND BAKE	PRT	Billboards And Sirt Yes on J Shirts	68 57
Tanner Vest dollective	PET	Billboards yes on 5	5,057
* Payments that are contributions or independent expenditures must also be summarized on Sch	nedule D.	SUBTOTAL	\$ 201,125
Schedule E Summary  1. Itemized payments made this period. (Include all Schedule E subtotals.)  2. Unitemized payments made this period of under \$100  3. Total interest paid this period on loans. (Enter amount from Schedule B, Pa 4. Total payments made this period. (Add Lines 1, 2, and 3. Enter here and on the summary of the	art 1, Colum	sary Page, Column A, Line 6.)	\$ 0 C





August 1, 2024

Tim Blakeley, individually and o/b/o Kern Neighborhoods for Responsible Regulation in Support of Measure J 1809 Jamie Way Rosamond, CA 93560

#### NOTICE OF DEFAULT DECISION AND ORDER

Re: FPPC No. 2018-00976; In the Matter of Kern Neighborhoods for Responsible Regulation in Support of Measure J and Tim Blakeley

Dear Tim Blakeley:

On April 23, 2024, you were personally served with an accusation in the above-referenced matter. Pursuant to the Administrative Procedure Act, you were required to file a notice of defense within 15 days after service of the accusation to request an administrative hearing. You did not file a notice of defense. As a result, you have waived your right to an administrative hearing.<sup>1</sup>

The Fair Political Practices Commission (the "Commission") will proceed with a default, decision and order ("default") against you. The initial notice of this default will appear on the published agenda for the Commission's public meeting on **August 15, 2024**. This agenda will be public and you could be contacted by the media with questions. The Commission will be asked to adopt the default at the subsequent public meeting on **September 19, 2024** and impose an administrative penalty of \$29,000 against you.

Following the issuance of the default, the Commission will obtain a judgment in superior court for the amount owed and then take action to collect the judgment. Please be advised that administrative penalties for violations of the Political Reform Act cannot be discharged in bankruptcy proceedings.

You may still resolve this matter informally by way of a stipulated settlement if an agreement can be reached prior to this matter appearing for consideration by the Commission. Please contact me at (279) 237-5932 or mcorona@fppc.ca.gov if you wish to enter into a settlement to resolve this matter in its entirety.

Sincerely,

Marissa Corona

Marissa Corona Commission Counsel Enforcement Division

<sup>&</sup>lt;sup>1</sup> Government Code section 11505.





August 29, 2024

Tim Blakeley, individually and o/b/o Kern Neighborhoods for Responsible Regulation in Support of Measure J 1809 Jamie Way Rosamond, CA 93560

### NOTICE OF INTENT TO ENTER DEFAULT DECISION AND ORDER

Re: FPPC No. 2018-00976; In the Matter of Kern Neighborhoods for Responsible Regulation in Support of Measure J and Tim Blakeley

Dear Tim Blakeley:

On April 23, 2024, you were personally served with an accusation in the above referenced matter. Pursuant to the Administrative Procedure Act, you were required to file a notice of defense within 15 days after service of the accusation to request an administrative hearing. You did not file a notice of defense. As a result, you have waived your right to an administrative hearing.<sup>1</sup>

The Fair Political Practices Commission (the "Commission") will proceed with a default, decision and order ("default") against you. The initial notice of this default appeared on the published agenda for the Commission's public meeting on August 15, 2024. The Commission will be asked to adopt the default at its public meeting scheduled for **September 19, 2024** and impose an administrative penalty of \$29,000 against you. A copy of the default, decision, and order and accompanying exhibits the Commission will consider at its meeting on September 19, 2024 is enclosed with this letter.

You may, but you are not required to, provide a response brief, along with any supporting materials, no later than five calendar days before the Commission hearing at which the default is scheduled to be heard. Your response brief must be served on the Commission Assistant, at the above address.

Following the issuance of the default order and imposition of the administrative penalty, we will commence legal proceedings to collect this fine, which may include converting the Commission's order to a court judgment. Please be advised that administrative penalties for violations of the Political Reform Act cannot be discharged in bankruptcy proceedings.

This letter is your last opportunity to resolve this matter informally by way of a stipulated settlement, before the default proceedings are commenced. If we do not reach a resolution, the enclosed documents will be placed on the Commission's agenda for the **September 19, 2024** meeting. Please contact me at (279) 237-5932 or mcorona@fppc.ca.gov if you wish to enter into a negotiated settlement.

<sup>&</sup>lt;sup>1</sup> Government Code Section 11505.

FPPC Case No. 18/976 Page 2

Sincerely,

Marissa Corona

Marissa Corona Commission Counsel Enforcement Division

Enclosures: Default Decision and Order, Exhibit 1 and attachments